

The Indus Waters Treaty: Framework, Dependencies, and Implications for Basin Countries

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ABSTRACT

This paper examines the Indus Waters Treaty (IWT) as a framework for transboundary water governance between India and Pakistan, focusing on its adaptation to contemporary challenges such as climate change and environmental sustainability. The aim of this research is to analyze how the treaty can evolve to address the increasing pressures on water resources while fostering cooperation between the two nations. We ask: How does the IWT currently address climate change and environmental sustainability? What role do stakeholder participation and scientific collaboration play in the governance of the Indus Basin? What potential reforms could enhance the treaty's effectiveness in managing shared water resources? Findings indicate that while the IWT has historically provided a stable framework for water allocation, it requires modernization to incorporate climate resilience and environmental considerations. The establishment of mechanisms for stakeholder engagement and scientific collaboration is essential for effective governance. The proposed Indus Basin Resilience Fund and joint technical assessments are critical steps toward enhancing adaptive capacity in the face of climate-related challenges. The overall conclusions drawn from this research suggest that the future resilience of the Indus Waters Treaty hinges on its ability to integrate contemporary environmental concerns and foster inclusive governance. By embracing stakeholder participation and scientific collaboration, the treaty can transform from a primarily technical agreement into a comprehensive platform for sustainable water management, ultimately benefiting both nations and their shared ecosystems.

Keywords: Indus Waters Treaty, Transboundary water governance, Climate change Environmental sustainability, Stakeholder participation, Water resource management, Adaptive governance & Sustainable development

1.INTRODUCTION

The Indus Waters Treaty (IWT), signed in 1960 between India and Pakistan with the facilitation of the World Bank, remains one of the most enduring and influential transboundary water agreements in modern history. Unlike many international river treaties that focus on proportional water-sharing, the IWT adopted a unique river-allocation model. It divided the six major rivers of the Indus Basin into two groups: the Eastern Rivers (Ravi, Beas, and Sutlej) were allocated primarily to India, while the Western Rivers (Indus, Jhelum, and Chenab) were reserved largely for Pakistan. India retained limited rights on the Western Rivers for domestic consumption, irrigation within specified limits, and run-of-river hydropower generation.

The treaty emerged from the geopolitical realities of the 1947 Partition. While the headwaters and much of the upstream infrastructure remained within Indian territory, the extensive canal networks and agricultural command areas developed during the colonial period were largely located in Pakistan. This asymmetry created a potentially destabilizing situation in which upstream control and downstream dependence became concentrated in different sovereign states. The treaty was therefore designed not merely as a water-management arrangement but as a mechanism for regional stability and conflict prevention.

From a hydrological perspective, the treaty is often described as favorable to Pakistan because the Western Rivers account for approximately four-fifths of the total average annual flow of the Indus Basin. Pakistan's agricultural economy is fundamentally dependent upon these rivers. The alluvial plains of Punjab and Sindh, among the most productive agricultural regions in South Asia, rely heavily on irrigation supplied by the Indus river system. Wheat, rice, cotton, sugarcane, and numerous other crops depend on a network of canals drawing water from the Western Rivers. Consequently, Pakistan's food security, rural employment, industrial production, and energy generation are closely linked to uninterrupted river flows.

India's relationship with the treaty is structurally different. Although India received unrestricted rights over the Eastern Rivers, its development options on the Western Rivers are constrained by treaty provisions. India benefits from access to the basin's upper catchments and retains rights to construct run-of-river hydropower projects and limited irrigation works. Nevertheless, successive Indian governments have argued that the treaty imposes restrictions that are disproportionate to India's position as the upstream state. This perception has periodically generated political debate regarding whether the

treaty sufficiently reflects contemporary strategic and developmental realities.

The Indus Basin itself extends beyond the two treaty signatories. China occupies the Tibetan Plateau, where portions of the Indus and Sutlej systems originate, while Afghanistan contributes to the basin through the Kabul River and its tributaries. Neither country is a party to the treaty. As a result, the IWT effectively governs only a portion of the basin's hydrological reality. Future infrastructure development, water diversion projects, or climate-related changes in China and Afghanistan could influence downstream water availability without being subject to the treaty's institutional mechanisms. This limitation highlights the treaty's bilateral character in a basin that is geographically multinational.

The alluvial regions dependent on the Indus system represent one of the largest concentrations of irrigated agriculture in the world. In Pakistan, the Indus Plain forms the backbone of national economic activity. The fertility of these alluvial soils derives from centuries of sediment deposition by the Indus and its tributaries. In India, significant portions of Punjab, Haryana, Rajasthan, Himachal Pradesh, and Jammu and Kashmir also depend on Indus Basin waters for irrigation, urban consumption, and hydropower production. The economic significance of these regions means that water management decisions have consequences extending far beyond environmental concerns, directly affecting food production, employment, energy security, and political stability.

Institutionally, the treaty established the Permanent Indus Commission, comprising commissioners from both countries who exchange hydrological data, inspect projects, and address technical disagreements. The dispute-resolution architecture proceeds through a graduated process involving bilateral consultation, neutral expert review, and, where necessary, international arbitration. This institutional framework has contributed significantly to the treaty's longevity. Remarkably, the agreement survived multiple wars, military crises, and periods of severe diplomatic tension between India and Pakistan.

Despite its durability, the treaty faces challenges that its architects could not fully anticipate in 1960. Climate change is altering Himalayan and Karakoram glacier dynamics, affecting seasonal river flows and increasing the frequency of both floods and droughts. Population growth in both countries has intensified water demand for agriculture, industry, and urban consumption. At the same time, competing interpretations of treaty provisions governing hydropower infrastructure have generated recurring disputes over Indian projects on the Western Rivers.

Recent political developments have introduced additional uncertainty. Rising strategic tensions between India and Pakistan have transformed water from a primarily technical issue into a component of broader national security discourse. As a result, questions concerning treaty modernization, implementation, and long-term sustainability have become increasingly prominent among policymakers and scholars.

In summary, the Indus Waters Treaty represents a distinctive model of transboundary river governance based on river allocation rather than proportional water sharing. Its success has historically rested on clear institutional arrangements, predictable water entitlements, and mutual recognition of downstream dependence. However, the basin's future will be shaped by factors that transcend the treaty's original design, including climate change, demographic pressures, upstream developments in China and Afghanistan, and evolving geopolitical relations between India and Pakistan. The treaty remains a landmark achievement in international water diplomacy, yet its long-term resilience will depend on its ability to adapt to twenty-first-century environmental and political realities.

The implementation of the Indus Waters Treaty is guided by several fundamental principles that promote cooperation, sustainability, and effective governance of shared water resources within the Indus Basin. A central principle is good-faith cooperation, which requires both parties to engage in sincere, constructive, and continuous dialogue to address concerns, resolve disputes, and strengthen collaborative management of transboundary waters.

The treaty also reflects the principle of sustainable development, emphasizing the need to manage water resources in a manner that satisfies current social and economic demands while preserving the ability of future generations to meet their own needs. Closely linked to this is the principle of intergenerational equity, which recognizes the responsibility of present generations to protect and conserve water resources for long-term use and environmental sustainability.

Adaptive management is another important principle underlying the treaty's implementation. This approach acknowledges that water systems are dynamic and that management practices may need to evolve in response to new scientific knowledge, technological innovations, climate variability, and changing environmental conditions. Such flexibility enables more effective and resilient water governance over time.

The principle of preventing significant transboundary harm is fundamental to maintaining peaceful and cooperative relations between the parties. It requires that actions taken within one state's territory should not cause substantial damage to the water resources, environment, or socio-economic interests of the other state. This principle encourages responsible water use and minimizes the risk of conflict arising from shared resource management.

The treaty further supports ecosystem-based management by recognizing the interconnected nature of river systems and the ecological processes that depend on them. Effective water management therefore requires consideration of

environmental health, biodiversity conservation, and the maintenance of ecosystem services that support human livelihoods and economic activities throughout the basin.

In situations where scientific evidence may be incomplete or uncertain, the precautionary principle encourages decision-makers to take preventive measures to protect water resources and ecological systems from potential harm. This approach helps reduce environmental risks and promotes long-term sustainability even when the full consequences of certain actions are not yet known.

Transparency and accountability are also essential components of the treaty's implementation framework. Open communication, regular exchange of information, and transparent reporting mechanisms help build mutual trust between the parties while facilitating compliance with treaty obligations. These practices contribute to more effective conflict prevention and dispute resolution.

Finally, evidence-based decision-making is promoted to ensure that water management policies and actions are informed by reliable scientific research, technical assessments, and accurate data. By grounding decisions in empirical evidence, the treaty supports more efficient resource allocation, improved planning, and enhanced governance outcomes.

Collectively, these principles provide a comprehensive framework for managing the shared waters of the Indus Basin. They seek to balance economic development, social welfare, environmental protection, and regional cooperation, thereby contributing to the long-term sustainability and stability of one of the world's most important transboundary river systems.

The Kashmir conflict significantly impacts the governance and management of the Indus River system by introducing a layer of political tension that complicates cooperative water management efforts. The upper reaches of several important tributaries originate in the Himalayan and Karakoram regions associated with Kashmir, making the geography strategically important. As a result, water management decisions are often viewed through the lens of national security rather than through principles of integrated river basin management.

This politicization leads to a focus on sovereignty and territorial disputes, which can hinder collaborative initiatives aimed at addressing shared environmental challenges. For instance, infrastructure projects, hydrological data sharing, and climate adaptation measures become sensitive issues, even when they are primarily technical responses to ecological needs. The perception of water access as a competition between winners and losers can overshadow the reality that the health of the river system and the well-being of communities depend on cooperation across political boundaries.

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Moreover, the unresolved nature of the Kashmir dispute can create a situation where both countries prioritize political resolutions over practical cooperation. This dynamic risks freezing modernization efforts and prevents timely responses to urgent challenges such as climate change, water insecurity, and ecosystem degradation. Ultimately, the Kashmir conflict transforms the Indus River system from a shared ecological and civilizational asset into a symbol of rivalry, complicating efforts to develop a rational, science-based approach to managing the basin effectively.

To improve cooperation and governance in the Indus Basin, several strategies are suggested. One key approach is the establishment of a permanent basin-wide coordination mechanism that facilitates environmental data sharing, joint monitoring, and scientific cooperation among the riparian states. This would enhance collaboration and enable coordinated responses to climate-related challenges.

Adopting Integrated Water Resource Management (IWRM) principles is also essential. This holistic approach balances ecological, social, and economic priorities, recognizing the interconnectedness of water resources with ecosystem protection and climate resilience. By managing water not just as a resource for human consumption and agriculture, IWRM promotes a more sustainable and equitable framework.

Strengthening the existing legal and institutional frameworks under the Indus Waters Treaty is crucial. This includes enhancing the role of the Permanent Indus Commission and creating technical working groups focused on climate change, groundwater management, and environmental sustainability. More inclusive governance that involves local communities,

provinces, and other stakeholders can ensure that water management decisions reflect both human and ecological needs.

Additionally, fostering a culture of cooperation through confidence-building measures can help shift the focus from competition over water resources to collaborative efforts aimed at protecting the river system. This could involve joint projects, shared research initiatives, and public engagement to build trust among the countries involved.

Finally, leveraging technology, such as satellite monitoring and data analytics, can provide real-time insights into water flow, glacier melt, and land use changes, supporting better policy decisions and enhancing the overall governance framework for the Indus Basin. By combining these strategies, the countries sharing the Indus River can work towards a more resilient and sustainable future for the basin.

The Indus Waters Treaty addresses climate change and environmental sustainability through several key provisions and proposed frameworks aimed at enhancing cooperation and resilience in the face of evolving environmental challenges.

Firstly, the treaty recognizes climate change as a significant and long-term threat to basin stability. It emphasizes the need for both parties to engage in joint climate adaptation efforts, which include establishing a Joint Technical Assessment Commission. This commission is tasked with developing a shared factual baseline concerning current basin hydrology, projected climate impacts, and future water demand scenarios.

Additionally, the treaty proposes the creation of an Indus Basin Resilience Fund, which is designed to support climate adaptation projects, scientific research, ecosystem restoration, flood management initiatives, and drought preparedness programs. This fund aims to enhance the capacity of both countries to respond to climate-related challenges and ensure the sustainability of the Indus River system.

The treaty also advocates for the incorporation of environmental flow requirements, wetland protection measures, biodiversity monitoring, and sediment management strategies into future governance arrangements. These measures are intended to support long-term basin sustainability and maintain the ecological functions that are vital for human livelihoods.

Furthermore, the treaty encourages the establishment of joint scientific research programs and stakeholder forums to identify emerging risks related to climate change and environmental degradation. By facilitating collaborative problem-solving, these initiatives aim to address issues such as groundwater depletion, water-use efficiency, and environmental conservation.

Overall, the Indus Waters Treaty seeks to modernize its governance framework to incorporate climate resilience and environmental sustainability, ensuring that both countries can effectively manage their shared water resources in the face of climate change and other environmental challenges.

The implementation of climate-resilient cooperation in the Indus Basin faces profound strategic challenges because the existing governance framework was not designed for the environmental realities now emerging in the twenty-first century. The Indus Waters Treaty, signed in 1960, remains one of the most durable examples of water diplomacy between India and Pakistan, but its institutional design reflects the priorities of a different era. It was primarily structured around the allocation of river waters and the management of disputes over usage rights, rather than around climate adaptation, ecological sustainability, data transparency, glacier dynamics, or integrated basin management.

One of the most significant strategic limitations is that the treaty was built around division rather than cooperation. The agreement allocated the eastern rivers primarily to India and the western rivers primarily to Pakistan, creating a framework focused on sovereignty and entitlements rather than joint stewardship of a shared ecosystem. This approach helped prevent major water conflicts, but it also created structural weaknesses because modern climate challenges do not follow political boundaries. Glacier retreat, changing precipitation patterns, extreme floods, prolonged droughts, sediment shifts, and changing river flows require coordinated basin-wide management rather than separate national approaches.

A major lacuna is the absence of a comprehensive climate adaptation mechanism. The treaty contains no dedicated provisions for climate change, glacier monitoring, ecosystem protection, groundwater management, biodiversity conservation, or long-term hydrological uncertainty. When the agreement was negotiated, the dominant assumption was that historical river patterns would remain relatively stable. Today, that assumption is increasingly challenged by accelerated Himalayan warming and changing patterns of water availability. The treaty lacks the institutional tools required to manage a future of greater uncertainty.

Another critical weakness is limited data sharing. Although the treaty establishes mechanisms for exchanging certain hydrological information, it does not provide a modern framework for real-time, high-resolution climate data cooperation. Advanced satellite monitoring, artificial intelligence-based forecasting, glacier modelling, and integrated water assessments could significantly improve disaster preparedness, but security concerns often restrict the openness required

for effective collaboration. Both countries frequently view environmental data through a strategic lens, creating a situation where information that could save lives is sometimes treated as a potential security asset.

The institutional architecture is also inadequate for contemporary challenges. The Permanent Indus Commission provides an important diplomatic channel, but its mandate is largely technical and procedural rather than strategic. It was not designed to coordinate large-scale climate adaptation investments, manage shared environmental risks, or oversee integrated basin resilience programs. There is no empowered regional institution capable of developing common climate scenarios, coordinating infrastructure planning, or mobilizing joint investment.

The treaty also struggles with the problem of infrastructure disputes. Hydropower development, dam construction, and water storage projects have repeatedly generated tensions because each country evaluates projects through different strategic priorities. India views upstream development as a legitimate economic and energy requirement, while Pakistan often views such projects through the lens of downstream vulnerability and potential water control. Climate change increases these tensions because both countries may seek greater storage capacity and water security at the same time.

The absence of trust mechanisms is perhaps the deepest strategic challenge. Decades of military rivalry have transformed technical water questions into issues of national security. Even when scientific cooperation is mutually beneficial, institutions may hesitate to share information or accept external oversight. This creates a cycle where limited transparency produces suspicion, and suspicion further reduces transparency.

Are we fumbling in the dark? In many ways, yes. The region possesses one of the world's most sophisticated water treaties, yet it is attempting to manage a twenty-first-century climate crisis with a framework largely designed for twentieth-century geopolitical conditions. The problem is not that the treaty has failed; rather, its success has created a false sense of security. It has helped prevent large-scale water conflict, but it has not evolved into a system capable of managing accelerating environmental transformation.

The strategic danger is that both countries may continue to negotiate yesterday's disputes while the physical system itself changes beneath them. Glacier melt, altered monsoon patterns, increasing floods, and growing water demand are creating risks that cannot be resolved through traditional treaty interpretation alone. Without modernization, the Indus governance framework risks becoming reactive rather than anticipatory.

The way forward is not necessarily to replace the treaty but to expand it into a climate-era framework. This would require adding mechanisms for joint climate science, real-time environmental monitoring, basin-wide risk assessment, disaster cooperation, ecological protection, and transparent adaptation financing. The future challenge is moving from a model of "division of waters" toward a model of "shared resilience."

The greatest strategic failure would be allowing climate change to transform the Indus Basin into a new arena of confrontation. The greatest opportunity would be recognizing that shared vulnerability can become a foundation for limited but meaningful cooperation. The question is no longer simply who controls the water; it is whether both societies can manage a rapidly changing water system before environmental pressures exceed political capacity.

Stakeholder participation and scientific collaboration play crucial roles in the governance of the Indus Basin, enhancing the effectiveness and legitimacy of water management practices.

Stakeholder participation is essential for ensuring that the diverse interests and needs of various groups are considered in decision-making processes. This includes provincial governments, local authorities, agricultural organizations, water user associations, energy producers, environmental groups, and community representatives. By incorporating structured consultation mechanisms, the governance framework can benefit from local knowledge and expertise, which improves the legitimacy of decisions and fosters public confidence in the management process. Regular stakeholder forums can help identify emerging risks and facilitate collaborative problem-solving around critical issues such as groundwater depletion, water-use efficiency, and environmental degradation. Scientific collaboration is equally important, as it provides the foundation for evidence-based decision-making. The treaty encourages joint scientific research programs and the establishment of shared digital platforms for data exchange. This collaboration allows both countries to engage in joint climate monitoring, hydrological modeling, and coordinated flood forecasting systems. By leveraging scientific expertise, the parties can better understand the complex interdependencies within the basin, assess the impacts of climate change, and develop adaptive management strategies.

Together, stakeholder participation and scientific collaboration create a more inclusive and informed governance structure. They enable the Indus Basin countries to address challenges more effectively, enhance resilience to climate change, and promote sustainable management of shared water resources. This collaborative approach not only strengthens trust between the parties but also fosters a sense of shared responsibility for the health and sustainability of the Indus River system.

Scope

The scope of this research will encompass the following areas:

1. **Hydrological Analysis** Assessing the current and projected water availability in the Indus Basin, considering climate change impacts and upstream developments.
2. **Ecosystem Health** Evaluating the ecological status of the riverine systems and the effectiveness of existing environmental governance measures.
3. **Socio-Economic Impacts** Analyzing the socio-economic implications of water allocation and management on local communities, agriculture, and industry.
4. **Governance Framework** Reviewing the existing governance structures under the IWT and identifying gaps in stakeholder engagement and transparency.

Objectives

The primary objectives of this research include proposing how to strengthen governance and make policy making more pluralist in the Indus Valley system.

Research Questions

1. How is climate change affecting the hydrology of the Indus Basin, and what are the implications for water availability and management?
2. What is the current ecological status of the Indus River system, and how can environmental governance be improved to enhance ecosystem health?
3. How do water allocation and management practices under the IWT impact the socio-economic conditions of communities in the basin?
4. What governance reforms are necessary to modernize the IWT and ensure sustainable and equitable water management in the face of emerging challenges?

This research holds substantial significance as it aims to provide a comprehensive understanding of the challenges and opportunities associated with the Indus Waters Treaty. By offering evidence-based recommendations, it seeks to empower policymakers to enhance the treaty's effectiveness in navigating contemporary issues such as climate change, population growth, and geopolitical tensions. The findings will play a crucial role in promoting the sustainable management of shared water resources, ensuring that ecological health and resilience are prioritized in the Indus Basin. This focus on sustainability is essential for maintaining the delicate balance between human needs and environmental preservation.

Furthermore, the research emphasizes the importance of fostering cooperation and engaging stakeholders from various sectors. By doing so, it aims to strengthen regional stability and mitigate potential conflicts over water resources, which are increasingly becoming a source of tension in the region. In addition to its practical implications, this study will contribute significantly to the academic discourse on transboundary water governance. It will provide valuable insights into best practices and innovative approaches for managing shared river systems, thereby enriching the existing body of knowledge and guiding future research in this critical area.

Literature Review

A literature review on river management from an interdisciplinary perspective shows a clear evolution in how scholars conceptualize rivers, shifting from engineering-dominated control systems toward integrated socio-ecological and governance frameworks.

Early work in river management was primarily rooted in hydraulic engineering and classical hydrology, where rivers were treated as predictable systems that could be controlled through infrastructure such as dams, levees, and diversion canals. This paradigm emphasized maximizing irrigation efficiency, flood protection, and hydropower generation, often assuming relatively stable hydrological conditions. Large-scale river development projects such as those studied in the Tennessee Valley Authority development program are frequently cited in the literature as emblematic of this engineering-first approach (White, 1998; Molle, 2009). While this model contributed to economic growth and water security in many regions, it often underplayed ecological disruption and social inequities.

From the 1970s onward, ecological critiques began to reshape river science. Fluvial geomorphology and aquatic ecology demonstrated that rivers are dynamic systems shaped by sediment transport, seasonal variability, and habitat connectivity. The concept of environmental flows emerged, arguing that maintaining a river's ecological character requires preserving a minimum flow regime rather than fully abstracting water for human use (Poff et al., 1997; Arthington et al., 2006). This shift reframed rivers as living ecosystems rather than purely infrastructural assets.

In parallel, political ecology introduced a critical social science perspective, emphasizing that river management is deeply embedded in power relations, governance structures, and uneven development. Studies of transboundary basins such as the Nile, Mekong, and Indus highlight how upstream–downstream asymmetries shape water allocation and infrastructure benefits (Bakker, 2010; Swyngedouw, 2009). This body of work argues that water governance is never purely technical, but always political, reflecting competing state interests and social inequalities.

Building on these critiques, integrated water resources management (IWRM) became a dominant policy framework in the 1990s and 2000s. IWRM promotes coordinated development and management of water, land, and related resources at the basin scale to maximize economic and social welfare without compromising ecosystem sustainability (Global Water Partnership, 2000). However, empirical studies show that implementation often falls short due to institutional fragmentation, limited capacity, and conflicting sectoral priorities (Biswas, 2004; Medema et al., 2008).

More recently, socio-hydrology has emerged as an interdisciplinary field explicitly studying feedback loops between human societies and hydrological systems. This approach recognizes that human responses to water scarcity—such as expanding irrigation or building new infrastructure—can alter hydrological regimes in unexpected ways (Sivapalan et al., 2012). It challenges the assumption that human behavior is external to hydrological systems, instead treating it as an integral component.

Climate change research has further transformed river management literature by introducing the concept of non-stationarity, where historical hydrological records are no longer reliable predictors of future conditions. This has led to a growing emphasis on adaptive management, resilience thinking, and scenario-based planning (Milly et al., 2008). In glacier-fed basins such as the Indus, studies highlight accelerating uncertainty due to cryospheric change (Barnett et al., 2005).

Institutional and governance scholarship, particularly influenced by Elinor Ostrom’s work on common-pool resources, emphasizes polycentric governance systems and local participation as key to sustainable water management (Ostrom, 1990; Ostrom, 2010). These frameworks argue that effective river governance often requires nested institutions operating at multiple scales rather than centralized control alone.

Advances in geospatial technology and computational hydrology have also transformed interdisciplinary river research. Remote sensing, GIS, and integrated hydrological models enable basin-scale monitoring of flow, land use, and glacier dynamics, improving decision-support systems (Fekete et al., 2010). However, scholars caution that technological capacity alone does not resolve governance conflicts without institutional legitimacy and cooperation.

In synthesis, the interdisciplinary literature converges on the understanding that rivers are complex socio-ecological systems shaped by interacting physical processes, ecological dynamics, technological infrastructures, and governance structures. Effective river management therefore requires integrating hydrology, ecology, political economy, and institutional analysis, while explicitly addressing uncertainty, equity, and long-term sustainability.

Research on riverine water management in the Indus Alluvial Valley shows significant theoretical, knowledge, empirical, and methodological gaps that limit effective understanding and governance. Theoretical frameworks such as Integrated Water Resources Management (IWRM) are widely used but often fail to account for political conflict, weak institutions, and unequal power relations in the basin. Existing theories insufficiently integrate hydrological processes with political ecology, leaving a gap in explaining how governance decisions directly reshape water systems. Environmental flow theory remains weakly embedded in legal and institutional frameworks, particularly within the Indus context. Transboundary water governance theory under the Indus Waters Treaty remains focused on water allocation rather than climate adaptation or ecosystem sustainability.

Knowledge gaps are substantial, especially regarding the Indus Basin as a single interconnected hydrological system rather than divided national segments. Limited understanding exists about groundwater-surface water interactions in the Indus Alluvial Plain, despite heavy dependence on groundwater for agriculture. Ecological baseline data for wetlands, delta systems, and species such as the Indus River Dolphin remain incomplete. There is also insufficient knowledge of how glacier melt and snow dynamics affect seasonal water availability. Socio-economic impacts of water stress, including migration and rural livelihood changes, are also poorly understood.

Empirical gaps are driven largely by fragmented and inconsistent hydrological data across India and Pakistan. Long-term datasets on environmental flows, sediment transport, and delta discharge are incomplete or unavailable. Groundwater monitoring systems are inadequate for assessing depletion trends at basin scale. There is also limited empirical evaluation of water policies and irrigation reforms in terms of real-world effectiveness. Integrated modeling that combines climate, hydrology, agriculture, and governance remains underdeveloped.

Research gaps include a strong disciplinary silo problem, where hydrology, economics, ecology, and political science are not sufficiently integrated. There is limited cross-border collaborative research due to political constraints and restricted

data sharing. Scenario-based studies exploring extreme climate futures and governance shocks are scarce. Institutional adaptation research on bodies like the Permanent Indus Commission is also limited. Social equity research on how water distribution affects vulnerable communities remains underdeveloped. There is also a gap between academic research and practical policy implementation. Overall, these gaps highlight the need for integrated, interdisciplinary, and climate-resilient approaches to Indus Basin water governance. We shall endeavor to close those research gaps in the following theory-informed study but not try to address empirical gaps in any sustained manner.

Scholarly contribution

My scholarly contribution is located in the interdisciplinary study of riverine water management in the Indus Alluvial Valley, where we examine how hydrological processes, ecological systems, and governance structures interact under conditions of climate stress and institutional fragmentation. The central focus is not only to diagnose system pressures but to translate these insights into the foundations for an updated and adaptive governance framework.

The originality of the work lies in linking traditionally separated domains—glacier-fed hydrology, groundwater dynamics, river ecology, and transboundary water governance—into a single analytical lens. In doing so, it reframes the Indus Basin as a coupled socio-ecological system rather than a fixed allocation regime governed primarily by the Indus Waters Treaty. This allows governance limitations to be understood as structural and systemic rather than purely institutional or technical.

The core empirical and conceptual insight is that existing governance arrangements are misaligned with contemporary hydrological realities, particularly climate non-stationarity, declining groundwater reserves, and ecological degradation affecting systems such as habitats of the Indus River Dolphin. These conditions expose gaps between static allocation rules and dynamic river behavior.

The significance of the findings lies in their direct translation into governance design principles. Rather than treating theory and policy as separate domains, the work deliberately “dovetails” diagnostic analysis into framework development. This means that identified gaps—such as weak environmental flow protection, fragmented groundwater governance, and limited climate adaptation capacity—become explicit design inputs for a reformed governance architecture.

The contribution also highlights that effective modernization of river governance requires moving beyond engineering-dominant or treaty-limited approaches in both India and Pakistan. Instead, it supports a shift toward adaptive, basin-wide, and climate-responsive governance structures that integrate surface water, groundwater, and ecosystem requirements.

Methodologically, the work draws on interdisciplinary synthesis across hydrology, political ecology, and institutional analysis, ensuring that governance recommendations are grounded in both physical river dynamics and socio-political constraints. This strengthens the legitimacy of the proposed framework by linking design elements directly to observed system behavior rather than abstract policy ideals.

The contribution also engages implicitly with institutional actors such as the Permanent Indus Commission by identifying areas where existing mechanisms can be expanded rather than replaced, particularly in data sharing, climate monitoring, and joint scientific assessment.

The practical impact of the work lies in its potential to guide the redesign of river governance systems toward greater adaptability, ecological sustainability, and distributive fairness. Rather than offering isolated recommendations, it builds a structured pathway from diagnosis to institutional redesign.

Future work extends this trajectory by developing a formal governance framework architecture, including adaptive allocation rules, environmental flow integration, and climate-responsive coordination mechanisms that can operate across political boundaries while remaining sensitive to ecological thresholds.

Methodology

This is an AI analysis, a digital method retrieving online information and converting them into knowledge on a human prompt in social interaction producing a personalised context. If not all the data are available, this is no fault of mine. The motive maybe more prestigious. The parties to the Indus Water treaty are fumbling in the dark without any notion of the dos and donts on data collection too absorbed with getting by during the daily toiling.

The piece practical purpose structure its content. We begin with an introduction of the Indus River, one of a few civilisational rivers in the world shared by Pakistan, India, Afghanistan and China. We venture into a hydrological analysis and examine the quality of ecosystem management overthere, as my Vallabha would say. There are socio-economic implications of the type of water management on the Indus Valley we need to understand and the ecological state of communities and how the International organisations comes in. The urban perspective and contribution to environmental pollution of cities is there to deal with. This allows us to address how to move forward on revision the treaty and how to design the institutions and road map to make it happen. The analysis is capped by looking into the differences between a

modernised treaty and basin-wide governance model. Status quo is not an option. IN the conclusion, we summarise our findings and in the appendix you will find how to translate a common sense approach into treaty language.

Structure

he analysis proceeds by constructing a layered analytical framework that connects hydrological, ecological, institutional, and political dimensions of river governance. It begins by identifying research gaps in ecological sustainability, social equity, and conflict resilience within the Indus Basin. The theoretical implications lie in demonstrating how integrated socio-hydrological governance can reconcile technical management with political and social realities. By applying concepts from socio-ecology, political ecology, and adaptive governance, the study reframes the Indus Waters Treaty as a dynamic system rather than a static legal instrument. It shows that basin-wide governance and the modernized treaty model can coexist as complementary stages of institutional evolution. The inclusion of the Siachen Glacier case illustrates how geopolitical and environmental factors intersect in transboundary water management. The roadmap for negotiation phases translates theoretical insights into actionable diplomatic sequencing. Ultimately, the analysis implies that pluralist, adaptive governance rooted in socio-ecological theory offers the most resilient path for future Indus River management.

In the conclusions we summarise our findings and discuss counterarguments, scenarios of non-action and issue policy recommendations. in the appendix a computed mock up is outlined on the modernized treaty framework, strengthening governance and making policy making more pluralist, without neglecting the portend concerning the governance-set-up.

2.ANALYTICAL FRAMEWORK

River management theory has evolved from engineering-based control approaches toward integrated socio-ecological perspectives that recognize rivers as complex and interconnected systems. Traditional hydraulic engineering viewed rivers primarily as resources to be controlled through dams, canals, and flood protection infrastructure, emphasizing economic development, irrigation expansion, and water security through technological interventions (White, 1998; Molle, 2009). However, ecological theories later challenged this perspective by demonstrating that rivers are dynamic systems shaped by natural flow regimes, sediment transport, habitat connectivity, and seasonal variability (Poff et al., 1997). The emergence of environmental flow theory further advanced this understanding by arguing that sustainable river management requires maintaining essential ecological processes while balancing human water demands (Poff et al., 1997; Arthington et al., 2006). Integrated Water Resources Management (IWRM) emerged as a dominant policy framework seeking to overcome fragmented water governance by promoting coordinated management of water, land, and related resources to achieve social, economic, and ecological objectives (Global Water Partnership, 2000). Despite its widespread adoption, IWRM has been criticized for insufficiently addressing political conflicts, institutional fragmentation, implementation challenges, and unequal power relations within water governance systems (Biswas, 2004; Medema et al., 2008).

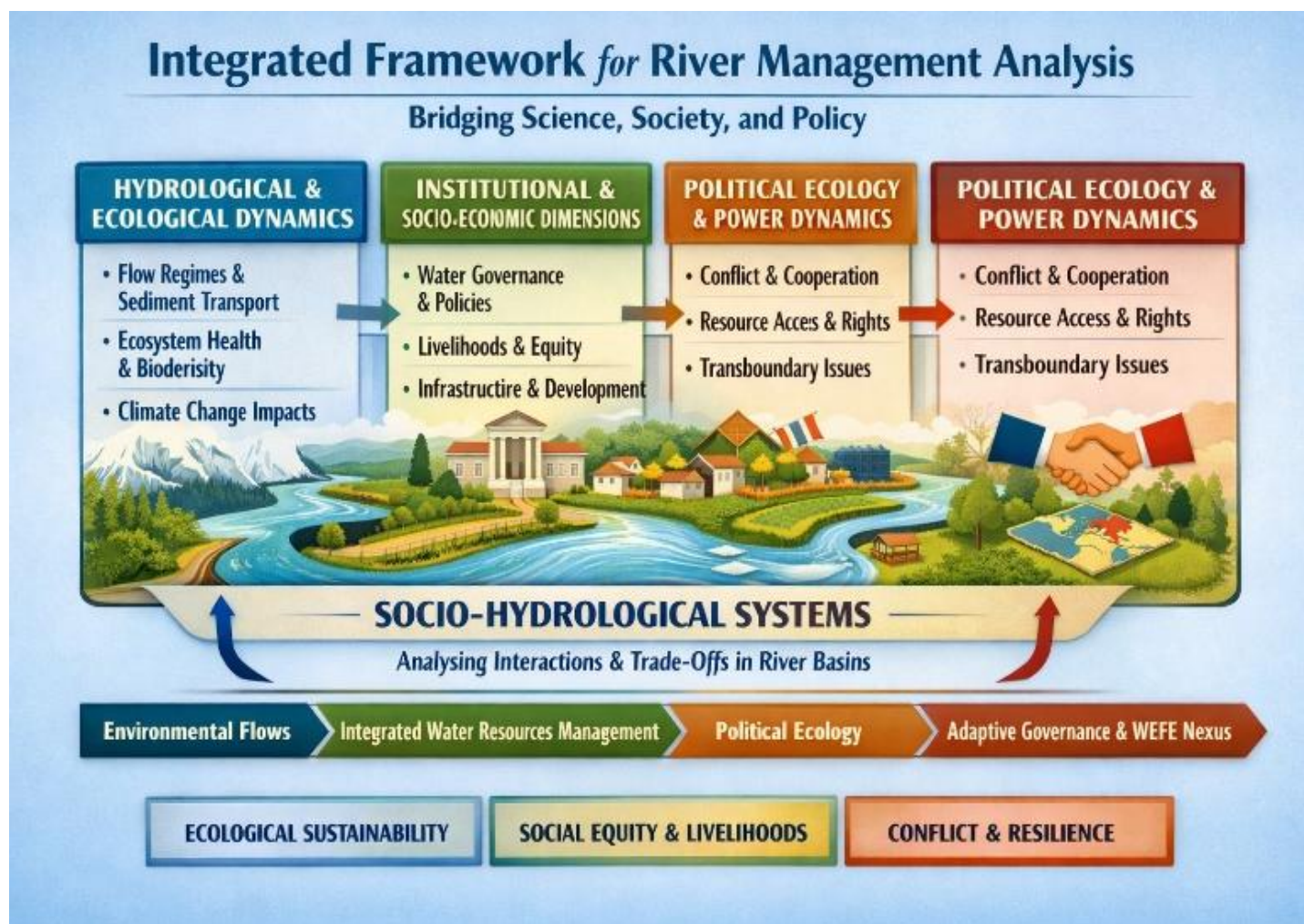
Political ecology introduced a critical perspective by demonstrating that river management decisions are not solely technical processes but are deeply influenced by political structures, economic interests, historical inequalities, and competing claims over resources (Swyngedouw, 2009; Bakker, 2010). Studies of transboundary basins, including the Nile, Mekong, and Indus, illustrate how upstream–downstream relationships and geopolitical power asymmetries influence water allocation and infrastructure development (Bakker, 2010). Socio-hydrology further expanded interdisciplinary understanding by conceptualizing humans as integral components of hydrological systems, where societal responses to water availability create feedback mechanisms that transform both water systems and human behavior (Sivapalan et al., 2012). Socio-Ecological Systems (SES) theory provides a broader analytical framework by integrating ecological processes, institutional arrangements, and human interactions, emphasizing that sustainable resource governance depends on the relationships between ecosystems, communities, and multi-level institutions (Ostrom, 1990; Ostrom, 2010).

Adaptive governance and resilience theory complement these perspectives by addressing uncertainty, climate variability, and the need for flexible institutions capable of learning and adapting to changing environmental conditions (Folke, 2006). Climate change has further reinforced the importance of adaptive approaches by challenging assumptions of hydrological stationarity and highlighting the need for scenario-based planning and resilience-oriented management (Milly et al., 2008). The Water-Energy-Food-Ecosystem (WEFE) Nexus adds another dimension by examining interactions and trade-offs between agricultural production, energy development, water security, and ecosystem conservation, particularly in heavily managed river basins (Hoff, 2011).

Together, these theoretical perspectives overcome the limitations of single-disciplinary approaches by integrating hydrological processes, ecological dynamics, governance structures, political-economic relationships, and social outcomes. For the Indus Alluvial Valley, an integrated socio-hydrological governance framework provides a comprehensive approach for analyzing interactions among glacier dynamics, river discharge, groundwater systems, irrigation practices, ecological sustainability, and institutional decision-making. This approach recognizes that climate change, infrastructure development, and governance choices collectively influence water availability, ecosystem resilience, and livelihood security (Barnett et al., 2005; Sivapalan et al., 2012). It addresses existing theoretical and methodological gaps by combining hydrological modelling, remote sensing, ecological assessment, institutional analysis, and socio-economic

evaluation within a unified framework (Fekete et al., 2010). By moving beyond the perception of water challenges as purely technical problems, this integrated framework conceptualizes river management as a coupled socio-environmental process shaped by ecological change, human decision-making, and power relations. Ultimately, combining SES theory, socio-hydrology, political ecology, adaptive governance, and the WEFE Nexus provides a strong theoretical foundation for developing climate-resilient, equitable, and sustainable governance strategies for the Indus Basin.

Figure



River management theory has shifted from engineering control to integrated socio-ecological governance. Early hydraulic engineering emphasized dams, canals, and flood protection to secure water for development. Ecological perspectives later revealed rivers as dynamic systems shaped by flow regimes and habitat connectivity. Environmental flow theory advanced this by linking ecological integrity with human water use. Integrated Water Resources Management sought coordination across sectors but faced political and institutional challenges. Political ecology and socio-hydrology reframed rivers as arenas of power and feedback between society and nature. Adaptive governance and the WEFE Nexus introduced resilience and cross-sectoral integration under climate uncertainty. Together, these frameworks form a coherent analytical approach addressing ecological sustainability, social equity, and conflict resilience in basins like the Indus.

3.THE INDUS RIVER

The Indus River originates in the high-altitude Tibetan Plateau and flows through the Himalayas, Karakoram, and Hindu Kush ranges before reaching the plains of Pakistan and emptying into the Arabian Sea.

It begins near Lake Mansarovar in the Kailash range of Tibet at an elevation of about 5,500 meters (18,000 feet). In this region it is known as Sengge Zangbo, meaning “Lion’s Mouth.” From its source, the river flows northwest through Ladakh in India, passing between the Karakoram and Ladakh ranges. Early in its course, it is joined by major tributaries such as the Zaskar River near Leh and later the Shyok River.

In the mountainous region, the Indus cuts through deep terrain and forms the Indus Gorge near the Nanga Parbat massif in Pakistan, one of the deepest gorges in the world. This section of the river is heavily fed by glacial and snowmelt from the surrounding mountain ranges, supporting alpine ecosystems and scattered high-altitude settlements.



Key tributaries in this mountain section include right-bank rivers such as the Shyok, Gilgit, Shigar, Kabul, Kurram, and Gomal, as well as left-bank tributaries like the Zaskar and Astor. These streams contribute significant glacial meltwater and rainfall runoff, strengthening the river's flow before it enters the plains.

After leaving the mountains, the Indus flows south through Pakistan's Khyber Pakhtunkhwa and Sindh provinces, eventually forming the Indus Delta near Karachi and draining into the Arabian Sea.

Geologically, the river follows the Indus–Yarlung suture zone, marking the collision boundary between the Indian and Eurasian tectonic plates. Ecologically and economically, it is vital for agriculture, biodiversity, and human settlement across the region, and it also supports species such as the Indus river dolphin.

The Indus River basin has been a sensitive geopolitical region because it spans three major countries—China, India, and Pakistan—and contains some of the most important freshwater resources in South Asia.

The upper reaches of the Indus River originate in Tibet, which is under the control of China. From there, the river flows through the disputed and strategically sensitive region of Ladakh (administered by India), before entering Pakistan, where it becomes the country's main water source. Because of this cross-border flow, upstream control and water security are central issues.

The most significant international arrangement governing the river is the Indus Waters Treaty of 1960 between India and Pakistan. Under this agreement, brokered by the World Bank, the six rivers of the Indus system were divided: India received control over the eastern rivers (Ravi, Beas, Sutlej), while Pakistan received the western rivers, including the Indus itself. Although the treaty has largely survived wars and political tensions, disputes continue over India's hydropower projects on western tributaries, which Pakistan sometimes views as violations of the treaty's design.

China is not a party to the Indus Waters Treaty, but its role as the upstream country in Tibet adds another layer of strategic concern. India has periodically expressed worries that Chinese infrastructure development or river diversion projects in the Tibetan Plateau could affect long-term flows, although publicly available evidence of major diversions remains limited. This makes water security in the Indus basin part of broader India–China strategic tensions.

Beyond water-sharing, the Indus basin is also linked to territorial disputes, especially in Ladakh and Kashmir, where control over headwaters and tributaries overlaps with long-standing India–Pakistan and India–China border disagreements. As a result, the Indus system is not only an environmental lifeline but also a geopolitical fault line in Asia.

Indus Waters Treaty water allocation

Approximate share of annual river flows under the 1960 treaty.



The Indus Waters Treaty is one of the most significant and durable water-sharing agreements in modern international relations. It was signed in 1960 between India and Pakistan and governs how the waters of the Indus River system are divided between the two countries. These rivers are essential for agriculture, energy production, and drinking water, so control over them has always carried major strategic importance.

The treaty emerged after the partition of British India in 1947, which left the Indus basin split between India as the upstream country and Pakistan as the downstream country. This geographic arrangement created immediate tension. Pakistan depended heavily on rivers whose headwaters were in India, while India now had control over the upper reaches of the system. There was no agreed legal framework for water sharing, and this uncertainty made water a long-term security concern for both sides.

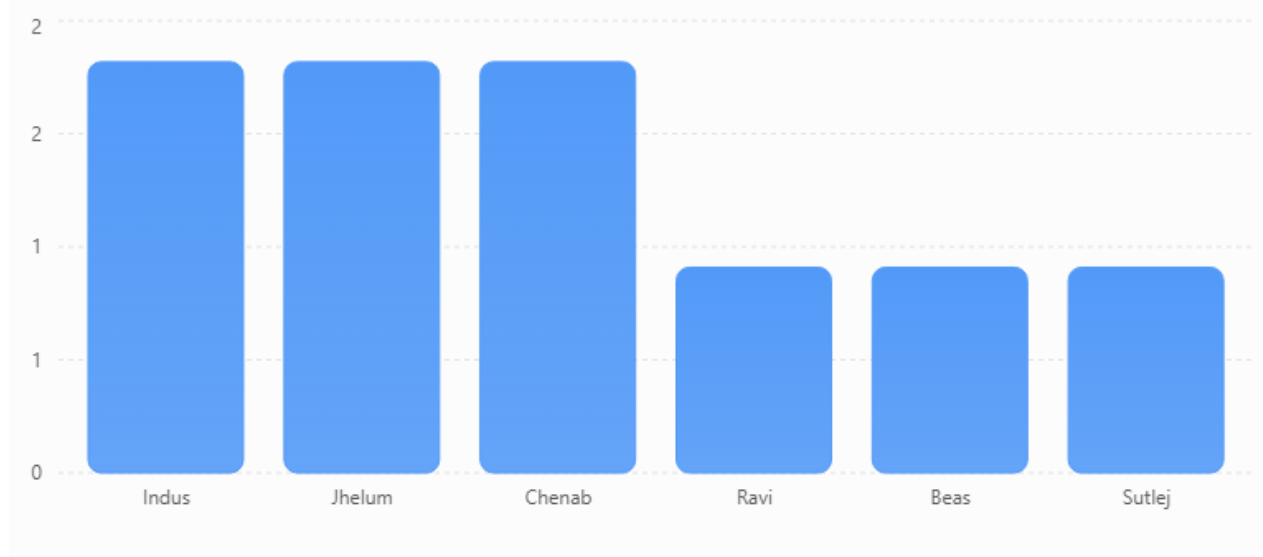
Negotiations over the Indus River system began soon after the partition of British India in 1947 and continued for more than a decade before a permanent agreement was reached. Partition divided not only territory but also one of the world's largest irrigation networks. While most of the river headworks and upstream control structures were located in India, large areas of Pakistan's agricultural land depended on water flowing from these rivers. This created an immediate source of tension between the two newly independent states.

In December 1947, India and Pakistan signed a temporary Standstill Agreement to maintain existing water supplies while a long-term settlement was negotiated. However, when the agreement expired in April 1948, disputes emerged over water deliveries, highlighting the vulnerability of Pakistan's irrigation system and the absence of a permanent legal framework. A subsequent Inter-Dominion Agreement restored water flows, but it was only a temporary solution and failed to resolve the underlying disagreement over water rights.

As negotiations progressed, India and Pakistan adopted fundamentally different positions. India maintained that, as the upstream sovereign state, it possessed the right to utilize waters flowing through its territory for irrigation, power generation, and economic development. Pakistan, by contrast, argued that millions of farmers and vast agricultural regions depended on uninterrupted access to the Indus river system and therefore required legally guaranteed water supplies. These opposing viewpoints made bilateral negotiations extremely difficult and repeatedly brought discussions to a standstill.

Indus basin rivers by treaty allocation

Classification of the six major rivers under the Indus Waters Treaty.



Recognizing the growing importance of the dispute, the World Bank entered the negotiations in the early 1950s and played a crucial mediating role. Under its guidance, technical discussions gradually shifted from arguments over legal rights to practical solutions for water allocation and infrastructure development. After years of complex negotiations, India and Pakistan signed the Indus Waters Treaty in Karachi on 19 September 1960. The treaty allocated the three eastern rivers—Ravi, Beas, and Sutlej—to India and the three western rivers—Indus, Jhelum, and Chenab—to Pakistan. It also established mechanisms for cooperation, information sharing, and dispute resolution through the Permanent Indus Commission¹. The agreement is widely regarded as one of the most significant international water-sharing treaties and has survived several periods of political and military conflict between the two countries.

The Permanent Indus Commission (PIC) was established under Article VIII of the Indus Waters Treaty of 1960 as the principal institution responsible for implementing the treaty between India and Pakistan. It consists of two commissioners, one appointed by each government. Together, these commissioners form a permanent bilateral body dedicated to managing issues related to the Indus River system. The Commission was designed to provide a stable mechanism for cooperation despite broader political tensions between the two countries. Its primary purpose is to facilitate communication and coordination on matters arising under the treaty. The PIC serves as the first forum in which concerns regarding treaty implementation can be discussed and addressed. It is responsible for the regular exchange of hydrological and technical data related to the rivers covered by the treaty. The Commission also receives and reviews information concerning new engineering and water-management projects. Through this process, each country can remain informed about developments that may affect shared water resources. The commissioners are empowered to undertake inspections and visits to relevant sites in both countries. These inspections help verify compliance with treaty provisions and promote transparency. The Commission meets regularly, usually on an annual basis, with meetings alternating between India and Pakistan. This continuous interaction helps maintain dialogue even during periods of diplomatic strain. Institutionally, the PIC functions primarily as a technical and consultative body rather than a political one. It does not possess the authority to impose binding decisions on either state. Instead, it relies on cooperation, information sharing, and negotiation to resolve issues. When disagreements cannot be settled within the Commission, they may be referred to a Neutral Expert or a Court of Arbitration under the treaty's dispute-resolution framework. The PIC therefore acts as the first layer of a broader system for managing water-related conflicts. Its existence has contributed significantly to the durability of the Indus Waters Treaty over several decades. Overall, the Commission is widely regarded as a successful example of institutionalized transboundary water cooperation between two states with a history of political conflict.

The World Bank played an unusual and central role in mediating the dispute, acting as a broker between the two countries. It pushed both sides toward a technical solution rather than a purely political one, helping to shift the conversation toward engineering, hydrology, and infrastructure rather than sovereignty alone. After years of negotiation, a final agreement was reached and the treaty was signed in 1960.

The treaty divided the river system into two groups. The eastern rivers, consisting of the Ravi, Beas, and Sutlej, were allocated primarily to India, giving it full rights over their use. The western rivers, consisting of the Indus, Jhelum, and Chenab, were allocated primarily to Pakistan because they form the backbone of its agricultural system. India was still

¹ <https://www.mea.gov.in/Portal/LegalTreatiesDoc/PA60B1395.pdf?>

allowed limited use of the western rivers, particularly for run-of-the-river hydroelectric projects and certain non-consumptive purposes, but it was not permitted to significantly store or divert their flows.

Despite its reputation as a successful example of cooperation, the treaty contains ongoing structural tensions. One major issue is the inherent imbalance between upstream and downstream control, since India's geographic position gives it natural leverage over water flows into Pakistan. Another is the recurring disputes over dam and hydroelectric projects on the western rivers. Pakistan has often argued that some of these projects could reduce water flow or give India indirect control, while India maintains that its projects comply with the treaty's technical rules.

The treaty has survived major wars between India and Pakistan, including conflicts in 1965 and 1971, and has never been fully suspended, which is often cited as a sign of its resilience. However, it has not eliminated conflict over water. Instead, it has shifted the struggle into technical and legal arenas, where disputes over engineering design, reservoir capacity, and flow timing often carry significant political weight.

Overall, the Indus Waters Treaty remains both a rare example of long-lasting cooperation and a continuing source of friction. It shows how geography can lock countries into unequal dependencies and how even highly technical agreements can become arenas for geopolitical power struggles.

Figure



Climate change drives transformations across hydrological and ecological systems. Glacier melt, river flow variability, and groundwater depletion reshape water availability. Biodiversity loss, wetland decline, and sediment imbalance alter ecosystem resilience. These changes interact through socio-hydrological feedbacks linking nature and society. Governance systems respond through treaties, institutions, and adaptive policies. Political economy influences outcomes via power relations, inequality, and resource access. Together, these forces determine human well-being and the capacity for resilient management. The framework highlights that sustainable river governance depends on integrating climate, ecology, and social systems.

The Indus Waters Treaty, signed in 1960 between India and Pakistan, remains one of the most durable water-sharing agreements in international relations. However, despite its longevity, it has been subject to recurring tensions and interpretive disputes. A key question in contemporary discussions is whether Pakistan has sought new negotiations or a revision of the treaty framework.

Pakistan has not formally called for the complete replacement of the treaty. Instead, its position has focused on the need for reinterpretation, stricter enforcement, and stronger dispute-resolution mechanisms. Over time, Pakistan has increasingly argued that certain provisions of the treaty require clarification in light of modern hydrological realities, expanding water demand, and large-scale hydroelectric development by India on the western rivers.

Much of Pakistan's concern centers on Indian infrastructure projects on the Indus, Jhelum, and Chenab rivers. Pakistan has repeatedly challenged several of these projects, arguing that they may affect downstream water flows or exceed the design limitations permitted under the treaty. In response, Pakistan has frequently sought third-party involvement, including arbitration through neutral experts or international forums, to resolve these disputes.

These actions effectively reflect pressure for what may be described as "functional renegotiation," even though Pakistan does not typically advocate for dismantling the treaty entirely. Instead, its approach has been incremental, focusing on reinterpretation and enforcement rather than wholesale revision.

India, by contrast, maintains that the treaty is robust, balanced, and does not require renegotiation. It emphasizes that the agreement already includes detailed technical mechanisms for resolving disputes, including the Permanent Indus Commission and provisions for neutral expert review. From India's perspective, the treaty should be implemented as originally designed rather than reopened.

To strengthen governance of the Indus River system, the Permanent Indus Commission could be provided with greater institutional capacity, more frequent meetings, and enhanced mechanisms for data sharing and transparency. Improved access to real-time hydrological information would enable both countries to monitor river flows more effectively and reduce misunderstandings. The Commission could also be supported by a permanent technical secretariat responsible for research, data analysis, and coordination of joint projects. Expanding cooperation on climate change adaptation, flood management, and environmental protection would allow the institution to address emerging challenges that were not fully anticipated when the treaty was signed in 1960. Greater stakeholder engagement, including consultation with scientific experts and regional water authorities, could improve decision-making and increase confidence in the Commission's work. Regular joint inspections and collaborative monitoring programs would further enhance transparency and trust between the parties. Strengthening procedures for the early resolution of disagreements could reduce the need to escalate issues to external dispute-resolution mechanisms. By improving its technical resources, transparency, and cooperative functions, the Permanent Indus Commission could play a more effective role in promoting sustainable water management and long-term stability within the Indus Basin.

The policy-making process could become more pluralist by expanding participation beyond central governments and technical officials to include provincial authorities, local communities, farmers' organizations, environmental groups, academic experts, and civil society representatives. Greater stakeholder involvement would ensure that a wider range of interests and perspectives are considered when decisions are made regarding water management and river governance. Public consultations, expert advisory panels, and multi-stakeholder forums could improve transparency and accountability while strengthening the legitimacy of policy outcomes. A more pluralist approach would also encourage the inclusion of environmental, social, and economic concerns alongside traditional state interests, leading to more balanced and sustainable decision-making within the Indus River basin.

In conclusion, while Pakistan has not explicitly initiated formal renegotiation of the Indus Waters Treaty, its repeated calls for arbitration, reinterpretation, and updated technical assessment effectively constitute pressure for significant adjustments in how the treaty operates. The disagreement between the two states reflects broader geopolitical tensions and differing interpretations of a shared but highly contested river system.

4. HYDROLOGICAL ANALYSIS

The hydrological mapping of the Mohenjo-daro region shows that the settlement was located within a dynamic Indus River floodplain system rather than on a fixed modern river channel. The Indus Basin has historically experienced frequent river shifting (avulsion), which created multiple paleochannels around the site. These ancient channels shaped where settlements developed by providing access to water, fertile soils, and irrigation potential. Satellite-based GIS and remote sensing data reveal traces of abandoned river courses near Mohenjo-daro. The region's low relief and flat terrain make it highly sensitive to small changes in river flow direction.

Modern hydrological reconstructions suggest that Mohenjo-daro was strategically positioned slightly above flood levels to reduce risk while maintaining agricultural access. Floodplain deposits indicate repeated seasonal flooding that supported intensive early agriculture. The surrounding landscape likely included distributaries and ephemeral channels that changed with monsoon intensity. These features highlight that the Indus Valley Civilization was closely adapted to a highly variable fluvial environment. Overall, the maps show that ancient water management and settlement patterns were deeply shaped by shifting river dynamics and floodplain hydrology.

Figure Mohendajero man with a knowledge ocean in his head



Riverine communities, especially those living in dynamic floodplain systems like the Indus basin, can draw several important lessons from hydrological and settlement patterns observed at sites such as Mohenjo-daro. One key lesson is that rivers are not fixed systems; they naturally shift course over time, so long-term settlement planning must account for river mobility rather than assuming stability. Communities benefit from locating infrastructure slightly above active flood zones, balancing access to water with protection from seasonal flooding. Historical evidence shows that societies which adapted to flood cycles rather than resisting them were more resilient over time.

Another lesson is the importance of living with seasonal variability instead of trying to fully eliminate it through rigid control systems. Flood pulses, while destructive in some cases, also recharge soils, support agriculture, and sustain ecosystems when properly managed. Diversified livelihoods reduce vulnerability, especially when communities depend on both farming and floodplain resources such as fishing or grazing. Strong local knowledge of river behavior often complements scientific forecasting and improves risk awareness.

Modern riverine management also shows that over-dependence on a single channel or irrigation system increases vulnerability to climate and hydrological change. Flexible water systems, including small-scale storage and adaptive irrigation practices, tend to perform better under uncertainty. Maintaining healthy floodplains and wetlands can reduce disaster impacts by absorbing excess water during extreme events. Early settlement patterns suggest that proximity to rivers should always be paired with risk-buffering strategies.

Finally, governance and planning must recognize that river systems are part of broader socio-ecological cycles, not just engineering channels. For today's riverine communities, integrating ecological restoration, climate adaptation, and community participation leads to more sustainable outcomes.

Figure Indus River with Tributaries



The Indus River basin is one of the largest and most important river systems in South Asia, supporting agriculture, livelihoods, and biodiversity across a vast and densely populated region (World Bank, 2019). Its ecological condition is shaped by both natural aridity and intense human dependence on water resources. The basin lies in a predominantly dry climatic zone, making water availability inherently limited and highly variable (FAO, 2020). This natural scarcity has led to extensive development of irrigation infrastructure over decades. Agriculture is the dominant sector and consumes the majority of available freshwater (World Bank, 2019).

Large canal networks and barrages redistribute river flows across agricultural plains. While these systems support food

production, they have significantly altered the river's natural hydrology (WWF, 2021). Seasonal flow variability has been reduced, weakening key ecological processes. River ecosystems depend on natural fluctuations, which sustain habitats and nutrient cycles. With reduced variability, aquatic ecosystems have become less resilient. Fish populations have declined in many sections of the Indus system (WWF, 2021). Habitat fragmentation and flow regulation are major contributing factors. Wetlands connected to the river have also been degraded or lost over time (Ramsar, 2020).

These wetlands once supported diverse bird and aquatic species. Floodplain ecosystems have been cut off by embankments and infrastructure development. Sediment transport is heavily disrupted by dams and water diversion structures. This has reduced downstream sediment delivery essential for maintaining river morphology (ICIMOD, 2021).

As a result, the Indus Delta is shrinking and losing ecological productivity. Reduced freshwater inflows have accelerated coastal erosion and land loss (World Bank, 2019). Saltwater intrusion has become a serious issue in coastal agricultural zones. This has degraded soil quality and affected farming livelihoods. Water quality throughout the basin is increasingly under stress.

Urban areas discharge untreated sewage directly into the river system (UNEP, 2021). Industrial effluents add toxic pollutants to the water.

These pollutants reduce water quality and harm aquatic organisms. Nutrient enrichment contributes to eutrophication in stagnant or slow-flowing sections. This results in oxygen depletion and fish mortality in affected areas. Climate change is intensifying existing hydrological pressures across the basin (IPCC, 2022). Glacier melt from the Himalayas contributes significantly to Indus flows. In the short term, this increases water availability in some seasons. However, long-term trends indicate declining glacier mass and reduced future flows. Changing precipitation patterns add further uncertainty to water supply.

Extreme weather events, including floods and droughts, are becoming more frequent and severe. These extremes place additional stress on already fragile ecosystems. Overall ecological resilience of the Indus River system is declining. Biodiversity loss is evident across multiple taxa including fish and birds. Riparian vegetation is increasingly fragmented due to land use change. Riverbank erosion is occurring in several stretches of the basin. Migratory species are affected by disrupted ecological corridors. The governance framework for the Indus River is complex and multi-layered. The Indus Waters Treaty provides a key transboundary agreement governing water sharing (World Bank, 2019).

However, it focuses mainly on allocation rather than ecological sustainability. Environmental flow requirements are not clearly defined or enforced. National and provincial regulations exist but are inconsistently implemented. Institutional coordination across sectors remains weak. Water management agencies often operate in isolation from environmental authorities. Monitoring and data collection systems are insufficient for adaptive management (FAO, 2020).

Despite these limitations, awareness of river ecosystem health is increasing. Research, remote sensing, and modeling tools are improving understanding of basin dynamics (ICIMOD, 2021). Some local restoration and conservation initiatives have shown positive outcomes. However, their scale remains limited compared to the magnitude of degradation. Overall, the Indus River system is at a critical ecological threshold, requiring urgent integrated governance, improved enforcement, and a shift toward ecosystem-based management approaches to ensure long-term sustainability (WWF, 2021; IPCC, 2022).

5. ECOSYSTEM HEALTH

The Indus River system is one of South Asia's most critical yet ecologically stressed river basins, supporting vast populations, agriculture, and economic activity across Pakistan and surrounding regions (World Bank, 2019). It is also a naturally arid basin, where water scarcity is a defining environmental condition rather than an exception (FAO, 2020). Over time, human intervention has intensified this scarcity through extensive abstraction and infrastructure development. Agriculture dominates water use, consuming the majority of river flows through one of the largest irrigation networks in the world (WWF, 2021). This heavy dependence has fundamentally reshaped the river's natural hydrological regime. Dams, barrages, and canals regulate nearly all major flows, reducing seasonal variability that is essential for ecosystem functioning. As a result, the river has lost much of its natural flood pulse, which historically sustained floodplains, wetlands, and biodiversity. Aquatic habitats have become more uniform and less resilient to environmental change. Fish populations have declined due to disrupted migration routes, habitat fragmentation, and altered flow conditions (WWF, 2021). Wetlands connected to the Indus system are shrinking, degrading, or becoming hydrologically isolated (Ramsar, 2020). Floodplain ecosystems, once highly productive and dynamic, have been increasingly cut off from natural inundation cycles. Sediment transport is severely disrupted by upstream dams and reservoirs that trap large volumes of silt (ICIMOD, 2021). This has reduced downstream sediment supply, weakening riverbank stability and delta formation processes. The Indus Delta is now in a state of significant ecological decline, with coastal erosion and land loss accelerating over time. Reduced freshwater

inflows have allowed seawater to intrude further inland, degrading soils and freshwater aquifers (World Bank, 2019). This has had serious consequences for agriculture, drinking water security, and coastal livelihoods. Water quality across the basin is also under severe pressure. Urban centres frequently discharge untreated sewage into the river system, introducing pathogens and organic pollution (UNEP, 2021). Industrial effluents add heavy metals and toxic compounds, further degrading aquatic environments. Nutrient pollution contributes to eutrophication in slow-moving or stagnant stretches of the river. This leads to oxygen depletion, fish mortality, and overall ecological degradation. Climate change is now amplifying these existing stresses across the basin (IPCC, 2022). Glacial melt in the upper catchments initially increases river flows but creates long-term uncertainty in water availability. As glacier mass declines, future base flows are expected to decrease significantly. Precipitation patterns are becoming more erratic, reducing predictability in seasonal water supply. Extreme hydrological events, including floods and droughts, are increasing in frequency and intensity. These events further destabilize already fragile ecosystems and infrastructure systems. Biodiversity across the Indus basin is in steady decline, particularly among fish and wetland-dependent species. Riparian vegetation is increasingly degraded due to altered hydrology and land use change. Riverbank erosion is becoming more widespread in vulnerable reaches of the system. Ecological connectivity is fragmented, limiting species movement and genetic exchange. Migratory birds and aquatic organisms are particularly affected by habitat loss. Governance of the Indus River system is complex, multi-layered, and often fragmented. The Indus Waters Treaty provides the main transboundary framework governing water allocation between countries (World Bank, 2019). However, it largely excludes ecological considerations and focuses primarily on division of flows. Environmental flow requirements are either weakly defined or not implemented in practice. At the national and provincial levels, environmental regulations exist but are inconsistently enforced. Institutional coordination between water, agriculture, and environmental agencies remains limited. This fragmentation results in policy gaps and overlapping responsibilities. Monitoring systems are insufficient to support comprehensive, basin-wide ecological assessment (FAO, 2020). Data gaps and limited real-time monitoring hinder adaptive management approaches. Public participation in river governance remains relatively low, reducing accountability and local stewardship. Despite these challenges, awareness of river degradation is gradually increasing among researchers, policymakers, and civil society. Advances in remote sensing and hydrological modelling are improving understanding of basin-scale processes (ICIMOD, 2021). These tools provide valuable insights into glacier dynamics, land use change, and water availability. However, scientific knowledge is not yet fully translated into governance reform or enforcement. Some localized wetland restoration and conservation projects have demonstrated positive ecological outcomes. Nevertheless, these initiatives remain small in scale compared to the extent of degradation across the basin. Overall, the Indus River system is experiencing severe and multidimensional ecological stress, and its long-term sustainability depends on urgent governance reform, stronger enforcement, improved coordination, and a decisive shift toward ecosystem-based river basin management (WWF, 2021; IPCC, 2022).

Furthermore, the ecological challenges facing the Indus River system cannot be understood solely through the lens of hydrology, as they are deeply intertwined with social, economic, and political dynamics. Rapid population growth continues to increase demand for water, placing additional pressure on already stressed ecosystems. Urban expansion along the river corridor has accelerated the conversion of natural habitats into residential and industrial zones. This process has reduced the ecological space available for riverine species and weakened the natural buffering capacity of the landscape. Unsustainable groundwater extraction further compounds the problem by lowering water tables and reducing the resilience of connected ecosystems. In many parts of the basin, groundwater and surface water are managed separately despite their ecological interdependence. This disconnect limits the effectiveness of water governance strategies. Agricultural policies often prioritize productivity and food security over environmental sustainability. Consequently, ecological considerations are frequently subordinated to short-term economic objectives. The cumulative impact of these decisions has been the gradual degradation of ecosystem services provided by the river. These services include water purification, nutrient cycling, flood regulation, and habitat provision. Their decline has significant implications for both human well-being and ecological integrity.

Another important concern is the limited incorporation of environmental principles into development planning. Large infrastructure projects are often assessed primarily in economic terms, while ecological costs receive comparatively less attention. Environmental impact assessments are conducted, but their recommendations are not always implemented effectively. In some cases, monitoring mechanisms remain weak after project approval. This undermines the ability of regulatory institutions to prevent or mitigate environmental harm. Moreover, fragmented governance structures create challenges for coordinated action across administrative boundaries. Effective river management requires cooperation among multiple agencies, yet institutional mandates often overlap or conflict. Such fragmentation can delay decision-making and reduce policy effectiveness. Climate adaptation strategies are increasingly being developed, but many remain focused on water security rather than ecosystem resilience. A more integrated approach would recognize healthy ecosystems as essential components of climate adaptation. Restoring wetlands, protecting floodplains, and maintaining environmental flows could strengthen both ecological and social resilience. Greater investment in ecological restoration would therefore yield long-term benefits for biodiversity and human communities alike. Scientific research has generated valuable knowledge about the basin's environmental challenges, but implementation gaps persist. Bridging the divide between science and policy remains a critical priority. Ultimately, the future health of the Indus River system will depend

on whether governance frameworks evolve from a narrow focus on resource allocation toward a broader commitment to ecological sustainability, environmental justice, and integrated river basin management (World Bank, 2019; WWF, 2021; IPCC, 2022).

Ecosystem-Based Management in the Indus River Valley

Ecosystem-based management (EBM) in the Indus River Basin seeks to manage water, biodiversity, wetlands, forests, and human livelihoods as interconnected components of a single ecological system rather than as separate sectors. In recent years, this approach has gained prominence due to growing concerns over river degradation, biodiversity loss, climate change, and declining ecosystem services. The most significant contemporary initiative is Pakistan's **Living Indus Programme**, launched in 2022 with support from international organizations including the United Nations. The programme aims to restore ecological processes across the basin through wetland rehabilitation, mangrove restoration, floodplain recovery, glacier conservation, biodiversity protection, and community-based adaptation measures. ([FAOHome](#))

A central component of ecosystem-based management in the basin is the promotion of **environmental flows**, which are water releases designed to maintain ecological functions downstream of dams and barrages. Researchers have repeatedly emphasized that the ecological decline of the lower Indus and the Indus Delta is closely linked to insufficient environmental flows below Kotri Barrage. Current restoration efforts therefore advocate maintaining minimum river discharges to sustain wetlands, fisheries, mangroves, and deltaic ecosystems. ([Wiley Online Library](#))

Another important aspect of ecosystem-based management is **mangrove restoration in the Indus Delta**. Large-scale plantation programmes have expanded mangrove cover and improved coastal resilience against erosion, cyclones, and saltwater intrusion. These projects simultaneously enhance biodiversity conservation, carbon sequestration, and livelihood security for fishing communities. ([UNEP - UN Environment Programme](#))

Wetland restoration constitutes a further pillar of management efforts. Recent studies show that although wetlands in the Indus Delta have experienced substantial decline, restoration initiatives have begun to reverse some losses. Such projects focus on improving hydrological connectivity, conserving bird habitats, and enhancing ecosystem services.

Major Ecosystems Still Extant in the Indus Basin

1. Indus Delta Mangrove Ecosystem



The Indus Delta supports one of the world's largest arid-zone mangrove ecosystems. Dominated by species such as *Avicennia marina*, these forests provide critical habitat for fish, crustaceans, migratory birds, and coastal wildlife. They also act as natural barriers against storm surges and coastal erosion. Despite severe degradation from reduced freshwater inflows, substantial mangrove forests remain and are the focus of extensive restoration programmes.

2. Riverine Floodplain Forests

Historically, extensive riverine forests lined the Indus and its tributaries. Although much reduced, remnants persist along sections of the middle and lower Indus. These forests support mammals, birds, reptiles, and pollinating insects while stabilizing riverbanks and moderating floods. Their restoration is increasingly recognized as a priority within ecosystem-based management frameworks.

3. Freshwater Wetlands and Marshes

Freshwater wetlands occur throughout the basin, particularly in floodplain depressions, lakes, and Ramsar-designated sites. These wetlands support migratory waterbirds, fish nurseries, and nutrient cycling processes. They also provide important livelihood resources for local communities. However, many remain threatened by water diversion and pollution.

4. Deltaic Estuarine Ecosystems



The lower Indus contains estuarine ecosystems where freshwater mixes with seawater. These areas are biologically productive and serve as nurseries for fisheries. They are highly dependent on environmental flows and sediment delivery from upstream reaches. Declining freshwater discharge has caused substantial ecological degradation, making these systems a major focus of restoration planning.

5. Mountain and Glacier Ecosystems

The upper Indus Basin contains alpine meadows, glaciers, and high-altitude river systems in the Himalaya, Karakoram, and Hindu Kush ranges. These ecosystems regulate river flows and provide essential freshwater inputs to downstream communities. Conservation measures increasingly include glacier monitoring, watershed restoration, and climate adaptation initiatives.

6. River Channel and Aquatic Ecosystems

The river itself remains an important ecosystem supporting fish communities, aquatic invertebrates, and flagship species such as the Indus River Dolphin. Conservation efforts increasingly emphasize maintaining ecological flows, reducing pollution, and protecting aquatic habitats.

Evaluation

While ecosystem-based management in the Indus Basin has advanced considerably through initiatives such as Living Indus, wetland restoration, mangrove rehabilitation, and environmental flow assessments, implementation remains uneven. The principal challenge is that ecological objectives often remain subordinate to agricultural and water-allocation priorities. Environmental flows are still insufficient in many reaches, institutional coordination remains fragmented, and large-scale ecosystem restoration has yet to match the scale of ecological degradation. Nevertheless, the shift toward basin-wide restoration and nature-based solutions represents a significant evolution in governance and offers the most promising pathway for recovering the ecological integrity of the Indus River system.

6.SOCIO-ECONOMIC IMPLICATIONS OF WATER ALLOCATION AND MANAGEMENT IN THE INDUS VALLEY

Water allocation and management play a crucial role in shaping the socio-economic development of the Indus Valley. The Indus River system supports one of the largest irrigation networks in the world and serves as the backbone of agricultural production, industrial development, and community livelihoods across the region. As water is a finite and increasingly stressed resource, the way it is distributed and managed has significant consequences for economic growth, social equity, environmental sustainability, and overall human well-being.

For local communities, effective water management contributes directly to improved living standards. Reliable access to

water supports domestic needs such as drinking, sanitation, and household activities, while also sustaining rural livelihoods that depend on farming and livestock rearing. Communities with dependable water supplies generally experience higher levels of income, better health outcomes, and greater food security. Water infrastructure projects such as canals, reservoirs, and irrigation systems can stimulate local economic activity and create employment opportunities. However, unequal water distribution often creates disparities between upstream and downstream communities. Those located at the tail end of irrigation networks frequently receive inadequate water supplies, limiting agricultural productivity and increasing vulnerability to poverty. Such inequalities can generate social tensions, conflicts among users, and competition over scarce resources.

Agriculture is the sector most heavily affected by water allocation decisions because it consumes the majority of the basin's available water resources. The prosperity of the Indus Valley has historically been linked to irrigation, which enables the cultivation of major crops such as wheat, rice, cotton, and sugarcane. Adequate water allocation increases crop yields, strengthens food security, and enhances farmers' incomes, thereby supporting rural economic development. Agricultural growth also creates employment opportunities and stimulates related industries, including food processing, transportation, and trade. Nevertheless, inefficient water management can have serious consequences. Excessive irrigation often leads to waterlogging and soil salinity, reducing land productivity and threatening long-term agricultural sustainability. In addition, growing dependence on groundwater extraction to compensate for surface water shortages has resulted in declining water tables, increasing production costs for farmers and placing additional pressure on already limited water resources. Climate change, population growth, and rising food demand further intensify these challenges, making efficient water management increasingly important.

The industrial sector also depends heavily on reliable water supplies. Industries such as textiles, food processing, energy production, and manufacturing require substantial amounts of water for production processes, cooling systems, and sanitation. Effective water allocation promotes industrial growth by ensuring a stable supply of water, attracting investment, and creating employment opportunities. As industrial development expands, it contributes significantly to regional economic growth and improves living standards. However, competition for water between agriculture, industry, and domestic users can create difficult allocation decisions. During periods of scarcity, industries may face operational disruptions and increased production costs. Furthermore, inadequate regulation of industrial wastewater can lead to pollution of rivers and groundwater sources, negatively affecting both agricultural productivity and public health.

The socio-economic impacts of water management extend beyond individual sectors and influence broader issues of equity, development, and sustainability. Fair and transparent water allocation systems help reduce social inequalities and promote stability by ensuring that all users have reasonable access to water resources. Conversely, unequal access can deepen existing economic disparities and contribute to social unrest. Water management is also closely linked to food and water security, as policymakers must balance the need to maximize agricultural production with the necessity of preserving water resources for future generations. Poor management practices can accelerate environmental degradation, reduce ecosystem health, and diminish the long-term capacity of the river basin to support human activities.

Environmental sustainability is another critical consideration. Excessive diversion of river water and unsustainable groundwater extraction can damage wetlands, reduce biodiversity, and disrupt natural ecosystems that provide valuable services to communities and industries. Protecting environmental flows while meeting human demands requires integrated water resource management strategies that consider economic, social, and ecological objectives simultaneously.

In conclusion, water allocation and management in the Indus Valley have far-reaching socio-economic implications for local communities, agriculture, and industry. Effective management promotes economic growth, food security, employment, and improved living standards, while poor management can lead to inequality, resource conflicts, environmental degradation, and economic losses. As pressures on water resources continue to increase, sustainable and equitable water governance will be essential for ensuring the long-term prosperity and resilience of the Indus Valley region.

Table

Aspect	Local Communities	Agriculture	Industry
Economic Benefits	Improved access to water supports livelihoods, health, and local economic activities.	Increased irrigation enhances crop yields, farm incomes, and food production.	Reliable water supply promotes industrial growth, investment, and job creation.
Employment Effects	Water infrastructure projects create local employment opportunities.	Agriculture generates rural employment and supports related sectors such as transport and trade.	Industrial expansion creates direct and indirect employment opportunities.
Social Impacts	Better water access improves living standards and reduces poverty.	Stable agricultural production strengthens food security and rural welfare.	Industrial development contributes to urbanization and improved living standards.

Challenges from Unequal Allocation	Downstream communities may face shortages, leading to conflicts and inequality.	Tail-end farmers often receive less water, reducing productivity and income.	Competition with agriculture and domestic users can limit water availability for industries.
Environmental Consequences	Water scarcity and pollution can affect public health and community well-being.	Over-irrigation may cause waterlogging, soil salinity, and groundwater depletion.	Industrial wastewater can pollute water sources and damage ecosystems.
Impact of Water Scarcity	Increased cost of obtaining water and reduced quality of life.	Lower crop yields, reduced agricultural income, and greater dependence on groundwater.	Higher production costs, operational disruptions, and reduced industrial output.
Long-Term Sustainability Concerns	Threats to water security and increased vulnerability to climate change.	Unsustainable water use may compromise future agricultural productivity.	Water shortages and environmental regulations may constrain future industrial growth.
Overall Socio-Economic Outcome	Enhanced community welfare when water is distributed equitably.	Greater food security and rural development with efficient water management.	Stronger economic growth and industrial competitiveness with reliable water supplies.

This cross-tabulation demonstrates the extensive influence of water allocation and management on the three principal stakeholder groups in the Indus Valley: local communities, the agricultural sector, and industry. It highlights the interconnected nature of water resources and illustrates how decisions regarding water distribution can generate both positive and negative socio-economic outcomes across multiple sectors. Effective and equitable water allocation contributes to improved living standards, enhanced agricultural productivity, increased industrial development, and overall economic growth. At the same time, the table reveals significant challenges associated with unequal distribution, water scarcity, environmental degradation, and growing competition among users. By comparing the impacts across different sectors, the cross-tab provides a comprehensive understanding of the critical role that water management plays in promoting social welfare, economic stability, and sustainable development within the Indus Valley. It also emphasizes the need for integrated and balanced water governance strategies that can address the diverse needs of communities, farmers, and industries while ensuring the long-term sustainability of the region's water resources.

7.POLITICAL ECONOMY OF THE INDUS WATERS BASIN

The political economy of the Indus Waters is a complex interplay of geography, power, and institutional design. It begins with the river itself—a transboundary system whose flows sustain millions across Pakistan and India, yet whose governance remains tethered to mid-twentieth-century arrangements. The 1960 Indus Waters Treaty, brokered under Cold War conditions, reflected a developmental logic rooted in hydraulic nationalism: water as a strategic resource to be divided, controlled, and engineered. Over time, this logic produced vast irrigation networks and hydropower schemes that transformed agrarian economies but also entrenched asymmetries between upstream and downstream users. India's control of the eastern rivers and Pakistan's dependence on the western ones created a structural hierarchy that continues to shape bargaining positions.

Economic modernization deepened these asymmetries. Pakistan's agricultural sector became heavily reliant on canal irrigation, while India diversified its water use toward industry and urban growth. International financial institutions reinforced this pattern by funding large-scale infrastructure rather than basin-wide ecological management. The result was a political economy of scarcity—where water became both a developmental asset and a diplomatic weapon. Climate change has intensified this dynamic, altering glacier melt and monsoon patterns, thereby magnifying uncertainty and competition.

Within Pakistan, provincial politics further complicate allocation. Punjab's dominance in irrigation contrasts with Sindh's ecological vulnerability and Balochistan's marginalization, creating internal distributive tensions. These domestic inequalities mirror transboundary ones, revealing how water governance reproduces broader social hierarchies. The Indus Basin's political economy thus operates across scales: local farmers negotiating canal access, provincial bureaucracies managing quotas, and national elites leveraging water for geopolitical influence.

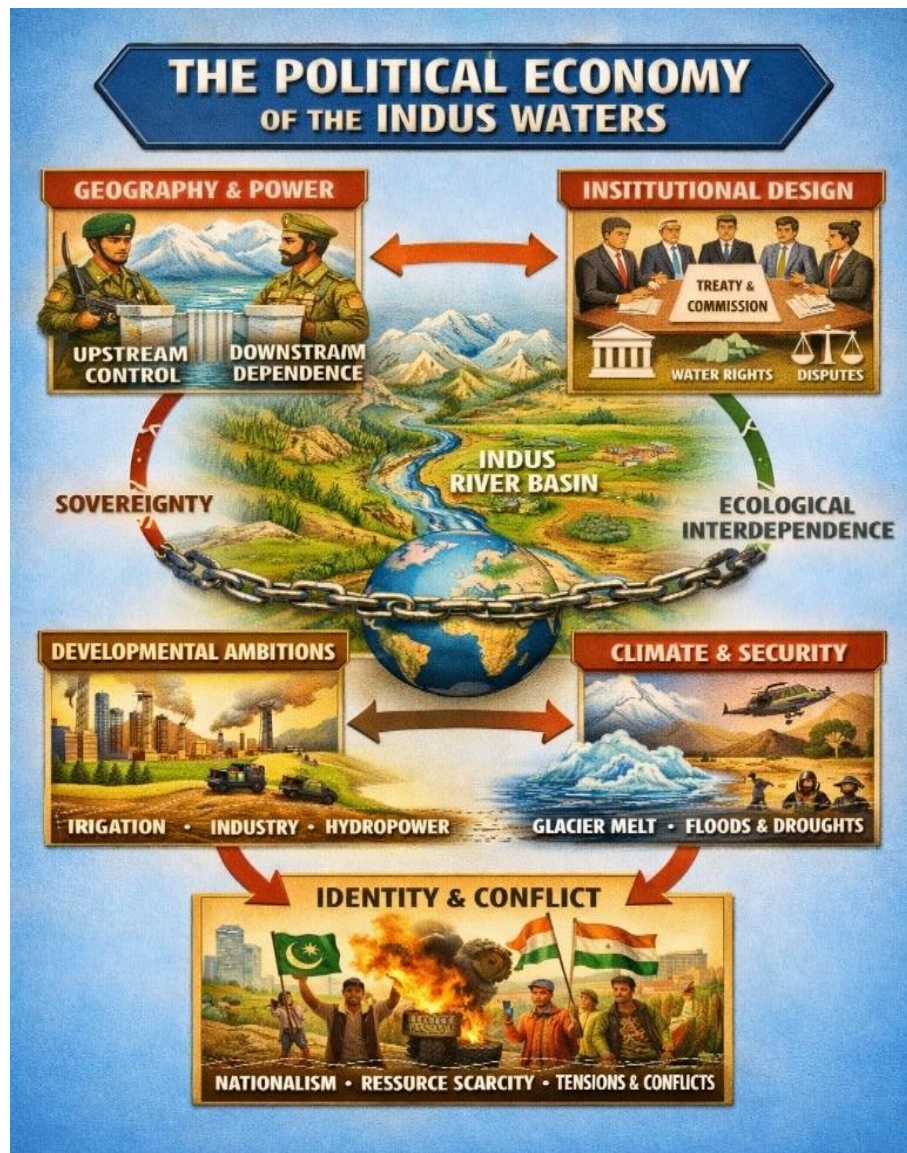
The treaty's institutional architecture—anchored in the Permanent Indus Commission—has proven resilient but rigid. It manages disputes through technical procedures rather than adaptive governance, limiting its capacity to address ecological degradation or climate variability. Attempts at modernization confront entrenched interests: bureaucratic inertia, nationalist narratives, and the securitization of water. Yet empirical evidence suggests that cooperation yields mutual gains—shared data, joint monitoring, and coordinated flood management enhance resilience.

The theoretical implication is that water politics cannot be separated from economic and institutional structures. The Indus system exemplifies how resource governance reflects power relations embedded in historical development trajectories. Political ecology explains this as a process of “hydro-hegemony,” where control over infrastructure and information

translates into geopolitical leverage. Socio-hydrology adds that human responses to scarcity—policy reforms, technological adaptation, or conflict—feed back into the river’s physical regime.

In practice, the basin’s future depends on shifting from distributive bargaining to integrative management. A modernized treaty would treat the Indus not as divisible property but as a shared socio-ecological system. This requires transparent data, inclusive institutions, and recognition of ecological limits. Economic incentives—such as joint hydropower ventures or climate-finance mechanisms—could align national interests with basin sustainability.

Figure



Hydro-hegemony in the Indus Basin reflects how control over water infrastructure translates into political leverage. India’s upstream position grants it strategic influence through dam construction and flow regulation. Pakistan’s downstream dependence creates structural vulnerability, reinforcing asymmetrical power relations. This imbalance shapes negotiations, where sovereignty concerns often outweigh ecological cooperation. Hydropolitics thus intertwines national identity with resource control, turning water into a symbol of security rather than source life and a fountain of possibilities uniting the sub-continent and mankind VVV. Institutional design under the Indus Waters Treaty mediates conflict but limits adaptive governance. Climate change magnifies these tensions, exposing the fragility of rigid allocation frameworks. Ultimately, the Indus Basin exemplifies how power, ecology, and diplomacy converge in a contested hydrological landscape.

The political economy of the Indus Basin is also shaped by the historical legacy of colonial water management, which privileged large-scale canal irrigation and centralized control. These legacies continue to influence institutional behaviour, bureaucratic incentives, and the distribution of water rights across provinces. The persistence of canal-command hierarchies reinforces unequal access to water, particularly for smallholders and marginalized communities. Urban expansion adds another layer of complexity, as cities increasingly compete with agriculture for limited water resources. Industrial growth around Lahore, Karachi, and Faisalabad has intensified pollution pressures, creating externalities that downstream users must absorb.

International actors further shape the basin's political economy through development financing, climate-adaptation programs, and geopolitical interests. China's growing role in hydropower development under CPEC introduces new strategic dependencies and opportunities for cooperation. Meanwhile, global climate-finance mechanisms could incentivize joint basin management, but only if governance structures become more transparent and inclusive. The Indus Basin also illustrates how water scarcity can be monetized, with groundwater extraction, tanker markets, and informal water vendors forming parallel economies. These informal systems reveal both institutional gaps and adaptive strategies by communities facing unreliable supply.

The political economy is equally influenced by knowledge asymmetries. Limited hydrological data, fragmented monitoring systems, and restricted information sharing create uncertainty that benefits actors with greater institutional power. This data scarcity undermines trust between India and Pakistan and weakens the capacity of the Permanent Indus Commission to anticipate climate-driven risks. It also hampers evidence-based policymaking within Pakistan, where provincial allocations often reflect political bargaining rather than ecological realities.

At the same time, the basin's political economy is not static; it evolves as climate change alters hydrological baselines and forces governments to reconsider long-standing assumptions. Glacier retreat, erratic monsoons, and extreme floods expose the vulnerabilities of infrastructure-centric development models. These shocks create windows of opportunity for institutional reform, encouraging shifts toward adaptive governance and basin-wide cooperation. Yet reform remains constrained by nationalist narratives that frame water as a zero-sum resource rather than a shared ecological system.

In this context, modernization of the Indus Waters Treaty becomes both a technical and political challenge. It requires reconciling sovereignty concerns with ecological interdependence, and developmental ambitions with climate realities. The political economy of the basin thus reveals a fundamental tension: the need for cooperative governance in a region where water is deeply entangled with identity, security, and power.

Ultimately, the political economy of the Indus Waters reveals a paradox: cooperation is rational but politically constrained. The river's flows embody both interdependence and mistrust, making governance a test of institutional imagination. The analysis validates the theoretical insight that sustainable water management emerges not from engineering control but from adaptive, pluralist governance capable of reconciling ecology, equity, and power.

8.THE INDUS BASIN AS A SHARED ECOLOGICAL SYSTEM AND THE ROLE OF INTERNATIONAL FINANCIAL INSTITUTIONS IN STRENGTHENING LOCAL GOVERNANCE

The Indus River basin extends from the Tibetan Plateau through the Himalaya, Karakoram, Hindu Kush, India, and Pakistan before reaching the Arabian Sea. Along its main channel and tributaries lies an extraordinary range of protected landscapes, biodiversity hotspots, wetlands, and UNESCO-recognized conservation areas, making it one of Asia's most ecologically significant river systems.

Among the UNESCO-recognized sites within the basin, the most prominent is the Great Himalayan National Park Conservation Area, a UNESCO World Heritage Site located in the upper catchments of the Beas River, one of the major tributaries of the Indus system. The park protects temperate forests, alpine meadows, and high mountain ecosystems that support rare species such as the western tragopan, snow leopard, Himalayan tahr, and musk deer. In northern Pakistan, the Chitral Bashkar Garmchashm Biosphere Reserve, recognized under UNESCO's Man and the Biosphere Programme, safeguards glaciated watersheds, alpine grasslands, and critical habitat for snow leopards, Himalayan ibex, and numerous endemic plant species.

The upper Indus basin contains some of the world's most spectacular mountain protected areas. Central Karakoram National Park encompasses the Baltoro Glacier, K2, and extensive glacial systems that feed the Indus through the Shigar and Hunza rivers. This vast protected landscape conserves snow leopards, Himalayan brown bears, ibex, and high-altitude ecosystems of global importance. Nearby, Deosai National Park protects one of the highest plateaus on Earth, renowned for its alpine wetlands, wildflower meadows, and one of the most important populations of Himalayan brown bears.

Within the Indian Himalaya, Hemis National Park lies along the upper Indus and is internationally recognized as one of the best strongholds for the snow leopard. The park also supports Tibetan wolves, Eurasian lynx, blue sheep, and numerous high-altitude bird species adapted to the cold desert environment. Further east, the Karakoram Wildlife Sanctuary protects the watersheds of the Shyok and Nubra rivers, preserving unique trans-Himalayan ecosystems and migratory corridors for mountain wildlife.

The tributaries of the Indus support additional centers of biodiversity. The Jhelum River basin includes Dachigam National Park, famous for protecting the endangered Hangul, or Kashmir stag, one of the rarest deer species in the world. In the Chenab basin, Kishtwar High Altitude National Park conserves rugged alpine habitats inhabited by snow leopards,

Himalayan black bears, and diverse mountain flora. The Hunza, Gilgit, and upper Indus watersheds are further protected by Khunjerab National Park, a high-altitude reserve established to safeguard Marco Polo sheep, ibex, snow leopards, and other species characteristic of the Pamir-Karakoram region.

At the opposite end of the basin, where the river enters the Arabian Sea, the Indus Delta forms one of the largest arid-region deltas on Earth. Its extensive mangrove forests, mudflats, tidal creeks, and wetlands provide essential habitat for migratory birds, marine turtles, dolphins, and commercially important fish species. The delta is recognized internationally through several Ramsar wetlands and is considered one of South Asia's most important coastal biodiversity landscapes.

Ecologically, the Indus basin spans three globally significant biodiversity regions. The Himalaya Biodiversity Hotspot covers the eastern and upper tributaries, supporting exceptional levels of endemism and mountain wildlife. The Karakoram–Hindu Kush region contains some of the planet's largest glacier systems outside the polar regions and serves as a refuge for many threatened large mammals. The Indus Delta and adjacent Arabian Sea ecosystems connect freshwater and marine environments, creating a rich mosaic of habitats that sustain both wildlife and human livelihoods.

Together, these protected areas and biodiversity hotspots create a remarkable conservation corridor stretching from the glaciers of the Tibetan Plateau and Karakoram Mountains to the mangrove forests of the Arabian Sea. Few river systems in the world encompass such a dramatic range of landscapes, species, and internationally recognized conservation areas within a single watershed.

Figure Tibetan Guru



Governance of Protected Areas in the Indus Basin: Challenges and Opportunities

The protected areas and biodiversity hotspots of the Indus River basin are governed through a complex mosaic of national parks, wildlife sanctuaries, biosphere reserves, Ramsar wetlands, community-managed conservation areas, and UNESCO-recognized sites. Governance responsibilities are distributed among national governments, provincial or state authorities, local administrations, conservation agencies, and, increasingly, local communities. While this diversity of governance arrangements has enabled the protection of many ecologically significant landscapes, it has also produced fragmented management across ecological boundaries that do not correspond to political borders.

Within India, protected areas associated with the Indus tributaries are primarily managed under national environmental legislation through central and state government agencies. Similarly, in Pakistan, governance is shared among federal institutions, provincial wildlife departments, national park authorities, and local conservation organizations. In both countries, management has traditionally focused on individual protected areas rather than the broader river basin as an interconnected ecological system. As a result, conservation planning often remains compartmentalized despite the ecological connectivity of species, watersheds, migratory routes, and hydrological processes.

Several governance challenges are common across the basin. Climate change is accelerating glacier retreat and altering river flows, creating pressures that transcend protected area boundaries. Infrastructure development, hydropower expansion, mining, tourism, urban growth, and agricultural intensification increasingly affect biodiversity both within and beyond designated conservation zones. Wildlife populations such as snow leopards, ibex, migratory birds, and river

dolphins depend on landscapes that extend across multiple jurisdictions, yet monitoring systems, management objectives, and conservation standards frequently differ between neighboring regions.

At the transboundary level, governance remains particularly weak. The Indus basin spans China, India, Pakistan, and Afghanistan, but conservation cooperation has not developed to the same extent as water management arrangements. Existing institutions focus primarily on water allocation and river management rather than biodiversity conservation. Consequently, ecological processes are governed largely through separate national systems with limited mechanisms for coordinated action across borders.

From a national perspective, governance could be strengthened through integrated river basin conservation planning that connects protected areas, wetlands, wildlife corridors, and community-managed landscapes into coherent ecological networks. Conservation objectives should be incorporated into water resource management, infrastructure planning, climate adaptation strategies, and regional development policies. Expanding landscape-scale conservation beyond the boundaries of individual protected areas would improve ecological connectivity and enhance resilience to climate change. Greater participation by local communities, indigenous peoples, and pastoral groups would also strengthen stewardship while reducing conflicts between conservation and livelihoods.

At the transboundary scale, the Indus basin would benefit from the establishment of a dedicated biodiversity cooperation framework that complements existing water governance arrangements. Such a framework could facilitate joint scientific research, coordinated biodiversity monitoring, data sharing, climate risk assessments, and collaborative conservation planning. Shared databases on wildlife populations, glacier dynamics, ecosystem services, and habitat conditions would improve decision-making across the basin. International organizations and existing UNESCO, Ramsar, and Convention on Biological Diversity mechanisms could provide platforms for technical cooperation even where broader political relations remain sensitive.

An India–Pakistan conservation partnership represents a particularly important opportunity. Despite longstanding political tensions, both countries share many ecological assets within the Indus basin, including migratory bird flyways, Himalayan and Karakoram mountain ecosystems, wetlands, and riverine habitats. Building on the precedent of the Indus Waters Treaty, the two countries could explore confidence-building measures focused on environmental cooperation. Joint monitoring of migratory species, coordinated wetland conservation, collaborative glacier research, information-sharing on climate impacts, and periodic scientific exchanges could generate mutual benefits while remaining politically feasible.

Over the longer term, India and Pakistan could consider establishing transboundary conservation landscapes in ecologically connected regions of the western Himalaya and upper Indus basin. While formal transboundary parks may be difficult under present geopolitical conditions, coordinated management objectives, harmonized monitoring protocols, and shared conservation targets could achieve many of the same ecological benefits. Such initiatives would contribute not only to biodiversity conservation but also to climate adaptation, disaster risk reduction, water security, and regional stability.

Ultimately, the future of biodiversity conservation in the Indus basin depends on moving beyond isolated protected-area management toward a basin-wide governance approach that recognizes ecological interdependence across administrative and political boundaries. As climate change intensifies pressures on both ecosystems and societies, stronger national institutions, enhanced transboundary cooperation, and sustained India–Pakistan environmental engagement will be essential to safeguarding the basin's unique natural heritage for future generations.

The infographic presents the Indus Basin as a complex and interconnected ecological system that extends from glaciers and high mountains to coastal mangrove ecosystems. Covering approximately 1.165 million km² and supporting nearly 320 million people, the basin contains 12 major tributaries and a wide range of landscapes, including glaciers, alpine forests, wetlands, rivers, floodplains, deserts, coastal mangroves, and marine environments. The basin extends across multiple political boundaries, including Pakistan, India, China's Tibet region, and Afghanistan, demonstrating that effective river management cannot be achieved by a single institution, province, or country acting independently. Instead, it requires coordinated governance that recognizes the river as a shared ecological and social system.

The infographic also highlights the exceptional biodiversity value of the Indus Basin and the importance of protected areas in conserving this natural heritage. High mountain ecosystems, including areas such as Central Karakoram National Park, Khunjerab National Park, and Hemis National Park, protect critical habitats for species such as snow leopards, ibex, and wild sheep while safeguarding glaciers, watersheds, and alpine biodiversity. Wetlands and river ecosystems, including Indus Delta wetlands, Ramsar sites, and floodplain habitats, provide essential services by supporting migratory birds, fisheries, river biodiversity, and groundwater recharge. At the coastal level, the Indus Delta's mangrove forests protect marine ecosystems, sustain coastal livelihoods, and provide natural protection against climate-related impacts.

Figure



However, the sustainability of this interconnected system faces growing pressures. The infographic identifies major governance challenges, including climate change, glacier melting, changing river flows, infrastructure expansion, mining and tourism impacts, habitat fragmentation, weak coordination across jurisdictions, and increasing human–wildlife conflicts. Addressing these challenges requires a shift from fragmented management approaches toward integrated, landscape-scale governance.

International Financial Institutions (IFIs), including development banks and climate finance organizations, can play an important role in strengthening local governance of the Indus River system. Their contribution is not limited to financial investment; they can also provide technical expertise, institutional support, knowledge systems, and coordination mechanisms that enable governments and communities to manage the basin more effectively.

One key area of support is the development of integrated river basin governance. Currently, water departments, forestry agencies, wildlife authorities, and agricultural institutions often operate independently, leading to fragmented decision-making. IFIs can support the creation of an Integrated Indus Basin Management Framework that connects provincial governments, national ministries, protected area authorities, local communities, researchers, and civil society organizations. Through basin-wide planning platforms, shared environmental databases, joint watershed strategies, and coordinated management plans, governance can become more holistic and responsive to ecological realities.

Strengthening local government capacity is another critical area where IFIs can contribute. Many local institutions face limitations in technical expertise, monitoring capacity, climate information, and financial resources. IFI-supported programs can provide training for local administrators, forest officers, water managers, and community organizations in areas such as climate adaptation, biodiversity conservation, disaster risk reduction, and sustainable tourism management. They can also introduce modern technologies, including satellite-based monitoring, glacier observation systems, river flow assessment tools, and biodiversity databases, allowing authorities to make decisions based on reliable evidence rather than responding only after environmental crises occur.

Climate resilience is another major priority for the Indus Basin. Communities dependent on the river face increasing risks from glacier retreat, floods, droughts, and unpredictable water flows. IFI investments can support nature-based solutions, such as wetland restoration to reduce flooding, forest conservation to regulate water flows, mangrove restoration in the delta, and watershed protection in upstream mountain regions. They can also finance climate-resilient infrastructure, including improved irrigation systems, flood protection measures, climate-smart agriculture, and stronger rural infrastructure that can withstand changing environmental conditions.

Effective conservation also requires meaningful participation from local communities. The infographic emphasizes that biodiversity protection cannot succeed without considering the needs and knowledge of people who depend on these ecosystems. IFIs can support community-based conservation programs that establish local conservation committees, promote indigenous and traditional knowledge, develop community ranger systems, and create sustainable livelihood opportunities. Rather than restricting communities from accessing natural resources, governance approaches can encourage sustainable grazing practices, responsible eco-tourism, sustainable fisheries, and alternative energy solutions. This approach reduces conflicts between conservation goals and community livelihoods while creating long-term environmental stewardship.

Because the Indus Basin crosses national borders, transboundary cooperation is essential. Shared challenges such as glacier monitoring, climate impacts, migratory wildlife movement, and disaster risks require collaboration between basin countries. IFIs can facilitate regional cooperation by supporting scientific data-sharing platforms, joint climate research initiatives, and early warning systems for floods and other environmental hazards. These efforts can improve trust, strengthen communication, and encourage cooperative management of shared resources.

Biodiversity conservation also requires sustained financial support. Many protected areas face challenges due to limited funding, insufficient staff, and inadequate monitoring systems. IFIs can strengthen protected area management through ranger training, biodiversity monitoring programs, anti-poaching initiatives, and improved conservation infrastructure. They can also introduce innovative conservation finance mechanisms, including payments for ecosystem services, climate adaptation funds, biodiversity financing models, and sustainable tourism programs that generate long-term resources for conservation.

Ultimately, the infographic's central message is that the Indus Basin represents a shared landscape of mountains, rivers, ecosystems, and communities that must be conserved collectively. IFIs can help transform this vision into practical governance systems by supporting integrated institutions, strengthening local capacity, financing climate adaptation, improving environmental monitoring, promoting community participation, and encouraging regional cooperation.

The future of the Indus Basin depends on moving away from reactive management toward proactive planning, from isolated departmental decisions toward integrated basin governance, and from short-term resource exploitation toward climate-resilient sustainable development. A strong Indus Basin Governance Partnership, supported by IFIs while keeping local governments as the primary decision-makers and environmental stewards, offers a pathway toward protecting biodiversity, strengthening communities, and ensuring a resilient future for the entire river system.

The Indus River Basin is one of the world's great mountain-to-sea ecosystems, extending from the Tibetan Plateau through the Himalaya, Karakoram, and Hindu Kush ranges before reaching the Arabian Sea. It supports hundreds of millions of people while sustaining a remarkable diversity of landscapes, species, and ecological processes. The basin encompasses glaciers, alpine meadows, temperate forests, cold deserts, riverine floodplains, wetlands, mangrove forests, and coastal habitats. These ecosystems collectively form one of Asia's most important biodiversity networks.

The upper basin contains some of the largest concentrations of glaciers outside the polar regions, serving as critical freshwater reservoirs for downstream communities and ecosystems. Protected areas such as Central Karakoram National Park and Deosai National Park conserve globally significant mountain landscapes and habitats for snow leopards, Himalayan brown bears, ibex, and numerous endemic species. Hemis National Park and the Karakoram Wildlife Sanctuary further strengthen conservation efforts in the trans-Himalayan region by protecting fragile cold-desert ecosystems and wildlife migration corridors. Together, these protected landscapes contribute substantially to climate resilience, watershed protection, and biodiversity conservation.

The basin's tributaries support additional centers of ecological significance. The Jhelum River basin contains Dachigam National Park, which protects the endangered Hangul or Kashmir stag. The Chenab River basin includes Kishtwar High Altitude National Park, known for its alpine biodiversity and large mammal populations. The Beas River headwaters are safeguarded by the UNESCO World Heritage-listed Great Himalayan National Park Conservation Area, a globally recognized example of mountain conservation. These tributary landscapes provide habitat connectivity across a highly fragmented mountain environment.

At the lower end of the basin, the Indus Delta represents one of the largest arid-zone deltas on Earth. Its extensive mangrove forests, tidal creeks, mudflats, and wetlands support migratory birds, marine turtles, fish nurseries, and endangered aquatic species. The delta performs vital ecological functions by regulating coastal processes, storing carbon, and sustaining local

livelihoods. Its conservation is therefore essential not only for biodiversity but also for economic and social resilience.

The basin includes internationally recognized conservation designations such as UNESCO World Heritage Sites, UNESCO Biosphere Reserves, Ramsar wetlands, and nationally protected areas. These designations reflect the global significance of the basin's natural heritage and ecological values. They also provide opportunities for scientific research, environmental education, and international cooperation. However, designation alone does not guarantee effective conservation outcomes.

Governance of the basin's protected areas remains fragmented across multiple administrative and political jurisdictions. National governments, provincial authorities, wildlife departments, park administrations, and local communities often operate under different legal and institutional frameworks. As ecological processes transcend political boundaries, isolated management approaches can undermine conservation effectiveness. Habitat fragmentation, inconsistent monitoring systems, and competing development priorities continue to pose significant challenges.

Climate change represents perhaps the most profound threat to the long-term integrity of the basin. Glacier retreat, altered hydrological regimes, extreme weather events, and shifting species distributions are already affecting ecosystems throughout the watershed. These impacts cannot be adequately addressed through site-specific conservation measures alone. Instead, they require integrated landscape and river-basin approaches that account for ecological connectivity and long-term environmental change.

Strengthening governance will require the integration of biodiversity conservation into broader water, climate, infrastructure, and development policies. Protected areas should be managed as components of larger ecological networks rather than isolated conservation islands. Enhanced scientific monitoring, improved data sharing, and greater participation of local communities can significantly increase adaptive management capacity. Investment in ecological corridors and landscape-scale conservation planning will further improve resilience across the basin.

A particularly important opportunity lies in transboundary cooperation. The ecological systems of the Indus basin extend across the territories of India, Pakistan, China, and Afghanistan, yet conservation governance remains largely national in scope. Establishing mechanisms for joint research, coordinated biodiversity monitoring, and climate adaptation planning would strengthen conservation outcomes across shared ecosystems. Such cooperation could complement existing water-management arrangements while addressing emerging environmental challenges.

The India–Pakistan dimension is especially significant because many ecological processes, species migrations, and watershed functions cross the international boundary. Environmental collaboration in areas such as glacier monitoring, migratory bird conservation, wetland management, and biodiversity assessment could provide mutual benefits while building confidence between the two countries. Even in the absence of formal transboundary parks, harmonized conservation objectives and shared scientific knowledge could substantially improve ecological stewardship. Ultimately, the future of the Indus River Basin depends upon a transition from fragmented conservation efforts toward a coordinated, basin-wide governance framework capable of safeguarding one of the world's most extraordinary natural landscapes.

9.IMPACT OF URBAN POLLUTION ON WATER QUALITY IN THE INDUS RIVER SYSTEM

Urban pollution has emerged as one of the most critical threats to the ecological health and water security of the Indus River system. Rapid urbanization, population growth, industrial expansion, and inadequate wastewater management have significantly altered the quality of water flowing through the basin. The Indus Basin supports approximately 320 million people and covers an area of nearly 1.165 million km², making it one of the most important river systems in South Asia. However, increasing urban pressures have transformed many sections of the river from naturally functioning ecosystems into highly stressed environments affected by sewage discharge, industrial contamination, solid waste accumulation, and nutrient pollution.

The scale of the challenge is closely linked to the rapid growth of cities across the basin. Major urban centers located along or near the Indus River and its tributaries generate millions of cubic meters of wastewater every day. In many areas, wastewater treatment infrastructure has not expanded at the same pace as urban populations. As a result, a large proportion of domestic sewage is discharged into rivers, streams, and drainage channels without adequate treatment. This untreated wastewater introduces high concentrations of organic pollutants, bacteria, viruses, nutrients, and chemical contaminants into the river system, reducing water quality and increasing risks to both ecosystems and human populations.

Untreated Sewage Discharge and Water Quality Decline

Domestic sewage is one of the largest contributors to urban pollution in the Indus Basin. Wastewater from households, commercial areas, and urban settlements often contains human waste, detergents, pharmaceuticals, plastics, and other pollutants. When released directly into rivers, these materials increase biological oxygen demand (BOD), meaning microorganisms consume more dissolved oxygen while breaking down organic matter. Reduced oxygen levels can create stressful conditions for aquatic organisms, particularly fish and other species that depend on oxygen-rich waters.

The public health implications are significant. Contaminated water can contribute to the spread of diseases such as diarrhea, cholera, typhoid, and hepatitis. These risks are especially severe in rural and low-income communities where access to treated drinking water and sanitation services remains limited. Millions of people living within the Indus Basin depend directly or indirectly on river water for domestic use, irrigation, fisheries, and livestock, making water quality degradation a major social and economic concern.

Urban wastewater also contributes large quantities of nutrients, particularly nitrogen and phosphorus, into the river system. While nutrients are naturally present in aquatic ecosystems, excessive inputs from sewage can disturb ecological balance and trigger eutrophication. This process encourages rapid growth of algae and aquatic plants, which eventually decompose and consume oxygen from the water. In slow-moving river sections, wetlands, and reservoirs, eutrophication can lead to oxygen depletion, fish mortality, and declining aquatic biodiversity.

Industrial Effluents and Toxic Contamination

Industrial pollution represents another major pressure on the Indus River system. The basin contains extensive industrial activity, including textile manufacturing, leather processing, chemical production, mining, food processing, and other industries. Many industrial facilities generate wastewater containing heavy metals, dyes, solvents, oils, and toxic chemicals. When these effluents are released without adequate treatment, they introduce persistent pollutants into rivers and groundwater systems.

Heavy metals such as lead, mercury, chromium, and cadmium are particularly concerning because they do not easily break down in the environment. Instead, they accumulate in sediments and living organisms through a process known as bioaccumulation. Small aquatic organisms absorb these contaminants, which are then transferred through the food chain to larger fish, wildlife, and eventually humans. Long-term exposure can damage aquatic ecosystems and create risks for communities that depend on fish and river resources for food and income.

Industrial contamination also affects biodiversity by changing the chemical conditions of aquatic habitats. Polluted sections of rivers may experience reduced species diversity, declining fish populations, and loss of sensitive aquatic organisms. This ecological decline weakens the ability of river ecosystems to provide essential services, including natural water purification, fisheries production, and habitat support.

Nutrient Pollution and Agricultural-Urban Runoff

Nutrient pollution is another growing concern in the Indus Basin. Although agriculture is a major contributor to nutrient runoff, urban areas intensify this problem through stormwater drainage systems that carry fertilizers, detergents, sewage residues, and organic waste into rivers. During heavy rainfall events, large volumes of polluted runoff can enter waterways within short periods, overwhelming natural purification processes.

Excessive nutrient loading contributes to ecological imbalance, particularly in wetlands, floodplains, and downstream areas such as the Indus Delta. The Indus Delta, one of the largest delta systems in the world, is already experiencing significant environmental stress due to reduced freshwater flows, pollution, and habitat degradation. Nutrient pollution can further damage mangrove ecosystems, fisheries, and coastal biodiversity that support thousands of coastal communities.

The decline of aquatic ecosystems has wider economic consequences. Fisheries, agriculture, and tourism depend on healthy river environments. Reduced fish populations, declining water quality, and ecosystem degradation can directly affect household incomes and food security for communities living along the river.

Sediment, Solid Waste, and Urban Expansion Impacts

Urban development has also changed the physical functioning of the Indus River system. Expansion of cities, roads, industries, and settlements often results in increased soil disturbance, construction waste, and changes to natural drainage patterns. These activities accelerate sediment movement into rivers and introduce additional contaminants, including plastics and urban waste.

Plastic pollution has become an increasingly visible issue within river environments. Urban areas generate large amounts of plastic waste, and inadequate waste collection systems allow significant quantities of plastic materials to enter drainage channels and waterways. Plastics can harm aquatic species through ingestion and entanglement while also breaking down into microplastics that may enter aquatic food chains.

Urban development can also reduce natural floodplain functions. Historically, wetlands and floodplains acted as natural filters by trapping sediments, absorbing floodwaters, and supporting biodiversity. However, conversion of these areas for urban and industrial development reduces their ability to regulate water quality and increases vulnerability to floods and pollution events.

Public Health and Social Impacts

The degradation of water quality caused by urban pollution creates serious public health challenges across the Indus Basin. Unsafe water exposure contributes to infectious diseases, particularly among children and vulnerable populations. Communities without reliable access to clean water often face higher healthcare costs, reduced productivity, and greater economic hardship.

Water pollution also creates social inequalities. Wealthier communities may have access to treated water supplies and improved sanitation systems, while poorer communities often remain dependent on polluted rivers, canals, and groundwater sources. This creates unequal exposure to environmental risks and highlights the importance of inclusive water governance.

The economic impacts are also substantial. Agriculture, which supports millions of livelihoods across the basin, depends heavily on reliable water quality. Polluted irrigation water can affect soil health, crop productivity, and food safety. Similarly, declining fisheries and damaged ecosystems reduce income opportunities for communities dependent on natural resources.

Need for Integrated Pollution Management

Addressing urban pollution in the Indus River system requires coordinated action across multiple sectors. Improving wastewater treatment infrastructure is one of the most urgent priorities. Expanding municipal sewage treatment capacity, enforcing industrial wastewater regulations, and promoting wastewater recycling can significantly reduce pollution entering rivers.

Urban planning must also incorporate water-sensitive approaches that protect natural drainage systems, wetlands, and floodplains. Investments in green infrastructure, such as constructed wetlands, urban forests, and natural filtration systems, can help reduce pollution while improving climate resilience.

Advanced monitoring technologies can further strengthen pollution management. Satellite observation, artificial intelligence-based water quality monitoring, and real-time pollution detection systems can provide governments with better information for decision-making. These tools can help identify pollution hotspots, track changes over time, and improve enforcement of environmental regulations.

Community participation is equally important. Local communities, civil society organizations, and water user groups can play a significant role in monitoring pollution, reducing waste, and promoting sustainable practices. Public awareness campaigns can encourage responsible waste disposal, water conservation, and protection of river ecosystems.

Summary

Urban pollution has become a major challenge affecting the ecological integrity, economic value, and social importance of the Indus River system. With a basin supporting approximately 320 million people, even small declines in water quality can have widespread consequences. Untreated sewage, industrial effluents, nutrient pollution, sedimentation, and solid waste are collectively transforming the river system and threatening its ability to support biodiversity and human livelihoods.

The future of the Indus depends on shifting from fragmented pollution control toward integrated river governance. Stronger wastewater management, improved industrial regulation, technological innovation, ecosystem restoration, and community involvement are essential to protect this vital river system. By addressing urban pollution at its source and investing in sustainable water management, governments and stakeholders can preserve the Indus River as a resilient ecological corridor supporting both nature and society for future generations.

10. STRENGTHENING THE GOVERNANCE OF THE INDUS WATERS TREATY: MODERNIZATION, STAKEHOLDER PARTICIPATION, AND LESSONS FROM INTERNATIONAL BEST PRACTICE

The Indus Waters Treaty has demonstrated exceptional resilience since its signing in 1960, surviving wars, political crises, and changing regional dynamics. However, the treaty was negotiated in a fundamentally different era, before climate change emerged as a major policy concern, before contemporary environmental standards were established, and before participatory approaches to water governance became international best practice. Strengthening the treaty's governance framework therefore requires modernization rather than replacement. The core principles of predictability, transparency, and dispute avoidance remain valuable, but the institutional architecture can be updated to address twenty-first-century challenges.

A primary area for reform is the expansion of the treaty's mandate beyond water allocation. The existing framework focuses largely on engineering specifications, water entitlements, and project compliance. Contemporary river basin governance

increasingly adopts an integrated water resources management approach that considers water quantity, water quality, ecosystem health, groundwater interactions, climate resilience, flood management, drought preparedness, and sustainable development. A modernized Indus framework could establish permanent technical working groups dedicated to these themes while preserving the treaty's original allocation arrangements.

Climate adaptation should become a central pillar of governance. The treaty was negotiated on the assumption that historical river flows would remain broadly stable. Scientific evidence now suggests increasing variability due to glacier retreat, altered monsoon patterns, extreme rainfall events, and prolonged drought conditions. Modern governance arrangements should therefore include joint climate monitoring, shared hydrological modelling, coordinated flood forecasting systems, and basin-wide drought management protocols. Such measures would reduce uncertainty and improve resilience for all basin stakeholders.

A significant weakness of the current framework is its limited stakeholder participation. Governance remains highly centralized and state-centric, with decisions largely confined to technical experts and government representatives. Contemporary international practice increasingly recognizes that sustainable water governance requires the involvement of affected stakeholders. A reformed framework could introduce structured consultation mechanisms involving provincial governments, local authorities, agricultural organizations, hydropower operators, environmental groups, academic institutions, and community representatives. These consultations would not replace interstate decision-making but would provide valuable local knowledge, improve legitimacy, and increase public confidence in the management process.

Stakeholder participation is particularly important because the consequences of water management decisions are experienced locally. Farmers in Punjab and Sindh, communities in Jammu and Kashmir, urban water utilities, energy producers, and environmental conservation groups all possess distinct interests and expertise. Regular stakeholder forums could identify emerging risks before they escalate into interstate disputes. Such forums could also facilitate collaborative problem-solving around issues such as groundwater depletion, water-use efficiency, environmental degradation, and climate adaptation.

Transparency represents another area where governance could be strengthened. Since 1960, advances in remote sensing, satellite observation, digital data systems, and hydrological modelling have transformed water management capabilities. A modernized treaty could establish a shared digital basin information platform providing near real-time data on river flows, reservoir levels, snowpack conditions, precipitation, flood risks, and project operations. Greater transparency would reduce suspicion, improve technical cooperation, and strengthen confidence between the parties.

Lessons from international river basin organizations suggest that institutional flexibility is critical for long-term success. Agreements negotiated decades ago often encounter challenges when confronted with changing environmental and political realities. Many successful basin organizations have addressed this issue through periodic review mechanisms. Rather than reopening fundamental water allocations, the Indus framework could include scheduled governance reviews every ten or fifteen years. Such reviews would allow adaptation to new scientific knowledge, technological developments, and emerging risks without undermining treaty stability.

Environmental considerations also deserve greater prominence. The treaty was negotiated during a period when ecosystem protection received limited international attention. Contemporary best practice recognizes rivers as ecological systems rather than simply channels for water delivery. Future governance arrangements could incorporate environmental flow requirements, wetland protection measures, biodiversity monitoring, and sediment management strategies. Such measures would support long-term basin sustainability while helping maintain the ecological functions upon which human livelihoods ultimately depend.

Figure Indus Valley ceramics



Another lesson from international experience concerns the value of benefit-sharing approaches. Traditional water diplomacy often focuses on dividing water volumes, whereas modern frameworks increasingly emphasize generating shared benefits. Cooperative hydropower development, flood control initiatives, climate adaptation programs, scientific research partnerships, and basin-wide data systems can create mutual gains even where political relations remain strained. A benefit-sharing perspective shifts attention from competition over fixed quantities of water toward collaborative management of shared risks and opportunities.

The role of third-party expertise could also be strengthened. While the existing treaty already provides mechanisms involving neutral experts and arbitration, regular engagement with independent scientific panels could improve decision-making. International experts in hydrology, climate science, environmental management, and infrastructure safety could provide non-binding assessments on complex technical issues. Such expertise would enhance confidence in scientific findings while reducing the risk of disputes becoming overly politicized.

Importantly, modernization should not seek to renegotiate the treaty's fundamental allocation structure unless both parties clearly support such a process. The durability of the treaty stems partly from the certainty provided by established rights and obligations. Governance reforms are therefore more likely to succeed if they focus on institutional strengthening, transparency, climate resilience, stakeholder participation, environmental sustainability, and adaptive management rather than attempting to redistribute water entitlements.

More than sixty years after its creation, the Indus Waters Treaty remains one of the most significant examples of international water cooperation. The central lesson from global experience since the 1960s is that effective river basin governance depends not only on legal allocations but also on trust, transparency, participation, adaptability, and shared knowledge. By incorporating these principles, the treaty framework could evolve from a successful water allocation agreement into a comprehensive platform for basin-wide resilience and sustainable development in an era of increasing environmental and geopolitical uncertainty.

11.ROADMAP FOR NEGOTIATIONS ON REVISION AND MODERNIZATION OF THE INDUS WATERS TREATY

A road map can be defined as a strategic, time-sequenced plan that shows how a complex objective will be reached through coordinated actions, milestones, and responsibilities. It lays out the current position, the desired end-state, and the structured path connecting the two.

A road map provides direction, aligns actors, and reduces uncertainty by clarifying the order, timing, and interdependence of actions. It typically includes objectives, milestones, sequencing, responsibilities, timelines, and dependencies, all integrated into a coherent forward path.

The objective of a revised Indus Waters Treaty (IWT) should not be to reopen historical disputes over sovereignty or fundamentally redistribute basin waters. Instead, negotiations should seek to modernize the treaty to address climate change, demographic growth, environmental degradation, technological advances, and evolving regional security concerns while preserving basin stability and predictability.

The negotiation process should be structured around the principle that water security for one riparian state cannot be sustainably achieved through insecurity for another. The primary goal should therefore be the creation of a more resilient, adaptive, transparent, and participatory basin governance framework.

Phase 1: Pre-Negotiation and Confidence Building

The first phase should focus on reducing political risk and establishing sufficient trust to permit substantive negotiations.

Both parties would publicly reaffirm their commitment to peaceful basin management and uninterrupted humanitarian water access. A joint declaration could recognize that climate change, glacier retreat, floods, droughts, and population growth represent common threats requiring cooperative responses.

A Joint Technical Assessment Commission should be established to develop a shared factual baseline concerning:

- Current basin hydrology.
- Projected climate impacts.
- Groundwater dependence.
- Agricultural demand.
- Environmental degradation.
- Existing infrastructure performance.
- Future water demand scenarios.

The output should be a jointly commissioned scientific report accepted by both governments as the common evidentiary basis for negotiations.

Phase 2: Stakeholder Consultation Framework

Unlike the 1960 negotiations, a modern revision process should incorporate structured stakeholder engagement.

Indian Stakeholders

Key participants would include:

- Central Government ministries.
- Jammu and Kashmir authorities.
- Ladakh administration.
- Punjab Government.
- Himachal Pradesh Government.
- Rajasthan Government.
- Hydropower developers.
- Agricultural organizations.
- Water utilities.
- Environmental organizations.
- Scientific institutions.

Pakistani Stakeholders

Key participants would include:

- Federal Government.
- Punjab Province.
- Sindh Province.
- Khyber Pakhtunkhwa.
- Balochistan.
- Indus River System Authority.
- Agricultural organizations.
- Energy utilities.
- Water user associations.
- Environmental groups.
- Academic institutions.

Additional Consultative Participants

Although not treaty parties, observers may be invited from:

- China
- Afghanistan
- World Bank

These consultations should inform, but not replace, interstate negotiations.

Phase 3: Negotiation Architecture

The negotiations should be divided into thematic tracks.

Track 1: Water Allocation and Operational Rules

This track addresses the most politically sensitive issues.

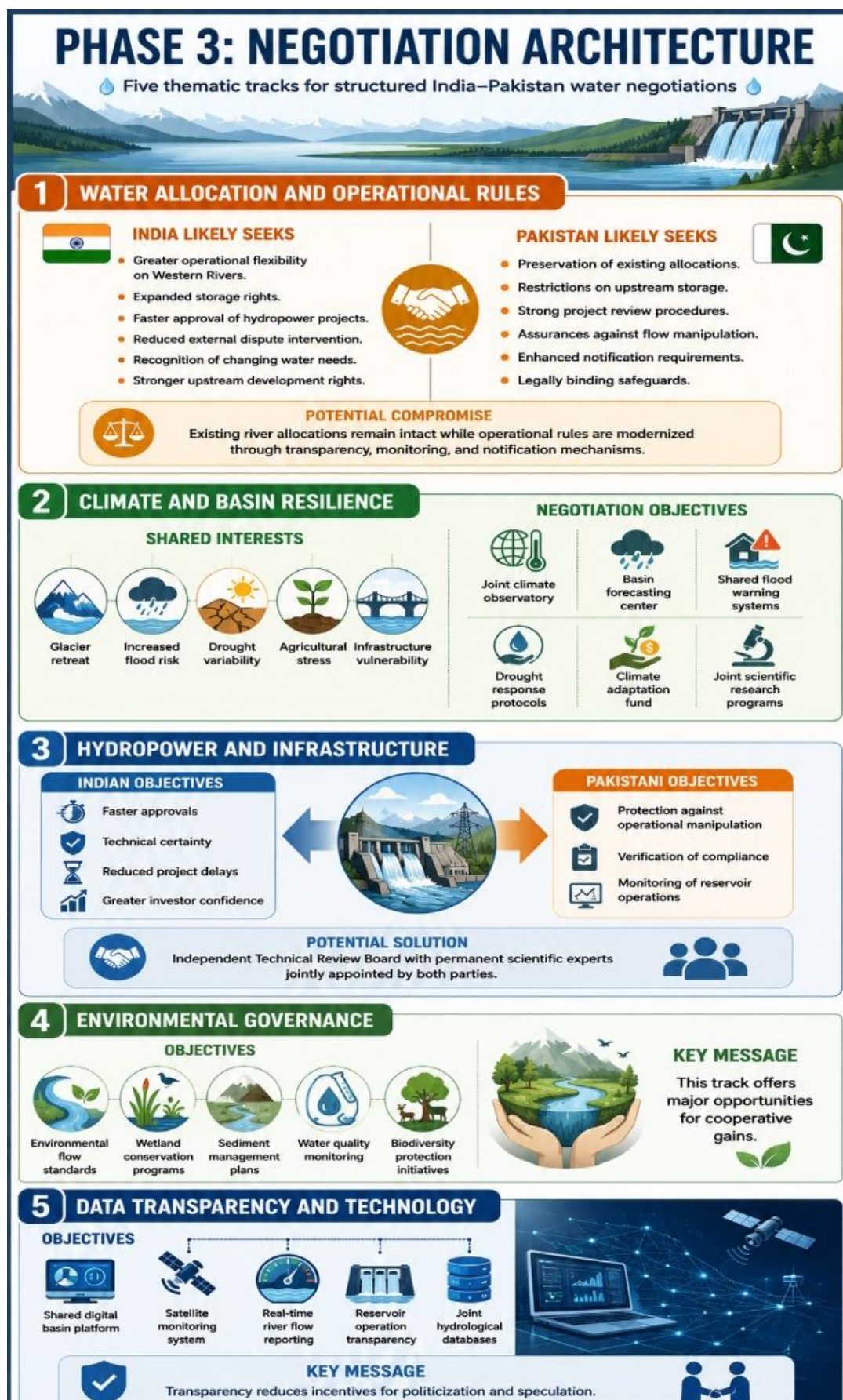
Anticipated Indian Positions

India is likely to seek:

- Greater operational flexibility on Western Rivers.
- Expanded storage rights.

- Faster approval of hydropower projects.
- Reduced external dispute intervention.
- Recognition of changing water needs.
- Stronger upstream development rights.

Figure



Anticipated Pakistani Positions

Pakistan is likely to seek:

- Preservation of existing allocations.
- Restrictions on upstream storage.
- Strong project review procedures.
- Assurances against flow manipulation.
- Enhanced notification requirements.
- Legally binding safeguards.

Potential Compromise

Existing river allocations remain intact while operational rules are modernized through enhanced transparency, monitoring, and notification mechanisms.

Track 2: Climate and Basin Resilience

This represents the area with the greatest potential for cooperation.

Shared Interests

Both countries face:

- Glacier retreat.
- Increased flood risk.
- Drought variability.
- Agricultural stress.
- Infrastructure vulnerability.

Negotiation Objectives

Creation of:

- Joint climate observatory.
- Basin forecasting center.
- Shared flood warning systems.
- Drought response protocols.
- Climate adaptation fund.
- Joint scientific research programs.

Track 3: Hydropower and Infrastructure

Hydropower disputes have become a major source of tension.

Indian Objectives

- Faster approvals.
- Technical certainty.
- Reduced project delays.
- Greater investor confidence.

Pakistani Objectives

- Protection against operational manipulation.
- Verification of compliance.
- Monitoring of reservoir operations.

Potential Solution

Creation of an independent Technical Review Board with permanent scientific experts jointly appointed by both parties.

Track 4: Environmental Governance

This track would introduce concepts largely absent from the 1960 treaty.

Objectives

Development of:

- Environmental flow standards.
- Wetland conservation programs.
- Sediment management plans.
- Water quality monitoring.
- Biodiversity protection initiatives.

This area may offer significant opportunities for cooperative gains.

Track 5: Data Transparency and Technology

Modern technologies can reduce mistrust.

Objectives

Establishment of:

- Shared digital basin platform.
- Satellite monitoring system.
- Real-time river flow reporting.
- Reservoir operation transparency.
- Joint hydrological databases.

Transparency reduces incentives for politicization and speculation.

Phase 4: Institutional Reform

The Permanent Indus Commission should evolve from a narrowly technical body into a comprehensive basin governance institution.

Proposed Structure

Ministerial Council

Provides political guidance and strategic oversight.

Permanent Indus Commission

Continues technical management functions.

Scientific Advisory Panel

Independent scientific assessments.

Stakeholder Forum

Annual consultations with basin users.

Climate and Resilience Committee

Long-term planning and adaptation.

Infrastructure Review Board

Project assessment and compliance review.

This layered structure would create multiple channels for cooperation and dispute prevention.

Phase 5: Dispute Resolution Reform

The current dispute process can become slow and politically contentious.

Proposed Escalation Framework

Level 1:

Technical negotiations.

Level 2:

Scientific review panel.

Level 3:

Ministerial mediation.

Level 4:

Neutral expert determination.

Level 5:

International arbitration.

This structure encourages resolution at the lowest possible level before disputes become politicized.

Negotiation Matrix: Positions, Interests, and Objectives

India's primary position is likely to focus on maximizing treaty flexibility and upstream utilization rights. Its underlying interests include energy security, regional development, strategic autonomy, climate resilience, and efficient utilization of allocated waters. Its objectives would include expanded operational discretion, accelerated infrastructure approvals, and modernization of institutional mechanisms.

Pakistan's primary position is likely to emphasize preservation of existing protections and limitations on upstream control. Its underlying interests include food security, irrigation reliability, economic stability, flood management, and protection against perceived vulnerabilities associated with upstream dependence. Its objectives would include maintaining predictable flows, strengthening monitoring arrangements, and preserving effective dispute-resolution mechanisms.

Both countries share interests in climate adaptation, disaster management, infrastructure safety, environmental sustainability, and long-term basin stability. These shared interests should become the center of the negotiation strategy.

End-State Vision

The ideal outcome is not a completely new treaty but a "Second Generation Indus Framework" that preserves the original allocation system while adding:

- Climate governance.
- Stakeholder participation.
- Environmental management.
- Scientific cooperation.
- Modern transparency systems.
- Adaptive review mechanisms.
- Enhanced dispute prevention.

Such an approach would protect the historical achievements of the 1960 agreement while equipping the basin to manage the environmental, economic, and geopolitical realities of the twenty-first century.

Figure



A practical diplomatic strategy would be to negotiate according to the sequence "easy issues first, difficult issues last." Climate cooperation, flood forecasting, scientific collaboration, and data transparency offer early opportunities for agreement. Water allocation and storage rights should be addressed only after trust and institutional cooperation have been strengthened through progress in these less contentious areas. This sequencing has been used successfully in negotiations involving the Mekong River Commission and the International Commission for the Protection of the Rhine, where technical cooperation preceded more politically sensitive negotiations.

12. Proposal: Siachen Glacier Climate Monitoring and Cooperation Pilot Between the EU Copernicus Programme, India and Pakistan

IN order to test commitment and agility within time and budget, it could be examined to do push-ups in the most difficult of terrains *au dela, au-deca*. The Siachen Glacier region represents one of the most sensitive high-altitude environments in the world and is also one of the most vulnerable areas to climate change. Rapid glacier transformation, changing snowfall patterns, ice movement, glacial lake formation and increasing climate-related hazards have implications not only for the local environment but also for downstream water security and disaster preparedness across the wider Himalayan–Karakoram region.

A scientific cooperation initiative involving the European Union's Copernicus Earth Observation Programme, India and Pakistan could create a neutral platform for monitoring glacier change through satellite technology, artificial intelligence and advanced climate modelling. The objective would not be to address territorial questions but to establish a shared scientific understanding of environmental change and develop practical tools that support policymaking, disaster management and climate adaptation on both sides.

Siachen Glacier Monitoring Pilot: A Science-Based Cooperation Framework

The proposed initiative, the Siachen Transboundary Glacier Observatory (STGO), would establish a long-term monitoring system using independent satellite observations, artificial intelligence analysis and scientific collaboration. The programme would use publicly available Earth observation data from the Copernicus Sentinel satellite system, combined with national scientific capabilities from India and Pakistan.

The European Union, through Copernicus and the European Space Agency, would provide technical support, satellite data access, analytical expertise and capacity-building assistance. India and Pakistan would contribute scientific institutions, glacier research capabilities and national climate expertise to develop a shared understanding of glacier dynamics.

The pilot would focus on monitoring the wider Siachen–Nubra–Shyok glacier system as an ecological and climatic region rather than as a politically contested area. This approach would allow cooperation on environmental risks while maintaining existing diplomatic positions.

Satellite-Based Glacier Observation System

The monitoring framework would combine multiple satellite technologies to create a continuous picture of glacier behaviour.

Radar satellites such as Sentinel-1 would provide information on glacier velocity, surface movement and deformation. Because radar technology can operate through clouds and during both day and night, it would be particularly valuable in the challenging weather conditions of the Karakoram region.

Optical satellites such as Sentinel-2 would provide information on snow cover, glacier boundaries, ice loss, surface changes and the development of glacial lakes². Long-term satellite records would allow scientists to identify trends in glacier retreat, advance, acceleration and seasonal variation.

Digital elevation models and satellite-derived measurements would help estimate changes in glacier volume, ice thickness and mass balance. Together, these datasets would create a comprehensive picture of how the Siachen glacier system is responding to climate change.

Artificial Intelligence-Based Glacier Monitoring Platform

The pilot would establish an AI-supported monitoring platform capable of automatically analysing large volumes of satellite data. Artificial intelligence models could identify changes in glacier movement, detect unusual acceleration, monitor crevasse development and identify areas of increasing instability.

The system could also monitor climate-related hazards, including glacial lake formation, avalanche risks, landslide activity and potential glacial lake outburst flood threats. By combining satellite observations with historical climate records, the platform could generate early warning indicators and risk assessments.

A simplified decision-support dashboard could provide policymakers with regular assessments of glacier conditions, including changes in ice movement, climate risks and emerging hazards. This would allow government officials to use scientific information directly in planning and preparedness decisions.

Building India–Pakistan Scientific Cooperation

The success of the initiative would depend on maintaining a clear separation between scientific cooperation and political negotiations. The project should operate on the principle of shared environmental knowledge rather than territorial discussion.

Both countries would receive access to the same satellite-derived information and scientific assessments generated through transparent methodologies. This would reduce disagreements over data accuracy and provide a common evidence base for understanding climate impacts.

A joint scientific working group could include representatives from India's space and climate institutions, Pakistan's space and environmental agencies, universities and international experts from Europe. The working group would focus exclusively on glacier science, climate monitoring and disaster-risk reduction.

Linking Scientific Findings to Policymaking

The most important element of the pilot would be ensuring that scientific information reaches decision-makers in a practical and timely manner.

In India, glacier monitoring outputs could support national climate adaptation planning, Himalayan ecosystem

² <https://dataspace.copernicus.eu/data-collections/copernicus-sentinel-missions/sentinel-2>

management, disaster preparedness and water-resource assessments through relevant environmental and disaster-management institutions.

In Pakistan, the same scientific outputs could support climate adaptation strategies, glacier hazard management, disaster preparedness and assessments related to long-term water security in the Indus Basin.

A regular Siachen Glacier Climate Assessment Report could be produced every three to six months, translating technical satellite analysis into policy recommendations. These reports could include glacier movement trends, hazard assessments, climate impacts and recommendations for adaptation planning.

Implementation Roadmap

During the first year, the initiative would establish the technical platform, create a historical glacier database using satellite observations and develop common monitoring standards.

During the second and third years, the project would introduce operational AI-based monitoring, automated glacier-change detection and shared scientific dashboards. Training programmes would strengthen technical cooperation among researchers from all participating institutions.

During the fourth and fifth years, the initiative could expand into broader climate modelling, including links between glacier change, river flows, water availability and regional climate resilience.

Strategic Importance for the European Union, India and Pakistan

For the European Union, the initiative would demonstrate how Copernicus can serve as a tool of climate diplomacy, scientific cooperation and environmental peacebuilding.

For India, it would provide enhanced scientific understanding of Himalayan climate risks, strengthen disaster preparedness and support evidence-based environmental policy.

For Pakistan, it would improve glacier hazard monitoring, strengthen climate adaptation planning and contribute to long-term water security analysis.

For both countries, the initiative would create a rare area of cooperation based on shared environmental challenges rather than political differences.

Summary

The Siachen Glacier Monitoring Pilot offers an opportunity to transform a region often associated with conflict into a platform for climate science, cooperation and resilience. By combining Copernicus satellite capabilities, artificial intelligence monitoring and scientific collaboration between India and Pakistan, the initiative could create a trusted system for tracking glacier change and supporting better policy decisions.

The project would represent a practical example of climate diplomacy, demonstrating how environmental challenges that cross borders can encourage cooperation even in politically sensitive regions.

Figure Kashmiri Garls



13.Key Differences Between a Modernised Indus Valley Treaty and a Basin-Wide Governance Model

A modernised Indus Valley Treaty and a basin-wide governance model both aim to improve cooperation over the Indus River system, but they represent fundamentally different approaches. A modernised treaty would primarily update the existing legal agreement between states, while a basin-wide governance model would create a broader institutional framework for managing the entire river system as an integrated ecological, economic, and social unit. The difference is therefore not only technical but philosophical: one focuses on improving rules between governments, while the other focuses on transforming how the entire basin is governed.

A modernised treaty would likely remain centred on the relationship between sovereign states, particularly India and Pakistan. Its main purpose would be to clarify water-sharing arrangements, improve dispute-resolution mechanisms, incorporate climate change considerations, and update technical provisions. A basin-wide governance model would go beyond state-to-state agreements by including provinces, local governments, communities, scientists, industries, farmers, conservation organizations, and international partners.

The current treaty framework is largely based on water allocation and infrastructure management. It was designed during a period when the main concerns were irrigation development, engineering projects, and preventing conflict over river use. A modernised treaty would therefore focus on improving these existing functions by adding issues such as environmental flows, groundwater management, pollution control, and climate adaptation.

A basin-wide governance model would treat the Indus as a living ecological system rather than only a water-sharing mechanism. It would consider glaciers, forests, wetlands, floodplains, agriculture, fisheries, urban areas, and coastal ecosystems as interconnected components of one basin. This approach recognizes that the health of upstream mountain ecosystems directly affects downstream communities and that river management cannot be separated from environmental protection.

The biggest difference is institutional structure. A modernised treaty would probably maintain government-to-government negotiations as the primary mechanism. A basin-wide governance model would establish permanent institutions responsible for coordinating planning, monitoring, research, conservation, and development across the entire basin. It would function more like a regional river authority or basin partnership rather than a diplomatic agreement alone.

A modernised treaty would focus mainly on preventing conflict between countries. A basin-wide governance model would focus on achieving shared sustainability goals. The first approach asks, “How can states fairly divide and manage water?” The second asks, “How can all actors protect and sustainably manage the entire river system?”

Another difference is participation. Traditional treaties are usually negotiated by governments and technical experts. Basin-wide governance introduces participatory decision-making by involving farmers, indigenous communities, local authorities, environmental groups, and researchers. This recognizes that millions of people interact with the river daily and that effective management requires local knowledge and public legitimacy.

Climate change also creates a major distinction. The original treaty system was developed around predictable hydrological patterns and historical river flows. A modernised treaty would update rules to address changing conditions, such as glacier melt and extreme weather events. A basin-wide governance model would build climate adaptation into every level of planning through continuous monitoring, scenario modelling, and flexible management.

A modernised treaty would likely continue to treat water primarily as a shared national resource. A basin-wide governance model would view water as part of a broader ecological system that provides multiple services, including biodiversity conservation, flood regulation, groundwater recharge, food security, and climate resilience.

Data management represents another important difference. A treaty-based approach would focus on improving technical data exchange between countries. A basin governance model would create open, integrated information systems combining hydrological data, satellite monitoring, biodiversity information, climate projections, pollution measurements, and social indicators.

The geographical scope would also differ. A modernised treaty might continue focusing mainly on the major rivers and tributaries covered by existing agreements. A basin-wide model would include the entire Indus Basin, including mountain watersheds, wetlands, agricultural landscapes, urban areas, and the Indus Delta ecosystem.

A treaty can create legal obligations, but it may not necessarily create the capacity needed for implementation. Basin-wide governance emphasizes institutions, funding mechanisms, technical expertise, and long-term planning. It focuses not only

on agreeing what should happen but also on ensuring that actors have the ability to make it happen.

The two approaches should not necessarily be viewed as alternatives. A modernised Indus Treaty could serve as the legal foundation, while a basin-wide governance model could provide the practical institutional structure needed to manage the river in the twenty-first century. The treaty would define rights and responsibilities, while the governance system would coordinate action.

A successful future model may therefore combine both approaches: a strengthened legal agreement between countries supported by a wider Indus Basin Governance Partnership involving governments, communities, scientists, and international organizations. This would allow political sovereignty to be respected while creating cooperation around shared ecological challenges.

The key challenge is ensuring that the Indus does not remain trapped in a twentieth-century framework focused only on conflict prevention and water division. The future of the basin requires a twenty-first-century approach focused on climate resilience, ecosystem protection, technological innovation, and shared prosperity.

Table Intersections

Shared Area	Current Treaty	Modernised Treaty	Basin Governance
Water security	✓ Main purpose	✓ Expanded	✓ Integrated
Conflict prevention	✓ Strong focus	✓ Improved	✓ Through cooperation
Hydrological data	Limited sharing	Expanded sharing	Basin-wide information network
Climate adaptation	Limited	Added	Central principle
Infrastructure management	Regulates projects	Adds sustainability criteria	Integrated planning
Scientific cooperation	Limited	Increased	Essential
Community involvement	Minimal	Possible	Core principle
Environmental protection	Weak	Strengthened	Fundamental

In summary, the current Indus Waters Treaty is essentially a peace and water-allocation mechanism between India and Pakistan. Its strength is that it has survived decades of political tension, but its weakness is that it was designed for a different era when the main concern was dividing river waters rather than managing climate change, biodiversity loss, pollution, and ecosystem decline.

A modernised treaty would be an evolutionary step. It would preserve the legal certainty of the existing agreement while adding environmental flows, climate adaptation, better data sharing, and improved cooperation.

A basin-wide governance model would represent a transformation. It would recognize that the Indus is not only an India-Pakistan issue but a Himalayan-to-ocean ecological system involving China, Afghanistan, and multiple communities. It would shift the debate from "Who owns the water?" toward "How do all societies protect the river system that sustains them?"

The most realistic pathway is therefore a layered model:

Current Treaty → Modernised Treaty → Basin-Wide Governance Partnership

The countries intersect with the Indus Basin in different ways. Pakistan and India are the core parties under the current Indus Waters Treaty (IWT), while China, Afghanistan, and Nepal are geographically and strategically connected but largely outside the formal treaty structure. A modernised treaty would likely expand technical cooperation, while a basin-wide governance model would move beyond state treaties.

The three Indus governance models differ not only in scope but in philosophical depth. The Current Indus Waters Treaty (1960) is narrow and transactional, built to prevent conflict through rigid water allocation. It treats rivers as divisible assets rather than living systems, focusing on sovereignty and engineering compliance. Its bilateral nature—India and Pakistan alone—makes it stable yet brittle, unable to absorb new environmental realities.

By contrast, the Modernised Indus Waters Treaty introduces adaptive governance, expanding cooperation to include climate, ecology, and technology. It remains treaty-based but shifts tone from control to collaboration, adding transparency and scientific monitoring. This version acknowledges that hydrology is dynamic, requiring flexibility for hydropower, flood management, and drought resilience. It also opens the door to regional observers like China and Afghanistan, reflecting the basin's transboundary complexity. However, it still operates within a diplomatic frame—governments negotiating, commissions reporting, institutions mediating.

Figure



The infographic titled "Indus Treaty Governance Models" compares three governance approaches: Current Indus Waters Treaty (1960), Modernised Indus Waters Treaty, and Basin-Wide Indus Governance Model. It details their core ideas, participants, roles of India, Pakistan, and China, climate change responses, environmental flows, and decision-making processes. Below the table are three icons representing "India & Pakistan Focused", "Broad Regional Cooperation", and "Holistic Basin Management".

	Current Indus Waters Treaty (1960)	Modernised Indus Waters Treaty	Basin-Wide Indus Governance Model
Core Idea	Conflict prevention between India & Pakistan	Addressing climate & environmental challenges	Integrated basin-wide management
Primary Participants	India & Pakistan	India, Pakistan + China, Afghanistan, Nepal (Observers)	India, Pakistan, China, Afghanistan, Nepal + Local Stakeholders
India's Role	Controls eastern rivers	Flexible hydropower & data sharing	One of many stakeholders
Pakistan's Role	Downstream dependent	Seeks stronger guarantees	Participates in basin planning
China's Role	Not involved	Observer role	Key upstream actor
Climate Change Response	Limited focus	Glacier & flood management	Climate resilience priority
Environmental Flows	Mostly absent	Minimum flow requirements	Ecosystem health focus
Decision-Making	Bilateral Commission	Expanded Cooperation	Multi-level Governance

India & Pakistan Focused Broad Regional Cooperation Holistic Basin Management

The Basin-Wide Indus Governance Model transcends that frame entirely, imagining the river as an ecological commons. Here, water becomes a shared system linking glaciers, farms, forests, and deltas under multi-level governance. Decision-making expands to provinces, communities, scientists, and civil society, creating a polycentric structure. Its strength lies in integration—climate, biodiversity, agriculture, and livelihoods treated as one continuum. Yet its challenge is feasibility: coordinating so many actors demands trust, data, and sustained funding. In evaluation, the 1960 treaty offers stability but stagnation; the modernised version offers adaptability but limited inclusiveness; the basin model offers vision but complexity. The first is legalistic, the second technocratic, the third ecological. Conflict prevention evolves into cooperation, and finally into co-management. Each stage mirrors a broader shift—from geopolitics to sustainability, from bilateralism to regionalism, from control to stewardship. Ultimately, the basin-wide model represents the Indus’s future logic: governance not of water alone, but of life itself.

The treaty provides political stability, modernization provides technical adaptation, and basin governance provides long-term ecological resilience. This approach allows India and Pakistan to maintain sovereignty while gradually creating a cooperative framework where China, Afghanistan, Nepal, and regional stakeholders contribute to protecting one of Asia’s most important river systems.

Table Intersection

Actor	Geographical Position	Hydrological Influence	Strategic Interests	Constraints & Risks	Implications for Treaty Modernization
China	Upper-Indus headwaters in Tibet	Controls glacier-fed origins; climate data crucial	Stability in Xinjiang; CPEC hydropower; upstream leverage	India–China rivalry; limited treaty involvement	Provides upstream data; enables basin-wide modelling; introduces geopolitical complexity
Afghanistan	Kabul River tributary feeding Pakistan	Future dams affect Pakistan’s flows	Development of irrigation & hydropower; sovereignty	Weak institutions; conflict; limited monitoring	Inclusion expands treaty scope; requires new allocation rules; improves regional resilience

India	Upstream on eastern rivers; partial upstream on western rivers	Hydropower development; flow regulation	Strategic leverage; energy security; domestic development	Pakistan's objections; climate variability; domestic politics	Needs transparency, joint monitoring, ecological flow commitments; modernization requires flexibility
Pakistan	Downstream state dependent on western rivers	Irrigation-based economy; groundwater stress	Water security; ecological stability; treaty strengthening	Vulnerability to upstream changes; institutional fragmentation	Gains from adaptive governance, basin-wide cooperation, climate-risk management

A modernised treaty represents an improved agreement about how states manage water, while a basin-wide governance model represents a transformation in how the entire river system is understood and managed. One updates the rules of cooperation; the other creates a new culture of cooperation. For a river system facing climate change, population pressure, biodiversity loss, and increasing water insecurity, the basin-wide governance approach provides the more comprehensive pathway, with a modernised treaty serving as its legal foundation.

China's preference leans toward the status quo because it is not a treaty party, yet it quietly supports modernization when it strengthens Pakistan and aligns with its upstream data interests. Afghanistan prefers modernization because the Kabul River is not covered by the treaty, and inclusion would secure its development rights while reducing downstream disputes. India's preference is a calibrated mix: it benefits from the status quo's structural upstream advantage but sees selective modernization as useful for hydropower expansion and climate-risk management. Pakistan strongly favours modernization because the status quo exposes it to upstream uncertainty, ecological degradation, and climate-driven vulnerability. China and Pakistan show openness to basin-wide governance, but primarily when it reinforces strategic cooperation and data-sharing rather than diluting sovereignty. India resists basin-wide governance because it expands multilateral oversight and reduces its hydro-hegemonic leverage. Afghanistan supports basin-wide governance in principle, but institutional weakness limits its ability to participate fully. Overall, preferences diverge because status quo advantages, modernization incentives, and basin-wide ecological interdependence map differently onto each state's geography, power position, and developmental trajectory.

Table Indus Waters Treaty

Option	Strengths	Weaknesses	Comparative Insight
Status quo	Predictable; politically stable	Ecologically fragile; asymmetric; climate-blind	Mirrors Nile pre-GERD: stability before crisis
Modernization	Climate-ready; improves transparency; reduces conflict	Requires political will; challenges hydro-hegemony	Similar to Mekong reforms; feasible but partial
Basin-wide governance	Ecologically optimal; long-term resilience	Geopolitically unrealistic; sovereignty concerns	Only Danube-like systems achieve this

A basin-wide framework would therefore have to reconcile sovereignty with interdependence, power asymmetries with ecological realities, and national development goals with shared climate risk, all within a single coherent governance architecture. It would need to embed upstream–downstream equity by ensuring that China's headwater data, Afghanistan's Kabul tributary flows, India's hydropower operations, and Pakistan's irrigation needs are treated as parts of one hydrological system rather than isolated national assets. It would have to institutionalize joint monitoring, real-time data exchange, and shared climate-risk modelling so that no state gains informational advantage over another. It would need to create multi-tier institutions—technical, ecological, diplomatic, and political—capable of managing disputes, coordinating infrastructure, and enforcing ecological flow standards. It would have to shift incentives from unilateral dam building toward cooperative hydropower, flood management, and climate-finance mechanisms that benefit all riparians. It would need to protect ecological integrity by integrating glacier dynamics, sediment regimes, groundwater depletion, and biodiversity loss into binding basin-wide rules. It would have to de-securitize water, reducing the role of identity and national rivalry in hydropolitics by embedding conflict-resolution mechanisms that operate before crises escalate. Ultimately, a basin-wide framework would need to transform the Indus from a divided resource into a shared socio-ecological system, aligning geography, power, and development with long-term resilience rather than short-term national advantage.

OUTLOOK

Across the world's major transboundary rivers, three structural forces shape governance outcomes: geography, power asymmetries, and institutional design. The Indus Basin mirrors these dynamics closely, but its geopolitical environment makes reform more difficult than in the Nile, Mekong, or Danube. Under the status quo, India's upstream advantage and

Pakistan's downstream dependence resemble Egypt's historical dominance over Ethiopia in the Nile Basin, where stability persisted only until upstream development intensified. The Mekong offers a partial parallel, with China's upstream control creating uncertainty for downstream states, though limited data-sharing has softened the rigidity of the system. The Danube stands apart as a case where strong institutions and ecological rules have stabilized cooperation across fourteen states, demonstrating what basin-wide governance can achieve under favourable political conditions.

For the Indus, the status quo remains politically stable but ecologically fragile, unable to accommodate climate variability or sediment decline. Modernization, by contrast, aligns with global patterns where treaties evolve to incorporate hydropower coordination, real-time data exchange, and ecological flow standards. The Nile's GERD negotiations and the Mekong's incremental reforms show that modernization is slow and contested but ultimately necessary. Basin-wide governance represents the most ambitious option, yet its feasibility in the Indus Basin is constrained by India–Pakistan rivalry, China's upstream position, and Afghanistan's institutional weakness. The Danube demonstrates that basin-wide cooperation is possible only when sovereignty concerns are balanced by strong multilateral institutions and shared ecological commitments.

In comparative perspective, the Indus Basin faces sharper geopolitical constraints than most other transboundary systems. The status quo offers predictability but undermines long-term resilience. Modernization provides the most realistic path toward climate adaptation and conflict reduction. Basin-wide governance remains the long-term ideal but requires a transformation in regional politics that is not yet visible.

A modernized Indus Treaty would demonstrate that legacy water agreements can be updated even in highly adversarial geopolitical environments. For Mekong states, this signals that long-standing asymmetries — especially China's upstream position — are not immutable and can be renegotiated through climate-risk framing rather than pure power politics.

Indus modernization would also show the value of real-time data sharing, joint monitoring, and climate-risk modelling. The Mekong River Commission has partial versions of these mechanisms, but China's limited participation weakens basin-wide predictability. If India and Pakistan adopt stronger transparency rules, Mekong states could use this precedent to push for deeper upstream engagement from China.

A modernized Indus framework would highlight the importance of ecological flow standards, sediment management, and glacier-fed hydrology. The Mekong faces parallel ecological pressures — sediment starvation from dams, fisheries collapse, and erratic monsoons — and could adopt similar ecological safeguards.

Indus modernization would also demonstrate that hydro-hegemony can be softened through institutional design. India's upstream advantage resembles China's position on the Mekong; if India accepts adaptive rules, China may face greater diplomatic pressure to do the same.

Finally, modernization would show that basin-wide governance is a long-term goal, not an immediate expectation. The Mekong's partial basin-wide system could evolve gradually, using Indus reforms as evidence that incremental institutional strengthening is more realistic than sudden multilateral integration.

Lessons learned for Euphrates-Tigris Rivers

The integrated socio-hydrological governance framework offers important lessons for both the Euphrates–Tigris Basin and the modernization of the Indus Waters Treaty (IWT). Existing governance arrangements in both basins remain largely focused on water allocation and hydraulic infrastructure, reflecting assumptions of hydrological stability that are increasingly challenged by climate change. For the Euphrates–Tigris Basin, the framework highlights the need for adaptive, basin-wide governance that integrates ecological sustainability, climate resilience, and cooperative data sharing among riparian states. Political ecology further demonstrates that water disputes are shaped by power relations and cannot be resolved through technical measures alone.

For the Indus Basin, modernization of the IWT requires moving beyond fixed water allocation toward a broader socio-ecological approach that incorporates climate adaptation, groundwater management, environmental flows, and ecosystem protection. Socio-hydrology emphasizes the interconnected nature of human and water systems, while adaptive governance supports flexible institutional responses to uncertainty. The WEFE Nexus further encourages integrated consideration of water, energy, food security, and ecosystem sustainability. Together, these perspectives suggest that future treaty reform should strengthen scientific cooperation, improve data sharing, and incorporate environmental and social objectives. Such reforms would enhance the resilience, equity, and long-term sustainability of transboundary water governance in both basins.

Implications for Mekong governance options

The Indus example shows that the status quo becomes increasingly fragile under climate change. For the Mekong,

maintaining current arrangements risks deeper ecological collapse and rising downstream insecurity. Indus modernization would strengthen the case for Mekong modernization: more data, more transparency, more ecological rules, more adaptive hydropower coordination. It becomes the most realistic path for both basins. Indus modernization would reinforce the lesson that basin-wide governance is aspirational. For the Mekong, full basin-wide governance remains unlikely without major geopolitical shifts, but modernization can lay the groundwork, something that should make Beijing think twice before it both exports a coastal development model to Tibet rather than engage in sound revenue sharing and co-development, and reflect on the uses of the construction of Chinese-type dams to the Mekong that then ends up like cathedrals in the landscape downstream. Modernizing the Indus Waters Treaty would create a powerful precedent for the Mekong: legacy treaties can evolve, hydro-hegemony can be moderated, ecological flows can be protected, and climate-risk governance can be institutionalized — even in politically tense basins.



CONCLUSIONS

Climate change is significantly affecting the hydrology of the Indus Basin through rising temperatures, shifting precipitation patterns, glacier retreat, and more frequent extreme weather events. The basin depends heavily on meltwater from glaciers and seasonal snow in the Himalayas, Karakoram, and Hindu Kush. As temperatures rise, many glaciers are retreating, although some in the Karakoram region appear relatively stable for now. In the short term, accelerated melting can increase river flows and raise flood risks, but over the longer term the reduction in glacier mass is expected to decrease dry-season flows. This creates growing uncertainty in water availability, particularly for agriculture, which is highly dependent on predictable irrigation supplies. It also increases the risk of seasonal shortages, especially during critical crop-growing periods, and heightens competition among agricultural, urban, industrial, and ecological water users. These changes highlight the need for more adaptive water management approaches, improved forecasting systems, and infrastructure capable of handling greater hydrological variability.

The ecological condition of the Indus River system has deteriorated due to long-term alterations in flow regimes, extensive water withdrawals, pollution, and habitat fragmentation. Large-scale irrigation infrastructure, including dams and barrages, has reduced natural river variability and limited sediment transport, which has affected downstream ecosystems. Reduced flows to the Indus Delta have contributed to salinity intrusion and the degradation of wetlands and coastal habitats. Pollution from agricultural runoff, untreated municipal wastewater, and industrial discharges has further stressed aquatic ecosystems. These pressures have contributed to biodiversity loss, including threats to species such as the endangered Indus River Dolphin. Improving environmental governance would require stronger enforcement of water quality regulations, the establishment of environmental flow requirements to maintain ecosystem health, and better integration of ecological considerations into water planning. It would also benefit from enhanced cooperation between India and Pakistan, along with more inclusive governance that involves local communities and environmental stakeholders in decision-making processes.

Water allocation and management under the Indus Waters Treaty have had significant socio-economic impacts across the basin. The treaty established a relatively stable framework for sharing river systems, with the eastern rivers largely allocated to India and the western rivers primarily to Pakistan. This arrangement has supported agricultural expansion and provided a degree of predictability that has been important for irrigation-based livelihoods and food production. It has also helped reduce the likelihood of interstate water conflict by clearly defining usage rights. However, the treaty focuses mainly on division of water rather than integrated management of the entire basin, and it does not fully address modern challenges such as climate variability, groundwater depletion, or ecosystem sustainability. As a result, communities remain vulnerable

to changing flow patterns, uneven domestic water governance, and increasing stress on water-dependent livelihoods. Rural populations in particular face direct socio-economic consequences when water availability becomes more variable or insufficient for agricultural needs.

Modernizing governance under the Indus system requires reforms that move beyond fixed allocation toward more flexible and integrated management approaches. This includes incorporating climate adaptation into institutional frameworks so that variability in flows and long-term hydrological change can be addressed more effectively. Stronger basin-wide coordination would help align surface water, groundwater, and environmental needs rather than managing them separately. Environmental protection also needs to be strengthened by formally recognizing ecosystem requirements, including minimum flow needs to sustain wetlands, fisheries, and delta systems. Improved data sharing and transparency between riparian states would support better forecasting and reduce uncertainty, while enhanced scientific cooperation could improve joint understanding of climate and hydrological trends. Institutional strengthening of the Permanent Indus Commission would also be important, particularly through technical working groups focused on climate change, groundwater, and environmental sustainability. More inclusive governance that involves provinces, local communities, and other stakeholders would further help ensure that water management decisions reflect both human and ecological needs in a more balanced and sustainable way.

Building on this, it is important to recognize that hydrological change in the Indus Basin is not only a matter of average water decline but also of increasing unpredictability, where timing of flows becomes as critical as total volume. Seasonal shifts in snowmelt are altering the traditional agricultural calendar, making irrigation planning more uncertain for both smallholders and large canal-based farming systems. In some areas, earlier snowmelt is causing peak flows to arrive before crops require peak irrigation, leading to inefficiencies in water use and storage challenges. At the same time, intensified rainfall events are increasing sediment loads in rivers, which reduces the storage capacity and operational efficiency of reservoirs. This sedimentation problem is particularly significant in a basin already constrained by limited storage infrastructure relative to population size.

Groundwater has increasingly become a buffer resource, but this reliance is creating its own sustainability crisis. Over-extraction in many parts of the basin is lowering water tables and increasing pumping costs, which disproportionately affects poorer farmers. In addition, declining groundwater quality due to salinity and contamination is reducing the usability of this hidden reserve. The interaction between surface water scarcity and groundwater depletion is therefore producing a coupled stress system that is difficult to manage under existing governance structures. These pressures are compounded by weak coordination between agricultural policy and water resource planning at national and provincial levels.

From an ecological perspective, reduced freshwater discharge into the Indus Delta is accelerating coastal erosion and weakening natural protections against sea intrusion. This not only affects biodiversity but also undermines the livelihoods of fishing communities who depend on estuarine productivity. The degradation of mangroves and wetlands further reduces the ecosystem's ability to buffer extreme weather impacts such as cyclones and storm surges. As ecological degradation progresses, the loss of ecosystem services becomes increasingly difficult to reverse, making early intervention critical. Environmental flows are often discussed in policy terms, but in practice they remain difficult to implement due to competing demands from agriculture and energy sectors.

Institutionally, the Indus Waters Treaty remains focused on engineering and allocation rather than ecological integrity or climate resilience. While it has prevented large-scale interstate conflict, it does not fully address internal distributional inequalities within countries. In both India and Pakistan, regional disparities in irrigation access mean that some communities benefit far more than others from existing infrastructure. This creates internal governance tensions that are not captured within the treaty framework itself. Moreover, the absence of strong groundwater governance within the treaty design leaves a major component of the hydrological system largely unmanaged at the transboundary level.

Climate change is also introducing non-stationarity into hydrological systems, meaning that historical flow patterns are becoming less reliable as a basis for planning. This challenges the core assumptions of long-term water engineering projects that were designed under more stable climatic expectations. As variability increases, the value of flexible, decentralized water management systems becomes more apparent. Small-scale storage, demand management, and agricultural efficiency improvements are gaining importance alongside large infrastructure solutions. However, institutional inertia often slows the adoption of such adaptive strategies.

Data asymmetry remains a persistent challenge in transboundary water governance. Even when data sharing exists, differences in monitoring standards and technical capacity can lead to mistrust between riparian states. Strengthening the role of the Permanent Indus Commission in verifying and jointly interpreting hydrological data could reduce these tensions. Scientific collaboration could also shift the dialogue from political contention toward shared risk assessment. Over time, building a common evidence base may become as important as formal legal arrangements in maintaining basin stability.

The Living Indus initiative is already designed as a broad UN–Pakistan effort to restore the Indus Basin through ecosystem restoration, climate adaptation, and nature-based solutions. If the goal is to augment it, the key idea is to move from a

collection of individual interventions into a more integrated, continuously operating basin-wide system.

One major upgrade would be strengthening it as a real-time data and decision platform. Instead of relying mainly on periodic assessments and project reports, the initiative could incorporate continuous satellite monitoring of river flow, glacier melt, land use change, and flood risks. Combined with AI-based analysis and open dashboards, this would allow governments and communities to see environmental stress in near real time. Citizen reporting tools could also feed into this system, especially for pollution events or local water shortages.

Financing is another area where augmentation is essential. The scale of restoration across the Indus Basin requires long-term and diversified funding rather than project-based support alone. This could include climate or green bonds linked to the Indus system, payments for ecosystem services where farmers are compensated for conserving water and soil, carbon credits generated through reforestation and wetland restoration, and blended finance involving development banks and private investors.

Stronger community ownership would also significantly increase effectiveness. The initiative could deepen local participation by building village-level stewardship structures, providing microgrants for water-saving farming practices, and expanding training programs in climate-resilient agriculture and land restoration. Youth-focused climate employment programs could turn restoration work into a large-scale livelihood opportunity, increasing both social buy-in and implementation capacity.

Governance is another critical dimension. The Indus is a shared river system across multiple provinces, so fragmented management limits impact. A stronger basin-wide governance framework with coordinated water accounting, shared data standards, and enforceable environmental flow requirements would help align policy across regions and reduce institutional gaps.

On the ecological side, scaling nature-based solutions would strengthen resilience. This includes expanding wetland restoration along floodplains, restoring mangroves in the Indus Delta, improving riverbank stabilization to reduce erosion, and protecting glacier-fed ecosystems in the upper basin. These measures not only improve biodiversity but also reduce flood and drought vulnerability.

Agricultural transformation is especially important because farming is the largest consumer of Indus water. Improving irrigation efficiency through drip and sprinkler systems, shifting toward less water-intensive crops, reducing canal losses, and adopting precision agriculture technologies would have system-wide benefits for water availability.

Pollution control would also need to move from a secondary concern to a central pillar. Industrial effluent regulation, expansion of sewage treatment in urban areas, and stricter enforcement against untreated discharge into the river would directly improve ecosystem health and public safety.

Finally, adding a stronger innovation layer focused on climate adaptation would help the initiative evolve over time. This could include pilot climate-resilient communities, improved flood prediction models using AI, glacier melt water harvesting techniques, and development of drought-resistant crop varieties.

Overall, the main augmentation is a shift from a set of environmental projects into a fully integrated Indus Basin management system that combines governance, finance, technology, and community action into one coordinated framework.

The Kashmir conflict has deeply shaped the politics of the Indus Basin, often transforming a shared ecological and civilizational system into a symbol of rivalry rather than cooperation. The Indus River system predates modern borders: its waters have supported agriculture, trade, settlements, and cultural exchange across the subcontinent for thousands of years. Yet the unresolved dispute over Kashmir has made the river increasingly viewed through the lens of sovereignty, security, and territorial competition. This has hindered the development of a rational, science-based, and modern approach to managing the basin as a shared ecological and economic asset.

The central challenge is that the Indus system is governed within a political framework shaped by mistrust. The upper reaches of several important tributaries originate in the Himalayan and Karakoram regions associated with Kashmir, making geography strategically important. As a result, water management decisions are frequently interpreted through national security concerns rather than through the principles of integrated river basin management. Infrastructure projects, hydrological data sharing, dam construction, and climate adaptation measures can become politically sensitive issues, even when they are primarily technical responses to shared environmental challenges.

This politicization limits opportunities for modernization. A modern river governance system requires cooperation in areas such as glacier monitoring, climate modelling, flood forecasting, biodiversity protection, pollution control, renewable energy planning, and sustainable agriculture. These fields depend on transparent data exchange and long-term collaboration

between institutions. However, when water is viewed primarily as a strategic resource connected to territorial disputes, cooperation becomes more difficult and scientific decision-making becomes secondary to political calculations.

The Kashmir conflict also encourages a zero-sum perception of water. Instead of viewing the Indus Basin as an interconnected ecological system where upstream and downstream regions depend on each other, political narratives may portray water access as a competition between winners and losers. This approach ignores the reality that river health, climate resilience, and economic development require cooperation across the entire basin. Degraded ecosystems, declining glaciers, extreme floods, and changing rainfall patterns do not respect political boundaries.

At the same time, there is a danger of allowing the Kashmir dispute to become the defining framework for the future development of both India and Pakistan. If every aspect of Indus management is treated as dependent on resolving Kashmir first, modernization efforts may remain frozen indefinitely. This creates a situation where a political dispute prevents both countries from addressing urgent shared challenges, including climate change, water insecurity, urban pollution, agricultural inefficiency, and ecosystem degradation.

Avoiding this trap requires separating issues that require political resolution from areas where practical cooperation is possible. The goal should not be to ignore the Kashmir dispute, but rather to prevent it from blocking broader regional progress. Water governance can follow a principle of **functional cooperation**, where countries collaborate on technical and environmental challenges without requiring agreement on all political questions.

The analysis proceeded by assembling a multi-layered socio-ecological framework that connects hydrology, ecology, governance, and political dynamics into a single coherent structure. It mapped the main research gaps in ecological sustainability, institutional fragmentation, transboundary tensions, and socio-economic vulnerability across the Indus Basin. By applying socio-hydrology, political ecology, SES governance, and adaptive management, the study showed that river governance is fundamentally shaped by human behaviour, institutional choices, and power relations. It validated the theoretical insight that hydrological systems and social systems co-evolve rather than operate independently. The comparison between the modernized Indus Waters Treaty and a basin-wide governance model demonstrated that institutional change can be sequenced rather than abrupt. The Siachen Glacier case illustrated how geopolitical conflict and environmental change interact within a socio-ecological system. The negotiation roadmap translated these theoretical insights into a phased diplomatic strategy grounded in verification, sequencing, and adaptive governance. Overall, the analysis confirms that resilient river governance requires pluralist institutions, socio-ecological integration, and a shift from fragmented management toward adaptive basin-wide cooperation. Overall, the analysis empirically supports the theoretical implication that resilient river governance requires pluralist institutions, adaptive management, and integrated socio-ecological thinking.

A major limitation of the study is the scarcity of reliable, basin-wide data on the Indus River system, and this gap directly shapes both the analysis and its theoretical implications. The analysis shows that without systematic hydrological, ecological, and socio-economic data, socio-ecological governance models cannot be fully operationalized or empirically validated. It also demonstrates that theories such as socio-hydrology, SES governance, political ecology, and adaptive management all rely on continuous, high-resolution data to capture feedbacks between human behaviour, institutional choices, and hydrological change. The empirical implication is therefore clear: modernizing the Indus Waters Treaty and transitioning toward basin-wide governance requires a major investment in monitoring systems, data transparency, and shared information platforms. A modern approach would involve several key shifts.

First, the Indus should be reframed as a shared ecological corridor rather than a contested resource. The river connects glaciers, mountain ecosystems, agricultural plains, wetlands, and coastal environments across political boundaries. Protecting this system benefits all populations dependent on it. Environmental cooperation can therefore become a confidence-building mechanism rather than another arena of competition.

Second, water management should become more science-driven and institutionally independent. Decisions regarding river flows, climate adaptation, biodiversity protection, and infrastructure planning should rely on hydrological evidence, ecological assessments, and long-term sustainability principles rather than political narratives. Strengthening professional institutions, research collaboration, and independent monitoring systems can reduce the influence of short-term political pressures.

Third, cooperation should focus on shared risks rather than disputed rights. Climate change provides a strong example. Glacier retreat, changing precipitation patterns, floods, and droughts threaten communities throughout the basin regardless of political boundaries. Joint early-warning systems, climate research programs, and disaster preparedness initiatives can create practical areas of cooperation even during periods of political tension.

Fourth, both countries must recognize that modernization depends on moving beyond historical conflicts without denying history. India and Pakistan cannot build resilient 21st-century economies if environmental governance remains trapped in the political frameworks of the mid-20th century. The challenges facing the Indus Basin today—climate instability,

population growth, pollution, biodiversity loss, and technological transformation—are fundamentally different from those that shaped earlier conflicts.

The Indus Waters Treaty of 1960 demonstrates that cooperation is possible even between states with unresolved disputes. Although imperfect and created under very different historical circumstances, the treaty represents an example of how technical cooperation can continue despite political disagreement. Its future relevance depends on adapting it to modern challenges such as climate change, ecosystem protection, groundwater depletion, and environmental flows.

Ultimately, the Kashmir conflict should not be allowed to define the entire relationship between the two countries or prevent the modernization of the Indus Basin. The river system represents a deeper shared geography that existed long before modern states and political boundaries. Treating the Indus as a symbol of shared civilization does not require abandoning national interests; rather, it recognizes that long-term national prosperity depends on sustainable management of shared natural systems.

The strategic vision should therefore be to **depoliticize where possible, cooperate where practical, and modernize where necessary**. India and Pakistan can disagree on political questions while still recognizing that the Indus Basin is a common ecological inheritance. Allowing the river to become only a symbol of division risks damaging a system that sustains both societies. Transforming it into a platform for scientific cooperation, climate resilience, and sustainable development could instead make the Indus a symbol of a more mature and interconnected future for the subcontinent.

Outstanding is how to associate China , Tibet Autonomy and Afghanistan to the revised Indus Waters Treaty.

First, the Indus River originates in Tibet (China-administered territory). The “Tibet Autonomous Region” does not act as an independent treaty actor under international law; only sovereign states sign treaties. So any “new Indus treaty” would formally involve China, not a separate Tibetan government.

If India, Pakistan, and China ever negotiated a broader basin agreement, Tibet could still be included in practice through technical and administrative mechanisms rather than as a legal party. For example, China could commit to basin-wide monitoring stations in Tibet, real-time flow data sharing, and environmental flow protections for headwaters. Local Tibetan authorities would likely be involved operationally in implementing these measures, but under Chinese state authority.

A more realistic upgraded treaty would look like a “basin commission” model similar to the Mekong River Commission or Nile Basin Initiative. In such a system, China, India, and Pakistan would form a permanent Indus Basin Commission that includes data-sharing, satellite monitoring, flood forecasting, and dispute resolution mechanisms. Tibet’s role would be embedded inside China’s delegation, with regional scientific institutions in Tibet contributing hydrological data and glacier monitoring.

Another possible layer is environmental protection agreements focused on the Tibetan Plateau, since it is the “water tower of Asia.” These would address glacier melt, climate change impacts, and upstream dam planning. India would push for transparency on any infrastructure projects affecting headwaters, while China would emphasize sovereignty but may agree to cooperative environmental assessments.

The key limitation is political reality: China does not currently accept internationalization of Tibet’s water governance, and India–Pakistan disputes already make even bilateral expansion difficult. So any “new Indus water treaty including China” would almost certainly be trilateral at the state level, with Tibet included only as an administrative and scientific region within China rather than as a separate negotiating entity.

Afghanistan is an important but often overlooked part of the wider Indus basin system.

Although the main channel of the Indus River flows through Pakistan, a major tributary system—the Kabul River basin—originates in eastern Afghanistan. Rivers such as the Kabul and Kunar (Chitral) contribute a significant volume of water that eventually enters Pakistan and joins the Indus near Attock. This makes Afghanistan an upstream water actor for a key part of the system.

Afghanistan matters because it controls the headwaters of rivers that directly affect downstream water availability in Pakistan. Unlike the India–Pakistan situation, however, there is no formal, comprehensive water-sharing treaty between Afghanistan and Pakistan. As a result, water use on the Afghan side—especially dam construction and irrigation expansion—can create uncertainty downstream.

If Afghanistan were included in a broader future Indus basin framework, it would likely be treated as a partner in the Kabul River sub-basin rather than the entire Indus system. Cooperation would focus on managing seasonal flows, coordinating dam operations where possible, sharing hydrological data, and improving flood forecasting.

In practice, this is complicated by Afghanistan’s limited infrastructure capacity and political instability, alongside Pakistan’s heavy dependence on Kabul River inflows for agriculture and cities. These differences make detailed water

allocation agreements difficult, even if technical cooperation is possible.

A realistic multilateral system involving Afghanistan, India, Pakistan, and China would not function as a strict water division treaty. Instead, it would more likely be a basin coordination mechanism focused on data sharing, climate adaptation, and flood management across different sub-basins.

In many ways, this update opens the door to adopting a broader basin-wide approach to the Indus River system, at which point it becomes important to remember that the river is not a single-country resource but a deeply interconnected transboundary system shaped by geography, climate, and the needs of multiple upstream and downstream states.”

The main difference of a basin-wide approach is that it treats the entire river system as one connected unit, rather than dividing it strictly by national borders or fixed water allocations.

In a basin-wide model for the Indus River system, all countries in the drainage area—China (Tibet), India, Pakistan, and Afghanistan—are viewed as parts of a single hydrological system. The focus shifts from “who owns how much water” to “how the whole system functions.” That includes shared monitoring of glacier melt, rainfall, river flows, flood risks, and ecosystem health.

In contrast, the current treaty-based approach (like the Indus Waters Treaty) is allocation-based. It divides rivers between countries and focuses on legal rights and fixed usage limits rather than system-wide management. Each country primarily manages its own assigned rivers, with limited coordination on broader environmental or climate issues.

So, the key difference is that a basin-wide approach is integrated and cooperative, emphasizing shared data and joint management, while the traditional approach is segmented and rights-based, emphasizing division and sovereignty over specific rivers.

Further Research

Further research on the Indus River system is essential to improve understanding of the complex interactions between climate change, ecosystems, human development, and water governance. One important area of investigation is the long-term impact of climate change on the hydrology of the Indus Basin. Research is needed to better understand glacier retreat, changing precipitation patterns, shifting river flows, and the implications of these changes for water availability, agriculture, and downstream communities.

A comprehensive assessment of biodiversity within the basin is also required to identify vulnerable ecosystems, threatened species, and priority conservation areas. Given the ecological diversity of the Indus landscape, from high-altitude mountain environments to wetlands and coastal ecosystems, detailed scientific studies can help guide effective conservation strategies and improve protected area management.

The socio-economic dimensions of water governance require further exploration, particularly regarding how water allocation, climate variability, and resource management decisions affect local communities. Research should focus on the relationship between water security, agricultural productivity, rural livelihoods, and social equity to ensure that governance approaches address both environmental and human needs.

Emerging technologies also provide significant opportunities for improving water governance. Future studies should examine the potential role of artificial intelligence, remote sensing, satellite monitoring, and advanced data systems in improving river forecasting, climate adaptation planning, biodiversity monitoring, and evidence-based decision-making.

Another important research area is stakeholder participation and community engagement. Understanding how local communities, indigenous groups, government institutions, and civil society organizations can effectively contribute to decision-making processes is essential for creating governance systems that are inclusive, locally accepted, and sustainable over the long term.

Counterarguments and Challenges to Strengthening Governance

Although stronger governance of the Indus Basin offers significant benefits, several challenges may limit its implementation. One major concern relates to national sovereignty. Some countries may perceive enhanced basin-wide governance mechanisms as a threat to their control over water resources and decision-making authority. Ensuring that cooperation strengthens rather than undermines national interests will be critical.

Political tensions among riparian states, particularly between India and Pakistan, represent another significant barrier. Historical disputes and limited trust can make collaborative management difficult, creating uncertainty about the feasibility of deeper cooperation. Overcoming these challenges requires confidence-building measures, transparent data sharing, and mechanisms that focus on shared environmental risks rather than political differences.

Concerns regarding resource allocation may also create resistance. Countries and regions may fear that stronger governance

frameworks could result in unequal distribution of water resources or disadvantage certain communities. Therefore, governance reforms must prioritize fairness, transparency, and recognition of the diverse needs of upstream and downstream populations.

Implementation complexity presents another challenge. Establishing a basin-wide governance framework involving multiple countries, provinces, institutions, and stakeholders can create administrative difficulties. Without clear responsibilities, effective coordination mechanisms, and adequate resources, governance systems may become slow, bureaucratic, and unable to respond quickly to emerging environmental challenges.

Scenarios in the Absence of Action

Without stronger governance and coordinated action, the Indus Basin faces increasing environmental, social, and economic risks. Rising climate pressures may contribute to greater water insecurity through glacier changes, unpredictable river flows, prolonged droughts, and increased competition among water users. These challenges could significantly affect agricultural production, drinking water availability, and regional economic stability.

Continued neglect of ecological management may result in further ecosystem degradation. Loss of wetlands, declining biodiversity, habitat fragmentation, and deterioration of river and coastal systems could reduce the natural services provided by the basin, including flood regulation, groundwater recharge, and climate resilience.

A lack of cooperation among basin countries may also increase political tensions and disputes over water resources. As climate change intensifies pressure on water availability, competition among users and regions could become more severe, potentially creating social and diplomatic conflicts.

Poor water management and increasing pollution could further contribute to public health risks. Communities that depend directly on rivers and groundwater may face greater exposure to contaminated water, affecting human health, food security, and overall quality of life, particularly among vulnerable populations.

Policy Recommendations

To secure the future of the Indus Basin, governance reforms should focus on cooperation, integration, and long-term sustainability. Establishing a permanent basin-wide coordination mechanism could improve collaboration among riparian states by facilitating environmental data sharing, joint monitoring, scientific cooperation, and coordinated responses to climate-related challenges.

Adopting Integrated Water Resource Management (IWRM) principles is essential for balancing ecological, social, and economic priorities. Rather than managing water solely as a resource for human consumption and agriculture, IWRM promotes a holistic approach that considers ecosystem protection, climate resilience, and equitable access.

Strengthening community participation should also be a central component of future governance strategies. Local communities possess valuable knowledge about ecosystems and resource management practices. Creating opportunities for meaningful participation can improve conservation outcomes, reduce conflicts, and ensure that policies reflect local realities.

Investment in technological innovation should be expanded to support more effective water management. Advanced monitoring systems, artificial intelligence, remote sensing, and climate forecasting tools can improve decision-making, strengthen disaster preparedness, and support adaptive management of the river system.

Existing legal and institutional frameworks should also be strengthened to address emerging environmental challenges. Future agreements and governance mechanisms should incorporate ecological protection, climate adaptation, biodiversity conservation, and flexible decision-making approaches capable of responding to changing conditions.

Perspective

The future of the Indus River system depends on the ability of governments, institutions, and communities to move beyond historical disagreements and cultivate a shared vision for sustainable management. Strengthening governance is not simply an administrative requirement; it is a necessity for protecting an ecological system that sustains hundreds of millions of people. In this landscape, “Islamabad” and “New Delhi” stand as shorthand for the political choices that shape the river’s fate, choices whose consequences reach far beyond the capitals themselves.

A cooperative approach to Indus Basin governance can enhance resilience against climate change, protect biodiversity, reduce resource conflicts, and support sustainable economic development. The challenge is not only to manage water more wisely but also to understand the Indus as an allegory of regional interdependence: a long, continuous thread binding mountains to plains, wetlands to coastlines, and communities to one another through shared vulnerability and shared possibility.

The path forward requires innovation, collaboration, and a commitment to shared stewardship. By combining scientific

knowledge, strong institutions, community participation, and international support, the countries and communities of the Indus Basin can build a more resilient and sustainable future for present and future generations. In doing so, they affirm that the river's story is also their own story—one in which cooperation becomes the current that carries the region toward stability and sustainability.

Greater than the sum of its states stands Asia, and greater still stand the rivers that bind it. From the high plateaus to the ocean's edge, they carry not only water but the quiet will of the continent. In their long journeys, they turn borders into bridges and neighbours into custodians of a shared fate. And in their ceaseless flow, they remind Asia that unity is not declared in treaties but discovered in currents.

For negotiators this means waters and flow become not just physical realities but the quiet grammar of diplomacy. It means that every rise and fall in the river carries a message that ministries must learn to read before they learn to respond. And it means that the basin's future will be shaped not by abstract strategy but by the simple truth that what moves downstream eventually moves back upstream in consequence.

And as that current gathers strength, it reminds the region that shared water can become shared purpose, and shared purpose can become shared peace. It shows that the choices made in distant ministries echo across fields, fisheries, and floodplains. It reveals how the river's rise and fall mirrors the rise and fall of trust between neighbours. It teaches that no border can contain the movement of monsoon winds or melting snows. It demonstrates that stewardship is not a slogan but a daily practice shaped by countless local hands. It suggests that resilience grows when communities see themselves as part of a single living corridor. It underscores that the basin's future depends on decisions that honour both people and place. It reminds all who depend on the Indus that its flow is a quiet covenant—renewed only through shared responsibility.

APPENDIX 1 –The Modernised Indus Water Treaty

The Indus Treaty Governance Process Flow and Institutional Architecture

The proposed **Indus Treaty Institutional Architecture** represents a significant evolution from the traditional treaty framework by incorporating scientific expertise, climate resilience, stakeholder participation, and independent oversight into transboundary water governance. Unlike the existing institutional arrangement, which primarily focuses on dispute resolution between states, this model adopts a broader basin-wide governance perspective that recognizes the interconnected challenges of water security, climate change, infrastructure development, ecosystem sustainability, and social equity.

At the apex of the structure, the **Ministerial Council** provides strategic leadership and high-level political oversight. This body would establish long-term policy priorities, facilitate diplomatic coordination, approve basin-wide agreements, and ensure that water governance objectives are aligned with national development, environmental, and climate adaptation strategies. The placement of the Ministerial Council at the highest level reflects the reality that many water-related decisions ultimately require political commitment and interstate cooperation.

The **Permanent Indus Commission (PIC)** remains the cornerstone of treaty implementation and coordination. However, in this enhanced architecture, the Commission is supported by specialized institutions that expand its technical and governance capacity. The inclusion of a **Scientific Advisory Panel** introduces a formal mechanism for integrating hydrological science, glacier monitoring, groundwater assessments, climate modelling, ecological research, and environmental flow analysis into policy decisions. This reflects the growing recognition that evidence-based governance is essential for managing the uncertainties associated with climate change and increasing water stress.

The establishment of a **Climate and Resilience Committee** is particularly important given the Indus Basin's vulnerability to glacier retreat, changing precipitation patterns, floods, droughts, and extreme weather events. This committee would support adaptive management by developing climate scenarios, resilience strategies, risk assessments, and adaptation plans. It would help ensure that treaty institutions move beyond reactive dispute management toward proactive risk governance.

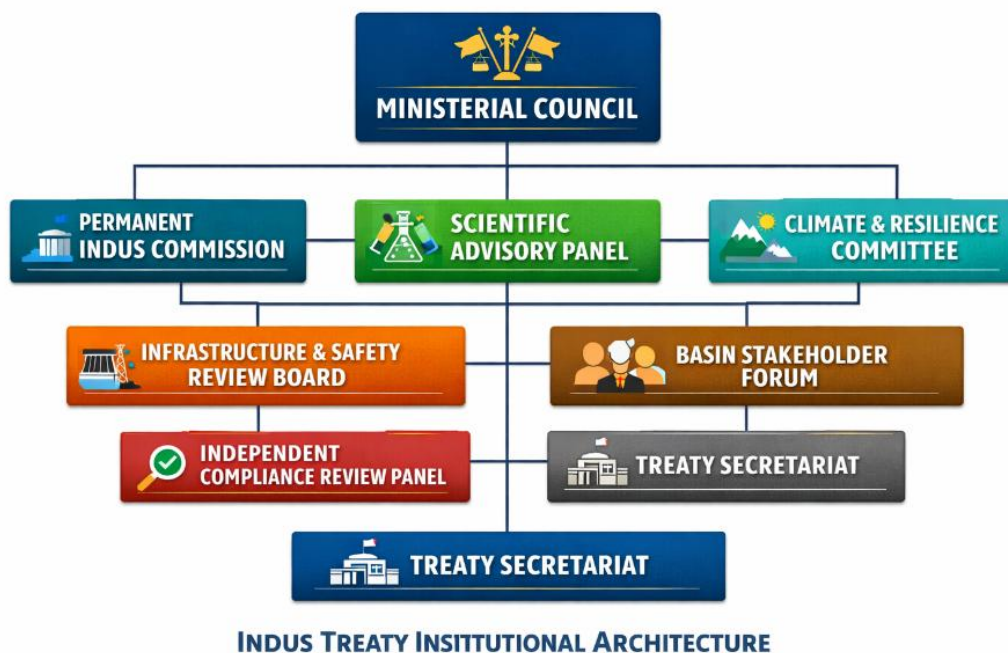
The **Infrastructure and Safety Review Board** provides an additional layer of technical scrutiny for major hydraulic infrastructure projects, including dams, barrages, hydropower facilities, and flood-control structures. By evaluating safety standards, environmental impacts, and operational implications before implementation, this body could reduce disputes and improve transparency between riparian states.

An important innovation within the architecture is the **Basin Stakeholder Forum**, which broadens participation beyond national governments. The forum would create opportunities for engagement by provincial authorities, local communities, water users, researchers, civil society organizations, and private-sector stakeholders. Such participation enhances transparency, legitimacy, and inclusiveness, while ensuring that policy decisions better reflect local needs and environmental realities across the basin.

The **Independent Compliance Review Panel** strengthens accountability by providing impartial assessments of treaty implementation, infrastructure operations, environmental commitments, and compliance with agreed standards.

Independent review mechanisms are increasingly regarded as best practice in international environmental governance because they enhance trust and reduce perceptions of political bias.

Supporting all institutional components is the **Treaty Secretariat**, which functions as the administrative and operational backbone of the governance system. The Secretariat would facilitate communication, coordinate meetings, manage data systems, support technical assessments, maintain records, and ensure continuity across all institutional levels. A professionally staffed and adequately funded secretariat is critical for effective basin governance and long-term institutional stability.



Overall, this architecture reflects contemporary principles of **adaptive governance, socio-hydrological management, and integrated water resources management**. It recognizes that the future of the Indus Basin depends not only on resolving disputes but also on fostering scientific cooperation, climate resilience, environmental sustainability, stakeholder engagement, and institutional learning. By combining political leadership, scientific expertise, technical oversight, stakeholder participation, and independent accountability within a single governance framework, the model provides a stronger foundation for achieving sustainable and climate-resilient management of the Indus River system.

The Indus Treaty Governance Process Flow presents a structured, multi-tiered framework for managing water-related issues between India and Pakistan under the Indus Waters Treaty (IWT). The design reflects a progressive dispute-resolution mechanism that begins with technical engagement and cooperation and gradually escalates toward political negotiation, expert review, and international legal adjudication when consensus cannot be achieved. The process illustrates how transboundary water governance is intended to function through dialogue, institutional coordination, and evidence-based decision-making before resorting to formal dispute settlement procedures.

The process begins when a policy concern, water management issue, or treaty-related dispute emerges. Such concerns may involve water allocation, infrastructure development, hydropower projects, flood management, environmental impacts, or treaty compliance. Rather than moving directly into confrontation, the framework encourages the parties to undertake joint initiatives and collaborative studies. This stage reflects the principle that many disputes can be prevented or minimized through shared scientific understanding, data exchange, and technical cooperation. Joint investigations provide a common evidence base that can reduce uncertainty and strengthen trust between the riparian states.

The central institution within the governance architecture is the Permanent Indus Commission (PIC), which functions as the primary platform for communication, coordination, and treaty implementation. The Commission serves as a bridge between the two countries, facilitating regular dialogue, information exchange, inspections, and technical evaluations. Its position at the center of the diagram appropriately reflects its importance as the first formal mechanism for addressing disagreements and maintaining institutional continuity even during periods of political tension. The PIC embodies the principle that transboundary river governance requires permanent institutions capable of managing long-term cooperation.

Following review by the Commission, issues move into a phase of technical consultations and joint studies. These mechanisms recognize that many water disputes involve complex engineering, hydrological, and environmental questions that require expert analysis rather than political negotiation alone. Technical consultations allow specialists to assess

infrastructure designs, flow patterns, environmental impacts, and operational procedures, while joint reports create a shared understanding of facts and potential solutions. This stage demonstrates a commitment to evidence-based governance and reflects international best practices in transboundary water management.

At the center of the process lies the critical decision point represented by “Consensus Reached?”. This element highlights the cooperative foundation of the treaty. If agreement is achieved, the process can produce mutually accepted outcomes, leading to basin-level agreements and adaptation strategies. If consensus is not achieved, the governance framework provides a structured pathway for escalation. This design prevents disagreements from immediately becoming political crises and instead encourages multiple opportunities for negotiation and problem-solving.



Where technical processes fail to generate agreement, the framework introduces ministerial mediation, recognizing that water governance is not purely a technical issue but also a political one. At this stage, senior government representatives become involved to address broader national interests, diplomatic considerations, and strategic concerns. The inclusion of ministerial mediation acknowledges that transboundary rivers are deeply connected to national development priorities, energy security, food production, and regional stability.

If political mediation remains unsuccessful, the process advances to a neutral expert panel. This mechanism provides independent technical assessment and interpretation of disputed issues. The role of neutral experts is particularly important in reducing perceptions of bias and providing scientifically credible recommendations. By introducing an external authority, the framework seeks to restore confidence in the decision-making process and create opportunities for compromise based on objective analysis.

The final stage of escalation is international arbitration, which represents the highest level of dispute resolution available within the treaty framework. Arbitration introduces a formal legal process capable of producing binding decisions when all other avenues have been exhausted. The existence of this mechanism strengthens the treaty by providing legal certainty and ensuring that unresolved disputes can ultimately be addressed within an agreed institutional framework rather than through unilateral action.

The governance architecture illustrated in the diagram demonstrates several important strengths. First, it establishes a clear sequence of engagement that prioritizes cooperation before confrontation. Second, it integrates technical, political, and legal mechanisms within a single institutional structure. Third, it promotes stability by ensuring that communication channels remain open even during periods of conflict. Finally, it creates multiple opportunities for dialogue and consensus-building, reducing the likelihood of disputes escalating into broader diplomatic crises.

Despite these strengths, the framework also reflects the historical context in which the treaty was developed and therefore exhibits several limitations from a contemporary governance perspective. The process is largely focused on interstate relations and technical dispute resolution, with relatively little attention to ecological sustainability, environmental flows, climate adaptation, or stakeholder participation. Modern river basin governance increasingly recognizes rivers as socio-ecological systems in which environmental health, community livelihoods, groundwater dynamics, biodiversity conservation, and climate resilience are integral components of sustainable management. These dimensions are not explicitly represented within the existing architecture.

At the organizational level, policy development generally begins with the identification of water-related challenges by agencies responsible for irrigation, hydropower, environmental protection, and water resources management. Organizations conduct technical assessments, collect hydrological and environmental data, evaluate potential impacts, and formulate policy options. Consultation with relevant stakeholders, experts, and administrative authorities follows before recommendations are translated into operational plans, regulations, or investment decisions. Continuous monitoring and evaluation allow organizations to assess outcomes and adjust policies as conditions change.

At the national level, water policy is shaped through interactions among government ministries, planning agencies, regulatory institutions, and political leadership. National priorities such as food security, energy production, economic growth, environmental protection, and climate adaptation influence policy decisions. Governments establish legal frameworks, allocate financial resources, negotiate international agreements, and define strategic objectives for water management. In transboundary basins such as the Indus, national policy must also balance domestic development goals with international treaty obligations and diplomatic considerations.

Along the river basin itself, policy must address the interconnected nature of upstream, midstream, and downstream processes. In upstream regions, governance focuses on glacier dynamics, watershed protection, reservoir operations, and hydropower development. Midstream areas require policies addressing irrigation efficiency, urban water supply, industrial water use, and pollution management. Downstream regions demand particular attention to environmental flows, wetland conservation, salinity control, delta restoration, and coastal ecosystem protection. Decisions made in one part of the basin inevitably influence conditions elsewhere, making coordinated basin-wide management essential.

From a contemporary governance perspective, the most effective approach would be to expand the treaty framework beyond its traditional engineering and dispute-resolution orientation toward an integrated socio-hydrological governance model. Such a model would incorporate climate science, ecosystem management, stakeholder participation, adaptive governance, and resilience planning alongside existing institutional mechanisms. It would recognize that water challenges are not merely technical problems but complex interactions among hydrological processes, ecological systems, political institutions, economic interests, and social outcomes. By integrating these dimensions, the Indus Basin governance system could move from a reactive dispute-management framework toward a proactive and adaptive approach capable of addressing the emerging challenges of climate change, population growth, environmental degradation, and increasing competition for water resources.

Draft Augmented Indus Basin Cooperation and Resilience Treaty

Preamble

The Governments of the Republic of India and the Islamic Republic of Pakistan,

Recalling the Indus Waters Treaty signed at Karachi on 19 September 1960 and recognizing its historic contribution to regional stability, economic development, agricultural productivity, and the peaceful management of shared water resources;

Acknowledging that the Treaty has endured through periods of political tension, armed conflict, economic transformation, demographic growth, and technological change, thereby demonstrating the value of durable institutional cooperation in the management of transboundary river systems;

Recognizing the Indus Basin as one of the world's most significant hydrological, ecological, agricultural, cultural, and economic systems, sustaining hundreds of millions of people and supporting food security, energy production, livelihoods, ecosystems, and regional development across the basin;

Recognizing further that the waters of the Indus River system constitute a shared natural resource whose sustainable management is essential to the prosperity, stability, and resilience of present and future generations;

Mindful that the hydrological, environmental, economic, and geopolitical circumstances prevailing at the time of the negotiation of the 1960 Treaty have evolved substantially and that new challenges require enhanced cooperation and adaptive governance;

Concerned by the increasing impacts of climate change, including glacier retreat, altered precipitation patterns, changing snowmelt regimes, increased frequency and severity of floods and droughts, rising temperatures, and associated risks to water availability and infrastructure;

Recognizing that population growth, urbanization, industrialization, agricultural intensification, groundwater depletion, ecosystem degradation, and rising energy demands have increased pressures on the basin and require more integrated approaches to resource management;

Acknowledging the scientific evidence demonstrating the interdependence of surface water systems, groundwater resources, environmental conditions, biodiversity conservation, and human development outcomes throughout the basin;

Recognizing the importance of maintaining healthy riverine ecosystems, wetlands, floodplains, and environmental flows as essential components of long-term water security and sustainable development;

Affirming that sustainable water governance requires transparency, scientific cooperation, reliable information exchange, public confidence, institutional accountability, and the meaningful participation of affected stakeholders;

Recognizing the value of technological innovation, earth observation systems, hydrological modelling, climate forecasting, digital information platforms, and scientific research in supporting informed and adaptive decision-making;

Acknowledging the importance of cooperation in disaster risk reduction, flood forecasting, drought preparedness, emergency response, infrastructure safety, and climate adaptation;

Recognizing that mutual trust and confidence are strengthened through regular communication, technical cooperation, transparency, and shared understanding of basin conditions and future risks;

Affirming the sovereign equality of States and the principles of peaceful cooperation, good faith, mutual respect, and the peaceful settlement of disputes;

Guided by the principles reflected in contemporary international watercourse practice, including sustainable development, prevention of significant transboundary harm, equitable and reasonable utilization, ecosystem protection, precautionary management, and intergenerational equity;

Recognizing the important contributions of provincial governments, local authorities, water users, agricultural communities, indigenous and traditional knowledge holders, scientific institutions, civil society organizations, and the private sector in achieving sustainable basin management;

Desiring to strengthen and modernize institutional arrangements established under the Indus Waters Treaty while preserving the legal certainty, predictability, and stability that have contributed to its longevity;

Determined to transform the Indus Basin from a framework principally concerned with water allocation into a comprehensive platform for cooperative basin governance, climate resilience, environmental stewardship, sustainable development, and regional stability;

Convinced that the challenges confronting the basin are best addressed through partnership rather than confrontation, through shared knowledge rather than uncertainty, and through cooperative resilience rather than unilateral action;

Have agreed as follows:

PART I – FOUNDATIONAL PROVISIONS

Article 1 – Purpose and Scope

The purpose of this Treaty is to establish a comprehensive framework for the cooperative governance, sustainable management, climate resilience, environmental protection, and peaceful development of the Indus Basin while preserving the allocation arrangements established under the Indus Waters Treaty of 1960.

This Treaty shall apply to:

- (a) surface waters of the Indus Basin;
- (b) groundwater systems hydrologically connected to basin waters;
- (c) environmental resources dependent upon basin hydrology;
- (d) infrastructure and activities having material transboundary impacts;
- (e) climate adaptation and disaster risk management activities related to the basin.

Article 2 – Continuity of Existing Rights

The allocations, entitlements, and operational principles established under the Indus Waters Treaty of 1960 shall remain in force unless expressly modified by mutual agreement.

Nothing in this Treaty shall be interpreted as diminishing rights established under the 1960 Treaty.

Article 3 – Objectives

The objectives of this Treaty shall be:

- 1. To enhance long-term water security.
- 2. To strengthen climate resilience.
- 3. To protect basin ecosystems.
- 4. To improve transparency and information sharing.
- 5. To support sustainable economic development.
- 6. To reduce disaster risks.
- 7. To promote scientific cooperation.
- 8. To encourage stakeholder participation.
- 9. To prevent disputes and strengthen peaceful cooperation.
- 10. To safeguard the interests of future generations.

Article 4 – Guiding Principles

Implementation of this Treaty shall be guided by:

- (a) good-faith cooperation;
- (b) sustainable development;
- (c) adaptive management;
- (d) prevention of significant transboundary harm;
- (e) ecosystem-based management;
- (f) precautionary action under conditions of scientific uncertainty;
- (g) transparency and accountability;
- (h) intergenerational equity;
- (i) evidence-based decision-making;
- (j) peaceful settlement of disputes.

PART II – INSTITUTIONAL ARCHITECTURE

Article 5 – Governance Structure

The governance institutions established under this Treaty shall comprise:

- 1. Ministerial Council.
- 2. Permanent Indus Commission.
- 3. Scientific Advisory Panel.
- 4. Climate and Resilience Committee.
- 5. Infrastructure and Safety Review Board.
- 6. Basin Stakeholder Forum.
- 7. Independent Compliance Review Panel.
- 8. Treaty Secretariat.

These institutions shall operate in a coordinated and mutually reinforcing manner.

Article 6 – Ministerial Council

The Ministerial Council shall serve as the highest policy-making body under the Treaty.

It shall:

- (a) approve basin-wide strategic plans;
- (b) adopt implementation priorities;
- (c) resolve policy disputes not settled by lower bodies;
- (d) review long-term basin conditions;
- (e) approve major institutional reforms.

The Council shall meet annually and may convene extraordinary sessions during emergencies.

Article 7 – Permanent Indus Commission

The Commission shall remain the principal executive body responsible for Treaty implementation.

Its functions shall include:

- (a) basin coordination;
- (b) project notification;
- (c) monitoring compliance;
- (d) information exchange;
- (e) technical consultations;
- (f) annual reporting;
- (g) stakeholder engagement.

The Commission shall meet at least twice annually.

Article 8 – Treaty Secretariat

A permanent Secretariat shall provide technical, administrative, legal, scientific, and logistical support to Treaty institutions.

The Secretariat shall maintain records, coordinate meetings, administer information systems, and support implementation activities.

PART III – BASIN MANAGEMENT, CLIMATE RESILIENCE, ENVIRONMENTAL PROTECTION, DATA SHARING, AND INFRASTRUCTURE GOVERNANCE

Article 9 – Integrated Basin Management

The Parties shall cooperate in the development and implementation of an Integrated Indus Basin Management Strategy designed to promote the sustainable utilization, conservation, and protection of basin resources.

The Strategy shall:

- (a) establish long-term management objectives;
- (b) identify basin-wide risks and vulnerabilities;
- (c) promote coordinated planning;
- (d) integrate water, energy, agricultural, environmental, and climate considerations;
- (e) support sustainable economic development.

The Strategy shall be reviewed and updated every five years.

Article 10 – Basin Planning Framework

The Permanent Indus Commission shall prepare a Basin Management Plan.

The Plan shall include:

- (a) hydrological assessments;
- (b) climate projections;
- (c) infrastructure inventories;
- (d) environmental objectives;

- (e) water demand forecasts;
- (f) risk assessments;
- (g) adaptation priorities.

The Plan shall be submitted to the Ministerial Council for approval.

Article 11 – Climate Change Adaptation

The Parties recognize climate change as a material and long-term threat to basin stability.

The Parties shall cooperate to:

- (a) assess climate risks;
- (b) monitor glacier conditions;
- (c) evaluate future water availability;
- (d) strengthen infrastructure resilience;
- (e) support climate adaptation initiatives;
- (f) improve forecasting capabilities.

The Climate and Resilience Committee shall prepare a Basin Climate Assessment every five years.

Article 12 – Cryosphere and Glacier Monitoring

Recognizing the importance of snowpack, glaciers, and high-altitude hydrological systems, the Parties shall establish a Joint Cryosphere Monitoring Programme.

The Programme shall:

- (a) collect and exchange scientific data;
- (b) monitor glacier mass balance;
- (c) assess snow cover variability;
- (d) evaluate implications for future river flows;
- (e) support climate modelling.

Scientific findings shall be made available to all Treaty institutions.

Article 13 – Flood Risk Management

The Parties shall establish a Joint Flood Forecasting and Early Warning System.

The system shall:

- (a) provide near real-time information exchange;
- (b) issue flood alerts;
- (c) support emergency preparedness;
- (d) facilitate disaster response coordination;
- (e) improve flood-risk mapping.

The Parties shall conduct periodic joint emergency exercises.

Article 14 – Drought Management

The Parties shall jointly develop basin-wide drought preparedness mechanisms.

Such mechanisms shall include:

- (a) drought indicators;
- (b) risk thresholds;
- (c) contingency plans;
- (d) emergency response measures;
- (e) adaptive operating procedures.

The objective shall be to minimize social, economic, and environmental impacts arising from prolonged water scarcity.

Article 15 – Groundwater Cooperation

The Parties acknowledge the increasing importance of groundwater resources for water security.

The Parties shall:

- (a) exchange hydrogeological information;
- (b) monitor aquifer conditions;
- (c) assess recharge rates;
- (d) promote sustainable extraction practices;
- (e) cooperate in groundwater research.

Joint studies may be undertaken where transboundary aquifers are identified.

Article 16 – Ecosystem Protection

The Parties recognize that healthy ecosystems contribute to basin resilience and human well-being.

The Parties shall:

- (a) protect ecologically significant habitats;
- (b) conserve biodiversity;
- (c) restore degraded ecosystems;
- (d) maintain ecological connectivity;
- (e) integrate ecosystem considerations into planning processes.

Article 17 – Environmental Flow Requirements

The Parties shall identify and maintain environmental flow regimes necessary to sustain ecosystem functions.

Environmental flow assessments shall be based on:

- (a) scientific evidence;
- (b) seasonal variability;
- (c) ecosystem requirements;
- (d) climate projections.

Recommendations shall be periodically reviewed.

Article 18 – Wetland Conservation

The Parties shall cooperate to conserve, restore, and sustainably manage wetlands of basin significance.

Priority shall be given to:

- (a) floodplain wetlands;
- (b) migratory bird habitats;
- (c) groundwater recharge zones;
- (d) biodiversity hotspots.

Joint conservation initiatives may be undertaken where mutually agreed.

Article 19 – Water Quality Management

The Parties shall establish harmonized water-quality monitoring systems.

Monitoring programmes shall address:

- (a) industrial pollution;
- (b) agricultural runoff;
- (c) municipal wastewater;
- (d) sediment transport;
- (e) emerging contaminants.

The Permanent Indus Commission shall publish regular Water Quality Status Reports.

Article 20 – Pollution Prevention

The Parties shall take all reasonable measures to prevent, reduce, and control pollution affecting basin waters.

National policies shall encourage:

- (a) cleaner production methods;
- (b) wastewater treatment;
- (c) pollution control technologies;
- (d) environmental monitoring.

Article 21 – Infrastructure Governance

The Parties reaffirm their respective rights and obligations concerning infrastructure development under the 1960 Treaty.

In addition, major projects shall be subject to enhanced transparency, environmental review, and climate resilience assessment requirements established under this Treaty.

Article 22 – Project Notification

Each Party shall notify the other Party of proposed major infrastructure projects that may have transboundary implications.

Notifications shall include:

- (a) engineering specifications;
- (b) operational characteristics;
- (c) environmental assessments;
- (d) hydrological analyses;
- (e) safety evaluations.

Information shall be provided sufficiently in advance to permit technical review.

Article 23 – Environmental and Social Impact Assessment

Major infrastructure projects shall be accompanied by Environmental and Social Impact Assessments.

Assessments shall evaluate:

- (a) environmental impacts;
- (b) downstream effects;
- (c) ecosystem implications;
- (d) social consequences;
- (e) climate resilience;
- (f) mitigation measures.

Assessments shall be made available to the Permanent Indus Commission.

Article 24 – Infrastructure Safety

The Parties shall cooperate to enhance the safety and resilience of dams, barrages, canals, reservoirs, and related infrastructure.

Cooperation may include:

- (a) safety inspections;
- (b) engineering reviews;
- (c) emergency planning;
- (d) technical exchanges;
- (e) capacity-building initiatives.

Article 25 – Joint Infrastructure and Safety Review Board

A Joint Infrastructure and Safety Review Board is hereby established.

The Board shall:

- (a) review major projects;
- (b) assess technical concerns;
- (c) evaluate infrastructure risks;
- (d) provide independent advice;
- (e) support dispute prevention.

Recommendations of the Board shall be advisory unless otherwise agreed.

Article 26 – Scientific Advisory Panel

A Scientific Advisory Panel shall be established to provide independent scientific advice.

The Panel shall include expertise in:

- (a) hydrology;
- (b) climatology;
- (c) engineering;
- (d) ecology;
- (e) geology;
- (f) environmental economics.

The Panel may issue technical opinions at the request of Treaty institutions.

Article 27 – Research and Innovation

The Parties shall encourage collaborative research programmes concerning:

- (a) climate adaptation;
- (b) water-use efficiency;
- (c) agricultural sustainability;
- (d) environmental restoration;
- (e) renewable energy integration;
- (f) hydrological modelling.

Research outputs shall be shared between the Parties.

Article 28 – Data Exchange and Information Sharing

The Parties shall establish a comprehensive Basin Information System.

The system shall facilitate exchange of:

- (a) river flow data;
- (b) reservoir levels;
- (c) meteorological observations;
- (d) snowpack information;
- (e) groundwater data;
- (f) water quality indicators.

Data exchange shall occur in a timely and transparent manner.

Article 29 – Digital Basin Information Platform

The Secretariat shall maintain a secure digital platform providing authorized access to relevant basin information.

The platform shall support:

- (a) transparency;
- (b) monitoring;
- (c) forecasting;
- (d) planning;
- (e) institutional coordination.

Article 30 – Public Access to Information

Subject to legitimate national security considerations, information generated under this Treaty shall be made publicly accessible.

The objective shall be to promote accountability, transparency, and informed public participation.

Article 31 – Stakeholder Participation

The Parties recognize the importance of meaningful stakeholder engagement in basin governance.

Stakeholders may include:

- (a) provincial governments;
- (b) local authorities;
- (c) agricultural organizations;
- (d) water user associations;
- (e) energy producers;
- (f) environmental organizations;
- (g) academic institutions;
- (h) community representatives.

Article 32 – Basin Stakeholder Forum

A Basin Stakeholder Forum is hereby established.

The Forum shall:

- (a) provide recommendations;
- (b) identify emerging concerns;
- (c) facilitate dialogue;
- (d) strengthen public confidence;
- (e) support cooperative solutions.

The Forum shall meet at least annually.

Article 33 – Traditional and Local Knowledge

The Parties shall encourage the incorporation of traditional, indigenous, and local knowledge into basin management activities where appropriate.

Such knowledge shall complement scientific and technical assessments.

Article 34 – Capacity Building

The Parties shall cooperate in strengthening institutional, scientific, and technical capacities.

Activities may include:

- (a) training programmes;
- (b) technical exchanges;
- (c) joint workshops;
- (d) educational initiatives;
- (e) professional development programmes.

Article 35 – Public Awareness and Education

The Parties shall promote public awareness regarding:

- (a) water conservation;
- (b) climate resilience;
- (c) environmental stewardship;
- (d) disaster preparedness;
- (e) sustainable basin management.

Educational initiatives shall be encouraged throughout the basin.

PART IV – COMPLIANCE, FINANCE, REVIEW, AMENDMENT, AND DISPUTE RESOLUTION

Article 36 – Implementation Obligations

Each Party shall adopt such legislative, regulatory, administrative, technical, and financial measures as may be necessary to implement its obligations under this Treaty.

The Parties shall ensure that competent national authorities possess adequate powers, resources, and institutional capacity to discharge responsibilities arising under this Treaty.

Implementation measures shall be reported annually to the Permanent Indus Commission.

Article 37 – National Coordinating Authorities

Each Party shall designate a National Indus Basin Authority responsible for:

- (a) coordinating implementation activities;
- (b) liaising with Treaty institutions;
- (c) consolidating national reporting requirements;
- (d) facilitating stakeholder engagement;
- (e) supporting scientific cooperation.

National Authorities shall serve as principal points of contact for Treaty implementation.

Article 38 – Compliance Review Mechanism

An Independent Compliance Review Panel is hereby established.

The Panel shall:

- (a) assess implementation progress;
- (b) review institutional effectiveness;
- (c) identify implementation challenges;
- (d) evaluate transparency obligations;
- (e) provide recommendations for improvement.

The Panel shall submit reports to the Ministerial Council every three years.

Article 39 – State of the Basin Assessment

Every five years, the Permanent Indus Commission shall prepare a comprehensive State of the Basin Assessment.

The Assessment shall examine:

- (a) hydrological conditions;
- (b) infrastructure performance;
- (c) climate impacts;
- (d) ecosystem health;
- (e) water quality trends;
- (f) groundwater conditions;
- (g) implementation progress.

The Assessment shall inform future planning and policy development.

Article 40 – Performance Indicators

The Commission shall establish basin-wide performance indicators covering:

- (a) water security;
- (b) climate resilience;
- (c) environmental protection;
- (d) infrastructure safety;
- (e) stakeholder participation;
- (f) data transparency;

(g) institutional effectiveness.

Indicators shall be periodically reviewed and updated.

Article 41 – Financial Contributions

The Parties shall contribute to the financing of Treaty institutions.

Financial contributions may be determined through:

- (a) equal cost-sharing arrangements;
- (b) agreed proportional formulas;
- (c) specific programme financing arrangements.

The Ministerial Council shall approve annual budgets.

Article 42 – Indus Basin Resilience Fund

An Indus Basin Resilience Fund is hereby established.

The Fund shall support:

- (a) climate adaptation projects;
- (b) scientific research;
- (c) ecosystem restoration;
- (d) flood management initiatives;
- (e) drought preparedness programmes;
- (f) capacity-building activities.

Funding may be obtained from:

- (a) Party contributions;
- (b) multilateral development institutions;
- (c) climate finance mechanisms;
- (d) voluntary contributions from approved sources.

Article 43 – International Cooperation

The Parties may seek technical assistance and cooperation from international organizations, academic institutions, scientific bodies, and development partners.

Such cooperation shall respect the sovereignty of the Parties and the provisions of this Treaty.

Article 44 – Observer Participation

The Ministerial Council may invite observer participation by interested States, international organizations, scientific institutions, and development partners.

Observer participation shall not confer voting rights unless expressly agreed by the Parties.

Potential observers may include:

- China
- Afghanistan
- World Bank

Article 45 – Periodic Treaty Review

A Treaty Review Conference shall be convened every ten years.

The Conference shall review:

- (a) implementation effectiveness;
- (b) scientific developments;

- (c) climate risks;
- (d) institutional performance;
- (e) emerging challenges.

Recommendations may be adopted by consensus.

Periodic reviews shall not automatically reopen established water allocations.

Article 46 – Adaptive Governance

Recognizing the dynamic nature of basin conditions, the Parties shall apply adaptive governance principles.

Adaptive governance shall permit:

- (a) updating technical standards;
- (b) revising monitoring methodologies;
- (c) incorporating scientific advances;
- (d) strengthening resilience measures;
- (e) improving institutional practices.

Adaptive measures shall be consistent with the objectives of the Treaty.

Article 47 – Amendment Procedures

Any Party may propose amendments.

Proposed amendments shall be submitted to the Permanent Indus Commission.

The Commission shall undertake technical review and stakeholder consultation before forwarding recommendations to the Ministerial Council.

Amendments shall enter into force following ratification by both Parties.

Article 48 – Protocols and Annexes

The Parties may adopt supplementary Protocols and Annexes concerning:

- (a) climate adaptation;
- (b) flood management;
- (c) environmental standards;
- (d) infrastructure governance;
- (e) scientific cooperation;
- (f) groundwater management.

Protocols and Annexes shall form an integral part of this Treaty unless otherwise specified.

Article 49 – Emergency Measures

In situations involving:

- (a) catastrophic floods;
- (b) dam failures;
- (c) earthquakes;
- (d) major droughts;
- (e) public safety emergencies;
- (f) environmental disasters,

the Parties shall immediately notify one another through designated emergency channels.

Emergency cooperation shall remain operational notwithstanding political disagreements or diplomatic disputes.

Humanitarian considerations shall receive priority.

Article 50 – Good Offices and Mediation

Where disputes arise, Parties shall first seek resolution through consultation, negotiation, mediation, or good offices.

The objective shall be the prevention of escalation and preservation of cooperative relations.

Article 51 – Technical Consultations

Disputes concerning scientific, engineering, hydrological, or operational matters shall initially be referred to technical consultations under the Permanent Indus Commission.

The Commission shall attempt resolution within six months.

Article 52 – Scientific Review

Where technical consultations fail, matters may be referred to the Scientific Advisory Panel.

The Panel shall issue a reasoned scientific opinion.

The Parties shall give due consideration to the findings.

Article 53 – Infrastructure Review Procedure

Disputes relating to infrastructure projects shall be referred to the Infrastructure and Safety Review Board.

The Board shall evaluate:

- (a) engineering issues;
- (b) operational impacts;
- (c) safety concerns;
- (d) environmental implications.

The Board shall provide recommendations within a specified timeframe.

Article 54 – Ministerial Resolution

Unresolved matters shall be referred to the Ministerial Council.

The Council shall seek a mutually acceptable solution through diplomatic engagement.

Article 55 – Neutral Expert Determination

Where disputes remain unresolved, either Party may request appointment of a Neutral Expert.

The Neutral Expert shall:

- (a) possess recognized expertise;
- (b) be independent;
- (c) conduct impartial review;
- (d) issue reasoned determinations.

The scope of review shall be limited to technical matters.

Article 56 – Arbitration

Disputes involving questions of interpretation, application, or legal rights may be submitted to arbitration.

An Arbitral Tribunal shall be constituted according to procedures set forth in Annex I.

Tribunal decisions shall be binding upon the Parties.

Article 57 – Compliance Following Dispute Resolution

The Parties shall implement agreed outcomes and binding decisions in good faith.

Implementation plans shall be submitted to the Permanent Indus Commission.

Progress shall be monitored and reported.

Article 58 – Peaceful Settlement Commitment

The Parties reaffirm that all disputes arising under this Treaty shall be resolved exclusively through peaceful means.

No Party shall employ coercive measures inconsistent with international law in relation to matters governed by this Treaty.

Article 59 – Ratification

This Treaty shall be subject to ratification in accordance with the constitutional procedures of each Party.

Instruments of ratification shall be exchanged through agreed diplomatic channels.

Article 60 – Entry into Force

This Treaty shall enter into force on the thirtieth day following exchange of instruments of ratification.

Upon entry into force, this Treaty shall supplement and modernize the governance arrangements of the Indus Waters Treaty of 1960.

Article 61 – Relationship with the 1960 Treaty

Except where expressly modified herein, all provisions of the Indus Waters Treaty of 1960 shall remain in full force and effect.

In the event of inconsistency, the Parties shall seek harmonized interpretation that preserves the objectives of both instruments.

Article 62 – Depositary

The Parties may designate a mutually agreed Depositary for the custody of Treaty documents, amendments, protocols, and notifications.

Article 63 – Authentic Texts

This Treaty shall be authenticated in English, Hindi, and Urdu.

All authentic texts shall be equally authoritative.

Article 64 – Final Act

The Parties declare their commitment to transforming the Indus Basin into a model of cooperative, science-based, climate-resilient, and sustainable transboundary water governance for the benefit of present and future generations.

IN WITNESS WHEREOF the undersigned, being duly authorized by their respective Governments, have signed this Treaty.

Legal Commentary on the Proposed Indus Treaty Institutional Architecture

From a legal perspective, the proposed institutional architecture represents a substantial expansion of the governance mechanisms established under the Indus Waters Treaty (1960). The treaty remains one of the most durable international water agreements and provides a clear legal framework for water allocation, information exchange, dispute resolution, and the operation of the Permanent Indus Commission. However, the treaty was negotiated in a very different environmental, political, and technological context. It was primarily designed to allocate river waters and resolve engineering disputes rather than address contemporary challenges such as climate change, environmental degradation, groundwater depletion, ecosystem conservation, and basin-wide sustainability.

The proposed architecture strengthens the treaty's institutional capacity without necessarily altering its legal foundations. Bodies such as the Scientific Advisory Panel, Climate and Resilience Committee, and Infrastructure and Safety Review Board could function as advisory and coordinating institutions under supplementary protocols or bilateral agreements. However, their legal authority, mandate, funding arrangements, and relationship with existing treaty provisions would require careful definition. Decision-makers would need to determine whether recommendations produced by these institutions are advisory, persuasive, or legally binding. Without clear legal status, institutional overlap and jurisdictional uncertainty could undermine effectiveness.

The introduction of an Independent Compliance Review Panel raises important legal questions regarding accountability and enforcement. While independent review can improve transparency and trust, the treaty currently relies primarily on state consent and diplomatic cooperation. Future governance arrangements would need to specify whether compliance findings trigger legal obligations, dispute-resolution procedures, or corrective actions. Similarly, the role of the Ministerial Council would need to be reconciled with existing treaty mechanisms to avoid conflicts between political decision-making and legally prescribed dispute-settlement procedures.

A further legal challenge concerns environmental governance. The treaty contains limited provisions relating to ecosystem protection, environmental flows, biodiversity conservation, groundwater management, or climate adaptation. Modern international water law increasingly emphasizes principles such as equitable and reasonable utilization, no significant harm, ecosystem protection, and sustainable development. Integrating these principles into Indus governance may require additional agreements, protocols, or interpretative frameworks that clarify how environmental objectives interact with existing water allocation arrangements.

Issues That Remain to Be Solved by Decision-Makers

Despite the strengths of the proposed architecture, several critical questions remain unresolved. One of the most important concerns is how climate change impacts should be incorporated into treaty implementation. Accelerated glacier retreat, altered river flows, changing precipitation patterns, and increasing hydrological uncertainty challenge assumptions that underpinned the original treaty. Decision-makers must determine how water allocation rules can remain effective under changing climatic conditions.

Another unresolved issue concerns groundwater governance. The treaty focuses primarily on surface water allocation, yet groundwater extraction in the Indus Basin has expanded dramatically. There is currently no comprehensive transboundary framework governing shared aquifers, groundwater recharge, or sustainable extraction. Future governance arrangements will need to address the growing interaction between surface water systems and groundwater resources.

Decision-makers must also resolve questions regarding environmental flows. Maintaining ecological functions in rivers, wetlands, and the Indus Delta increasingly competes with demands for irrigation, hydropower, and urban water supply. Determining how much water should remain within the river system for ecological sustainability remains politically sensitive and scientifically complex.

Data transparency presents another challenge. Although data exchange is a central element of the treaty, disagreements frequently arise regarding the availability, quality, timing, and interpretation of hydrological information. Enhanced monitoring systems, standardized methodologies, and transparent data-sharing protocols remain necessary to reduce uncertainty and build confidence.

Issues Facing Stakeholders

Stakeholders throughout the basin face a range of competing priorities and unresolved concerns. Farmers seek reliable irrigation supplies to maintain agricultural productivity and livelihoods. Hydropower developers prioritize infrastructure

investments and energy generation. Urban populations demand increasing volumes of water to support growing cities and industrial development. Environmental organizations advocate for ecosystem protection, biodiversity conservation, and restoration of degraded habitats. Provincial governments often seek greater influence over allocation decisions that directly affect local economies and communities.

Balancing these interests is particularly difficult because water scarcity creates trade-offs. Water allocated to irrigation may reduce environmental flows. Reservoir operations that maximize hydropower production may affect downstream agriculture. Investments in flood control infrastructure may alter natural ecosystem processes. Stakeholders therefore require governance mechanisms capable of negotiating trade-offs transparently and equitably.

The challenge of representation also remains unresolved. Local communities, indigenous groups, women, fisherfolk, and marginalized populations are frequently underrepresented in formal decision-making structures. Ensuring meaningful participation while maintaining efficient governance remains a major institutional challenge.

Institutional Challenges

Institutions responsible for Indus Basin governance must address issues of coordination, authority, capacity, and legitimacy. Multiple agencies often possess overlapping responsibilities for water management, environmental regulation, energy planning, disaster risk reduction, and agricultural development. Fragmented institutional mandates can lead to inconsistent policies and inefficient implementation.

Funding represents another challenge. Long-term monitoring programs, climate adaptation initiatives, scientific research, and basin-wide restoration projects require sustained financial commitments. Institutions must therefore identify reliable funding mechanisms and ensure equitable cost-sharing arrangements between participating states.

Institutional adaptability is equally important. Traditional governance systems often rely on fixed rules and historical precedents, whereas climate change requires flexible and adaptive management approaches. Institutions must develop mechanisms for learning, adjustment, and policy revision as environmental conditions evolve.

Major Envisageable Conflicts of Interest

Several significant conflicts of interest are likely to emerge within the proposed governance framework.

The most prominent conflict involves upstream versus downstream interests. Upstream regions often seek greater control over storage, hydropower generation, and water infrastructure development, while downstream users prioritize predictable flows, agricultural security, and ecosystem protection. These competing interests have historically shaped many disputes within international river basins and are likely to remain a central governance challenge.

A second conflict exists between economic development and environmental sustainability. Governments frequently prioritize infrastructure projects that support agricultural expansion, industrial growth, and energy production. Environmental stakeholders, however, emphasize ecological integrity, biodiversity conservation, environmental flows, and delta restoration. Reconciling these objectives requires careful balancing of short-term economic benefits and long-term ecosystem health.

A third conflict concerns national sovereignty versus basin-wide cooperation. States may be reluctant to share sensitive hydrological data, accept external oversight, or modify domestic policies in response to basin-wide concerns. Effective transboundary governance requires cooperation, yet governments remain accountable primarily to domestic constituencies and national interests.

A fourth conflict may arise between scientific recommendations and political priorities. Scientific advisory bodies may advocate environmental flow requirements, infrastructure restrictions, or climate adaptation measures that political leaders perceive as economically costly or politically unpopular. The tension between scientific evidence and political feasibility is likely to be a recurring challenge.

Finally, conflicts may emerge between present and future generations. Intensive water withdrawals, groundwater depletion, and ecosystem degradation may generate immediate economic benefits while reducing long-term water security and environmental resilience. Governance institutions must therefore consider intergenerational equity when developing policies and allocating resources.

Stakeholder-Based Dialogue Design for the Indus Treaty Governance Architecture

A critical addition to the proposed institutional architecture is the establishment of a **structured stakeholder dialogue mechanism** that operates alongside formal treaty institutions. While the Indus Waters Treaty has traditionally functioned as a state-centric agreement between India and Pakistan, contemporary water governance recognizes that sustainable basin management requires the participation of a much broader range of actors. Water-related decisions affect millions of farmers, local communities, industries, hydropower operators, environmental organizations, scientists, provincial governments, and indigenous populations. Consequently, effective governance requires institutionalized platforms through which these stakeholders can contribute knowledge, identify concerns, negotiate trade-offs, and participate in decision-making processes.

The proposed **Basin Stakeholder Forum** should serve as the primary dialogue platform within the governance framework. Its design should be based on principles of inclusiveness, transparency, representation, scientific credibility, and conflict resolution. Rather than functioning as a one-time consultation mechanism, the forum should operate as a permanent participatory institution integrated into basin governance.

The stakeholder dialogue process should begin at the **local level**, where district authorities, irrigation departments, community organizations, farmer associations, fisherfolk groups, women's organizations, environmental NGOs, and private-sector water users identify emerging challenges and management priorities. Local consultations would generate recommendations, concerns, and policy proposals that are subsequently transmitted to provincial and basin-level institutions. This bottom-up approach ensures that governance decisions reflect realities on the ground rather than relying solely on national-level perspectives.

At the **provincial and regional level**, stakeholder councils would consolidate local concerns and assess cross-sectoral impacts. These councils would facilitate discussions among agricultural users, hydropower operators, municipal authorities, industrial stakeholders, conservation agencies, and disaster-management organizations. Such dialogue is particularly important because many water conflicts arise not between countries but between competing users within the same basin. Provincial forums would therefore function as mechanisms for identifying trade-offs and promoting negotiated solutions before issues escalate into larger disputes.

At the **basin level**, the Basin Stakeholder Forum would meet regularly under the coordination of the Treaty Secretariat. Representation should include national governments, provincial administrations, river basin authorities, scientific institutions, environmental organizations, private-sector actors, community representatives, and international observers where appropriate. The forum would review major infrastructure proposals, climate adaptation strategies, environmental restoration initiatives, and basin-wide development plans. Although final decision-making authority would remain with treaty institutions and governments, stakeholder recommendations should be formally documented and considered within policy deliberations.

A well-designed stakeholder dialogue process should follow five interconnected stages. The first stage involves **information sharing**, where scientific findings, hydrological data, environmental assessments, and policy proposals are presented in accessible formats. The second stage focuses on **stakeholder consultation**, allowing affected groups to express concerns, priorities, and alternative perspectives. The third stage involves **joint problem analysis**, where stakeholders and experts work together to identify causes of conflicts and potential solutions. The fourth stage consists of **negotiation and consensus-building**, during which competing interests are reconciled through facilitated dialogue. The final stage focuses on **monitoring and feedback**, ensuring that stakeholders remain engaged throughout implementation and evaluation.

Particular attention should be given to the inclusion of traditionally underrepresented groups. Women, indigenous communities, smallholder farmers, fishing communities, and downstream populations often experience the greatest impacts of water-related decisions while possessing the least influence over governance processes. The stakeholder dialogue mechanism should therefore include quotas, representation requirements, or dedicated consultation processes to ensure that diverse perspectives are adequately reflected in decision-making.

The stakeholder dialogue framework should also be supported by independent facilitation and conflict-resolution mechanisms. Professional mediators and neutral facilitators can help manage disagreements, reduce political tensions, and encourage constructive engagement. This is particularly important in transboundary settings where historical grievances, national security concerns, and asymmetrical power relations may undermine trust between participants.

From a governance perspective, stakeholder dialogue serves several important functions. It improves transparency by broadening access to information, strengthens legitimacy by incorporating diverse interests, enhances policy quality through local knowledge and scientific input, and reduces conflict by providing opportunities for early engagement and

consensus-building. Moreover, participatory governance is increasingly recognized as an essential component of climate adaptation because local communities often possess valuable knowledge regarding environmental change, water availability, and ecosystem dynamics.

Within the proposed Indus Treaty Institutional Architecture, stakeholder dialogue should not be viewed merely as a consultative exercise but as a core governance function. The effectiveness of future Indus Basin management will depend not only on interstate cooperation but also on the capacity of institutions to engage multiple actors, manage competing interests, and build collective ownership of decisions. A robust stakeholder dialogue mechanism would therefore strengthen resilience, improve accountability, and enhance the long-term sustainability of basin governance in an era of increasing environmental and socio-economic uncertainty.

Conclusions

The proposed institutional architecture provides a stronger and more comprehensive governance framework than the traditional treaty structure by incorporating science, climate adaptation, stakeholder participation, and independent oversight. Nevertheless, its ultimate effectiveness will depend on how decision-makers address unresolved legal questions, institutional responsibilities, stakeholder representation, environmental protection, and climate resilience. The most difficult challenges are unlikely to be technical; rather, they will involve balancing competing interests among states, sectors, regions, and communities while maintaining cooperation within one of the world's most politically sensitive and environmentally stressed transboundary river basins.

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